



ANNUAL COMPREHENSIVE Financial Report

Fiscal Year Ending June 30, 2025
Frederick County, Virginia



COUNTY OF FREDERICK, VIRGINIA

ANNUAL COMPREHENSIVE FINANCIAL REPORT

**FISCAL YEAR ENDED
JUNE 30, 2025**

Issued by

Cheryl B. Shiffler, Finance Director

Winchester, Virginia

COUNTY OF FREDERICK, VIRGINIA

Annual Comprehensive Financial Report For The Year Ended June 30, 2025

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COUNTY OF FREDERICK, VIRGINIA

DIRECTORY OF PRINCIPAL OFFICIALS FOR THE YEAR ENDED JUNE 30, 2025

BOARD OF SUPERVISORS

Josh Ludwig, Chairman
Judith McCann Slaughter, Vice Chairman

Robert W. Wells
Robert Liero

Heather H. Lockridge

Blaine P. Dunn
John Jewell

COUNTY SCHOOL BOARD

Scott Sturdivant, Chairman
Dianna Klein, Vice Chairman

Miles B. Adkins
Linda Martin

Dr. Brian Erskine

Marina Caruso
Daryl Belle

BOARD OF SOCIAL SERVICES

John Lamana, Chairman
Shareen Gromling, Vice-Chairman

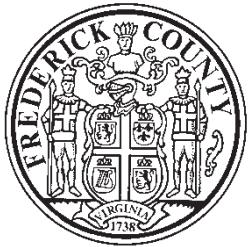
Margarita Francisco-Hernandez
Kermit Gaither

Delores Stottlemeyer

Janet Clarke
Vacant

OTHER OFFICIALS

Michael L. Bolhoeffner.....	County Administrator
Jay E. Tibbs	Deputy County Administrator
Cheryl B. Shiffler.....	Finance Director
Joe C. Wilder	Engineering and General Services Director
Steven Majchrzak	Fire and Rescue Services Director
Michael J. Marciano, Jr.	Human Resources Director
Patrick M. Fly	Information Technologies Director
Wyatt Pearson.....	Planning and Development Director
Patrick E. Barker.....	Economic Development Director
K. Stacy Herbaugh.....	Parks and Recreation Director
Ginger E. Whitacre	Public Safety Communications Director
Tonya C. Sibert.....	Commissioner of the Revenue
C. William Orndoff, Jr.	County Treasurer
Ross P. Spicer	Commonwealth Attorney
Vacant.....	County Attorney
Leonard W. Millholland	Sheriff
Kevin C. Black.....	Chief Judge of the Circuit Court
Amy B. Tisinger	Chief Judge of the General District Court
Kimberly M. Athey.....	Chief Judge of the Juvenile and Domestic Relations Court
Sarah J. Kahle	Clerk of the Circuit Court
Jennifer F. McVeigh	Court Services Director
Tamara Green	Social Services Director
Tara Blackley.....	Health Department Health Director
Mark E. Sutphin.....	Frederick County Extension Agent
Richard M. Venskoske.....	Voter Registrar
Dr. George C. Hummer.....	Superintendent of Schools



COUNTY of FREDERICK

Cheryl B. Shiffler
Finance Director

540/665-5610
Fax: 540/667-0370
E-mail: cshiffle@fcva.us

December 19, 2025

The Honorable Members of the Board of Supervisors and Residents of the County
County of Frederick
Winchester, Virginia

To the Members of the Board and Residents:

The annual comprehensive financial report of the County of Frederick, Virginia for the fiscal year ended June 30, 2025 is hereby submitted. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the County. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the County. All disclosures necessary to enable the reader to gain an understanding of the County's financial activities have been included.

The annual comprehensive financial report is presented in three sections: introductory, financial and statistical. The introductory section includes the transmittal letter, the County's organization chart and a list of principal officials. The financial section includes the basic financial statements and schedules, as well as the auditors' report on the financial statements and schedules. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis.

The County is required to undergo an annual single audit in conformity with the provision of the Single Audit Act of 1984 and U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Information related to this single audit, including the schedule of expenditures of federal awards, findings and recommendations, and auditor's report on the internal control structure and compliance with applicable laws and regulations are included in the compliance section of this report. This report includes all funds of the County.

Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditors' Report and provides a narrative introduction, overview, and analysis of the basic financial statements. Management's Discussion and Analysis complements this letter of transmittal and should be read in conjunction with it.

REPORTING ENTITY

The County's Annual Comprehensive Financial Report (ACFR) includes all organizations which have significant operational or financial relationships with the County. Organizations which are included in the ACFR as component units of the County are the Frederick County School Board and the Frederick County Economic Development Authority. The organizations are included as discretely presented component units of the County to emphasize that they are legally separate from the County.

Organizations which are regional governments or other multi-governmental arrangements that are governed by representation from each participant, and for which the participants do not retain an ongoing financial responsibility, are considered to be jointly governed organizations. These organizations are not included in the ACFR. The organizations which have not been included are the Handley Regional Library Board, the Northwestern Regional Jail Authority, the Winchester Regional Airport Authority, the Frederick-Winchester Service Authority, the Northwestern Regional Juvenile Detention Center and the Northwestern Community Services Board.

The Frederick County Sanitation Authority (Frederick Water) was created by the Board of Supervisors to operate the County's water and sewer systems. The Board of Supervisors appoints all six members of the Authority Board of Directors. However, other than appointing the Board of Directors, the County does not participate and is not involved in the day-to-day management operations, nor is the Authority financially accountable to the County. The Authority was included as a part of the reporting entity prior to the 2000 fiscal year primarily due to the significance of outstanding advances owed to the County. However, based on further review and evaluation of the Authority and County relationships, the Authority is no longer considered to be a component unit of the County.

ECONOMIC CONDITIONS AND OUTLOOK

Frederick County, at the tip of the Northern Shenandoah Valley, is 72 miles northwest of Washington, D.C., and in the northernmost corner of the state of Virginia. The County, which covers 424 square miles and borders the West Virginia line, was established in 1738. Its county administrator form of government was established in 1971. In the southeastern portion of the county, there are two incorporated towns – Stephens City and Middletown.

The area is served by the Winchester Regional Airport, a 376-acre, all-weather general aviation airport. It is designated as a Business Class Airport by the Virginia Department of Aviation and is the official airport of the Virginia Inland Port Authority.

LOCAL ECONOMY

Frederick County is among the top 15% of localities in the Commonwealth for capital investment and new jobs announced over the last decade. Businesses most frequently attribute their decision to invest in the County to its quality workforce, business friendly environment, East Coast location with proximity to major markets, and extensive transportation network.

Small and large manufacturers, homegrown businesses, chain and boutique retailers and restaurants, farms and agribusinesses, and backend operations – such as customer service centers and research and development – create a diverse business landscape. More than 2,100 businesses employ over 40,000 people.

Over the next decade, approximately 7,400 new jobs are forecasted to be created in Frederick County. An additional 20,000 positions are projected to become available due to employee retirements or exits from the workforce. Career changes and occupational transfers will also generate new employment opportunities. Industry sectors anticipated to see the greatest employment demand overall include manufacturing, transportation and warehousing, retail trade, accommodation and food service, educational services, construction, administrative support, and health care.

Well-known employers operating in Frederick County include Navy Federal Credit Union, Amazon, Trex, FEMA, HP Hood, and Thermo Fisher Scientific. In February 2025, Clasen Quality Chocolate announced it would invest \$283 million to open a new manufacturing facility at Valley Innovation Park, creating 250 new jobs, and Publix announced it will open a 50,000 sq. ft. grocery store at Sherando Green in Stephens City, employing 150 associates. Additionally, 2025 marked the completion of HP Hood's \$83.5 million dairy processing expansion, WCS Logistics new \$27 million cold storage facility, and the opening of Winchester Regional Airport's new terminal.

LOCAL ECONOMY: (CONTINUED)

The County's proximity to Northern Virginia, diverse career opportunities, and recognized livability have led to steady population growth. According to a 2024 data release from Weldon Cooper, the Winchester region was Virginia's fastest growing metro area for the fourth consecutive year. Housing demand followed population growth with 834 new residential permits issued in calendar year 2024.

Fostering strong relationships with new and established businesses, maintaining reasonable tax rates, practicing thoughtful land-use planning, and striving for the best and highest use of available resources, are key priorities for the County. Economic and workforce development agencies, non-profits, businesses, and community partners are working together to ensure Frederick County remains a vibrant, fiscally sound place to live and work.

A PROFILE OF FREDERICK COUNTY

HISTORY

English ownership of Frederick County was originally by the Virginia Company but was taken over by the Crown in 1624. By the 1650's, various traders, trappers and explorers were coming to the Shenandoah Valley. Some of the earliest settlers were Quakers who built the Hopewell Friends Meeting House which still stands near Clearbrook in Frederick County. These settlers were attracted by the fertile soils and the abundant forest and water resources.

Frederick County was created from western Orange County by the House of Burgesses on December 21, 1738 and was named after the Prince of Wales. James Wood, County Surveyor for Orange County, platted a town at the county seat, which he named Winchester, after his birthplace. Eventually, eleven other counties would be created from the 3,824 square miles included in the original Frederick County.

County government in Virginia was originally by self-perpetuating courts. Frederick County's Court was proclaimed and organized in 1743. It first met at the surveying office of its clerk, James Wood, at the site on which he later built his estate, Glen Burnie.

George Washington was associated with Winchester and Frederick County between the years of 1748 and 1765. Early during those years, he maintained a surveying office in Winchester. During the French and Indian War, he was given a Commission and later made Commander in Chief of the colonial forces with headquarters in Winchester. Washington held his first elective offices representing Frederick County, having been elected to the House of Burgesses in 1758 and 1761.

During the late eighteenth and early nineteenth centuries, life in the current Frederick County area centered around small family farms. During this period, wheat production became the center of the local economy, along with cattle production. In 1820, there were fifty flour mills in Frederick County along with numerous sawmills, tanneries and other business activities.

Economic life was centered around Winchester and other local towns including Stephens City, Middletown, Kernstown, Gainesboro and Gore. There were a large number and diversity of craftsmen and merchants in these towns. The strongest influence on the local economy was the Great Wagon Road, which later became Route 11 and which carried settlers and travelers from Philadelphia, south through the Valley and to the west. Activity associated with this road made Winchester one of the largest towns in western Virginia.

Frederick County played a significant part in the Civil War. The northern Shenandoah Valley supplied food, livestock, horses and soldiers to the southern cause. The Valley was also important because of its strategic location in relation to Washington, D. C. The town of Winchester changed hands in the war about 70 times, an average of once every three weeks for four years.

The Civil War period brought much destruction and economic hardship to Frederick County, due to the county's strategic location in the Valley. Many farms, mills and dwellings were damaged or destroyed, and the county's economic productivity was greatly reduced. The Reconstruction period was characterized by a slow economic recovery from damages suffered, and by the 1880's economic stability gradually returned.

HISTORY: (CONTINUED)

There was a tremendous building boom in the county during the period of 1880-1900. New communities were also formed as a consequence of newer, more advanced transportation systems including the automobile and the railroad. Among the communities that experienced growth during this period were Meadow Mills, Hayfield, Gore, Mountain Falls, Mount Williams, Gravel Springs, Gainesboro, Albin, Brucetown, White Hall and Armel.

Industrial activity slowly resumed after the Civil War. According to one source, by 1890, Frederick County had 37 mills, eight woolen factories and mills, a steam elevator, two iron foundries, four glove factories, a boot and shoe factory, ten broom factories, four tanneries, a large paper mill, three newspapers, a book bindery, eight cigar factories, three marble yards and two furniture factories.

In the early twentieth century, there was rapid industrial growth in Frederick County. There was a phenomenal rise in apple production, with apples replacing wheat as the primary cash crop. Many new facilities were developed relating to apple production and processing. Later in the twentieth century, the local economy had diversified to include a range of different industrial activities. Activities continue to be based on the accessibility of the area and on north-south travel along the route that was once the Great Wagon Road and is now Route 11 and Interstate 81.

HISTORIC PRESERVATION

There are quite a few historic sites in Frederick County. The following sites are listed on both the Virginia Landmarks Register and the National Register of Historic Places:

Belle Grove and Cedar Creek Battlefield	Cleridge
Crumley-Lynn Lodge House	Fort Collier
Fort Colvin	Frederick County Poor Farm
High Banks	Homespun
Hopewell Friends Meeting House	John Hite House
Long Meadow	Middletown Historic District
Millbank	Monte Vista
Newtown-Stephensburg Historic District	Old Forge Farm
Old Stone Church	Opequon Historic District
Opequon Presbyterian Church	Rose Hill Farm
St. Thomas Chapel	Springdale
Springdale Mill Complex	Sunrise
Thorndale Farm	Valley Mill Farm
Willa Cather Birthplace	Willow Shade

Six battlefields of great national importance are located in Frederick County and Winchester.

Battlefields:

First, Second, and Third Battles of Winchester	Stephenson's Depot
First and Second Battles of Kernstown	Cedar Creek

Fortifications/Entrenchments:

Star Fort	Fort Collier
Parkins Mill Battery	Carysbrook Redoubt
Nineteenth Corps Line	Zig-Zag Trenches
Hillendale Earthworks	1864-65 Winter Line

There are over 12,000 acres of battlefields lands that maintain high historic character and are enhanced by several fortifications and entrenchments. A partnership involving Winchester and Frederick County government, the Shenandoah Valley Battlefields Foundation, the Kernstown Battlefield Association, the Cedar Creek Battlefield Foundation, the North-South Skirmish, and others is underway to protect local battlefield sites and create a battlefield park network. Such a network will provide substantial economic and educational benefits.

PHYSICAL CHARACTERISTICS

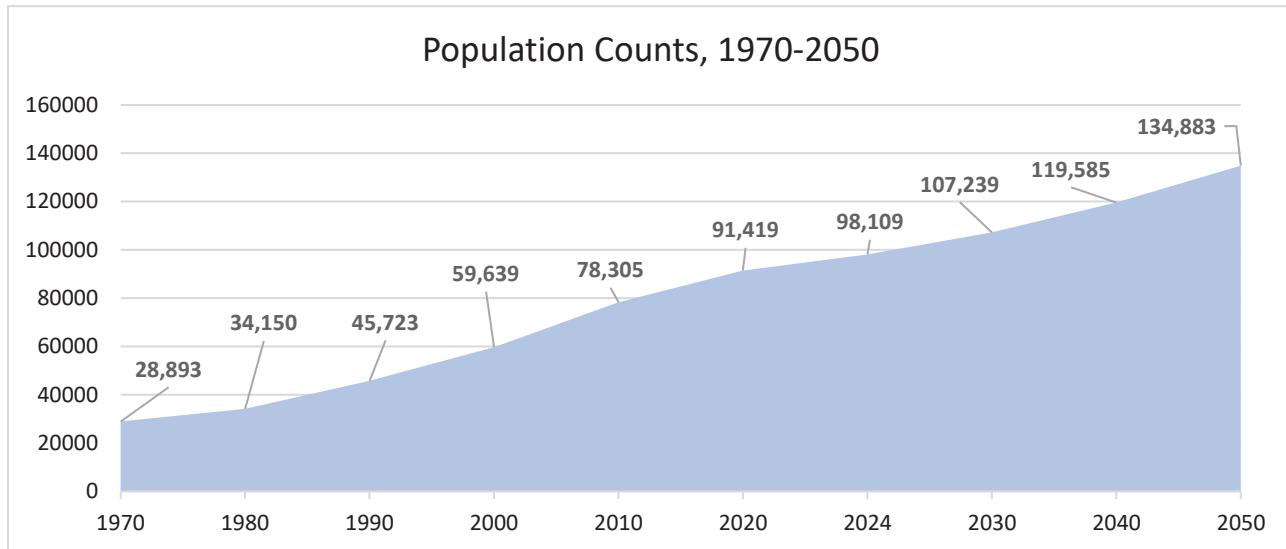
The county can be viewed in terms of three physical areas. The eastern portion of the county contains a band running north-south along the length of the county, which is underlain by Martinsburg shale. This area consists of broad, relatively level ridges separated by steep stream valleys. The soils tend to be dense and not well suited for intensive agriculture or septic drainfields. Much of the land is used either as pasture land or is developed for residential or urban uses. Much of the sewered suburban development in the county is in this area.

The second area is underlain by limestone-carbonate bedrock and consists of a band that runs north-south through the county between Interstate 81 and Little North Mountain. The terrain here tends to be gently rolling. Outside of the City of Winchester, much of this area is currently used for agriculture and contains the bulk of prime agriculture soil in the county. Most of the orchards in the county are located in this area. Soils in this area tend to be well suited for septic drainfields, except where the soils are thin.

The third area is the large western Valley and Ridge area that is underlain by a variety of shale, sandstone and limestone formations. This area consists of alternating valleys and ridges that run north-south through the county. Most of the area is forested. The ridges tend to be very steep, and the highest elevations in the county are in this area. Soils are varied, although most tend not to be well suited for septic drain fields.

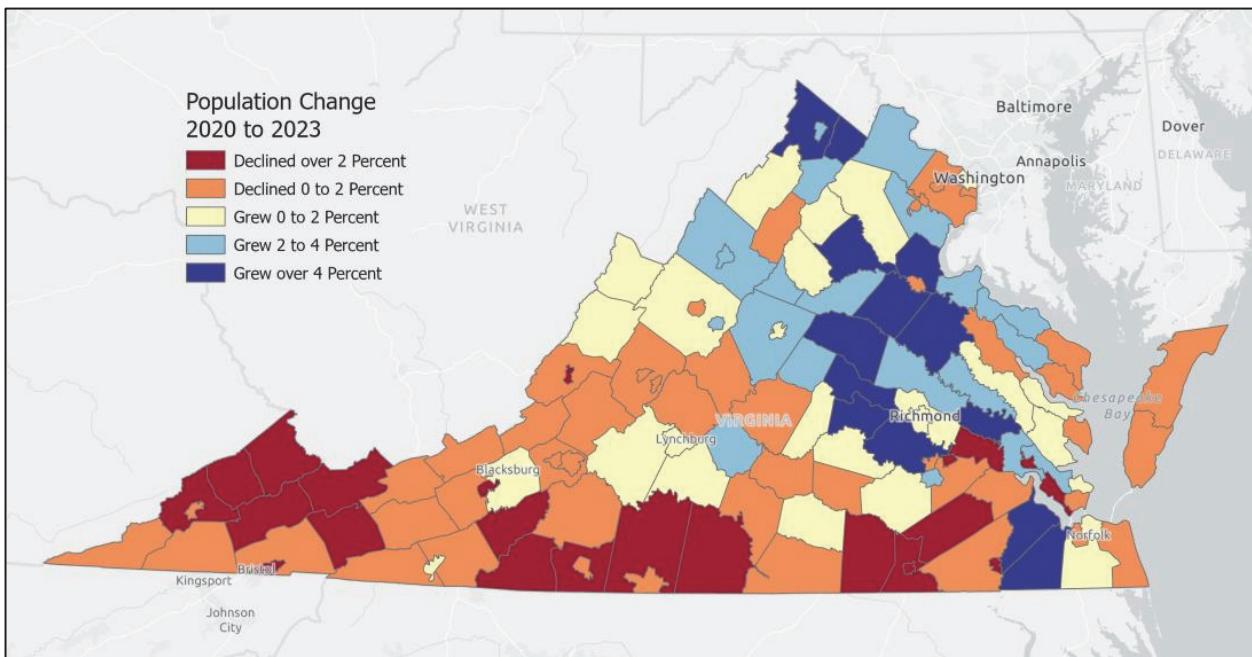
POPULATION

According to the latest census conducted in 2020, the population figure for Frederick County was 91,419. Much of the population growth occurred during the 1970's and 1980's and again during the economic/construction boom in the mid 2000's. The current population estimate (July 1, 2024) is 98,109. It is projected that the population of Frederick County will be approximately 107,239 by 2030, 119,585 by 2040, and 134,883 by 2050.



Out of 133 localities in Virginia, Frederick County was one of thirteen to grow in population by more than four percent from 2020 to 2023.

POPULATION: (CONTINUED)



EMPLOYMENT TRENDS

Frederick County had a total of 42,181 jobs in the fourth quarter of 2024 as measured by JobsEQ®. The largest employment sector was manufacturing which employed 6,613 workers in the fourth quarter of 2024. Of individuals aged 25 to 64 in Frederick County, 30.7% have a bachelor's degree or higher which compares with 33.6% in the nation.

Industry	# of Employees	%
Manufacturing	6,613	15.7%
Transportation and Warehousing	6,000	14.2%
Retail Trade	4,475	10.6%
Educational Services	3,414	8.1%
Finance and Insurance	2,962	7.0%
Construction	2,889	6.8%
Accommodation and Food Services	2,484	5.9%
Health Care and Social Assistance	2,304	5.5%
Admin, Support, & Waste Management & Remediation Services	2,282	5.3%
Public Administration	1,969	4.7%
Other Services (except Public Administration)	1,504	3.6%
Wholesale Trade	1,383	3.3%
Professional, Scientific, and Technical Services	1,280	3.0%
Management of Companies and Enterprises	687	1.6%
Agricultural, Forestry, Fishing and Hunting	530	1.3%
Arts, Entertainment, and Recreation	473	1.1%
Real Estate and Rental and Leasing	446	1.1%
Information	258	0.6%
Utilities	192	0.5%
Mining, Quarrying, and Oil and Gas Extraction	51	0.1%
Unclassified	39	0.1%

Source: JobsEQ, Data as of 2024Q4

Unemployment rates for Frederick County have paralleled those of Virginia. As of June 2025, Frederick County's unemployment rate was 3.4% compared to 2.8% in June 2024. Virginia's rate was 3.5% in June 2025 compared to 3.0% in June 2024. The United States unemployment rate was 4.1% in June 2025 compared to 4.3% in June 2024.

PUBLIC SCHOOL SYSTEM

Frederick County Public Schools (FCPS), the 18th largest school division in Virginia, is composed of twelve elementary schools serving students in grades kindergarten through fifth grade; four middle schools serving grades six through eight; three high schools serving grades nine through twelve; and one alternative/vocational school. Frederick County participates and is fiscal agent for a regional facility, Northwestern Regional Educational Program, that provides services to some of its special education population. FCPS also serves 74 prekindergarten students at four elementary schools. Other support facilities include the administration building, the maintenance and warehousing facility and the transportation facility. The school division also provides building maintenance services for the county government office buildings and the regional library. The transportation facility provides vehicle maintenance services and fuel to county agencies as well as the school division.

In the fall of 2024 (school year 2024-2025), student enrollment was 14,178 representing an increase of 216 students compared to a year earlier. FCPS student enrollment grew by 900 or 6.6 percent over the past five years. The structure of the school division is designed to support the needs of the 14,825 students projected for the school year 2025-2026. Growth in the Frederick County community brings challenges to the school system. Those challenges include additional space, class sizes, textbooks, instructional materials, teaching staff, and custodial staff. Frederick County will continue to require the construction of additional space to address student capacity for the foreseeable future.

QUALITY OF LIFE

Higher Education

Laurel Ridge Community College (LRCC) is a comprehensive, public institution with campuses located in Frederick County, Fauquier County, and Page County and offers more than 80 associate degree and certificate programs in a wide variety of disciplines, in addition to providing access to bachelor's, master's, and doctoral degree programs offered on site by a four-year institution. These include high quality instructional programs at the Associate Degree diploma, certificate, and developmental studies level. LRCC also serves the business community by offering workforce preparation programs for employees and employers. LRCC serves more than 7,500 unduplicated credit students.

Shenandoah University offers more than 200 academic programs of study and has a school enrollment of approximately 4,000 students. The schools include Eleanor Wade Custer School of Nursing, Bernard J. Dunn School of Pharmacy, School of Business, School of Health Professions, College of Arts and Sciences, Division of Education & Leadership, Division of Applied Technology, and Shenandoah Conservatory.

There are 22 colleges and universities within a 125 mile radius of Frederick County.

Cost of Living

The cost of living in Frederick County is about 102.4% of the national average. According to MRIS, the median sold price of housing was \$429,000 in April 2025.

Crime

The latest FBI report (data for 2023) gives the crime rate per 100,000 people for the USA is 363.8. The crime rate for the Frederick County area was 113.2 in 2023, down from 124.7 in 2022.

Library Services

Library service is provided to Frederick County through the Handley Regional Library located in downtown Winchester, the Mary Jane and James L. Bowman Library located in Stephens City, and the Clarke County Library located in Berryville. Currently there are 26,518 registered library card holders in Frederick County. During the period of July 1, 2024 through June 30, 2025, Frederick County residents had the following usage: traditional checkouts: 373,387; electronic (ebooks, eaudiobooks, music, magazines, streaming video) checkouts: 132,790; documents retrieved from online databases (historical documents, research articles, periodicals): 79,864.

QUALITY OF LIFE: (CONTINUED)

Medical Care

Valley Health Winchester Medical Center, a 495-bed, not-for-profit hospital in Winchester, Virginia, is a regional referral center offering a broad spectrum of services that include diagnostic, medical, surgical, and rehabilitative care. A level II trauma center, Winchester Medical Center is a resource for 500,000 residents in Virginia as well as neighboring West Virginia and Maryland. A Magnet-designated hospital, Winchester Medical Center is also an Advanced Primary Stroke Center, Chest Pain Center, Level 4 Epilepsy Center, and a Level III Neonatal Intensive Care Unit (NICU).

Parks

Frederick County currently owns and operates two district parks, Clearbrook Park, located in the Stonewall district and Sherando Park, located in the Opequon district. Both parks provide county residents active and passive recreation facilities including multi-use trails, an outdoor swimming pool, playgrounds, picnic areas, fishing, and volleyball. In addition, Sherando Park has soccer, softball, and baseball fields, an eighteen-hole and nine-hole disc golf courses, outdoor exercise area, outdoor bike park, and approximately five miles of mountain bike trails. Four pickleball courts opened for play in 2024, the playground at the Abex picnic shelter was replaced, the trail connecting the Lions Club shelter parking area to the lake trail was paved, along with the pool and ballfield parking areas, the pool bathhouse and concession areas were refurbished, and a fifth soccer field will open for play in late 2025.

Clearbrook Park has an outdoor exercise area, a 6-court sand volleyball complex constructed in partnership with the Blue Ridge Volleyball Association, pickleball courts, and the main playground was replaced in the late fall of 2023. An addition to the paved walking path completes approximately a 1-mile loop around the park, and the former ranger station was refurbished and opened for public use in 2024 along with the pool bathhouse and concession area. The installation of an additional $\frac{1}{4}$ mile walking path and a spray ground is planned for late 2025 and the secondary playground is scheduled for replacement.

Frederick County opened a new softball/baseball complex at Stonewall Park during the summer of 2020. This park provides five athletic fields of various sizes to be used for a combination of youth and adult athletic programs. A small tot lot playground was added in the spring of 2023.

There are four neighborhood parks in the County. These are located at Reynolds Store in the Gainesboro district, Frederick Heights in the Redbud district, Rose Hill Park in the Back Creek district, and the Bowman Library Lake Trail in the Shawnee district. An amphitheater with a stage and pergola opened in the summer of 2023 at the Bowman Library Lake Trail and a fishing pier was added in the spring of 2023 to the existing half-mile walking trail. The parking area at Rose Hill Park was expanded and paved in early 2025, and outdoor exercise equipment will be installed over the summer at both Rose Hill and Frederick Heights Parks. The Department is currently seeking a grant to partially fund a 25-acre active park on Old Charlestown Road and funding for Phase I of the Abrams Creek trail corridor has been secured via a grant and is currently in the design phase with construction anticipated to begin in FY2025.

Frederick County residents enjoy five community centers located inside four Frederick County Public School elementary schools and Sherando High School. Two centers boast fitness equipment while four centers have full court gymnasiums. Frederick County residents may enjoy the weight rooms located at Sherando and Greenwood Mill Community Centers free of charge, free outdoor fitness equipment, walking and running programs for all ages, and free lap swimming at either outdoor pool.

Frederick County Parks and Recreation provides approximately 220 recreation programs throughout the year. Programs include basicREC, youth and adult sports, fitness, general interest, trips, aquatic, and senior programs. In addition, the department provides signature special events to include Walking in a Winter Wonderland; a month-long celebration of lights at Clearbrook Park, the July 4th Celebration held at Sherando Park, the Apple Blossom 10K and Kids Blooming Mile, and the Battlefield Half Marathon, the only distance race in the immediate area. Two new races were added for 2024: the Loudoun Street Mile and the Glow Run which will benefit the Frederick County Public Schools Bright Futures program.

FINANCIAL INFORMATION

Management of the County is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the County are protected from loss, theft, or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reliable assurance recognizes that (1) the cost of a control should not exceed the benefits likely to be derived and (2) the valuation of costs and benefits requires estimates and judgments by management.

SINGLE AUDIT

As a recipient of federal and state financial assistance, the County also is responsible for ensuring that an adequate internal control structure is in place to ensure compliance with applicable laws and regulations related to those programs. This internal control structure is subject to periodic evaluation by management of the County, as well as by independent internal auditors who report to the Audit Committee.

As a part of the County's single audit described earlier, tests are made to determine the adequacy of the internal control structure including that portion related to federal financial assistance programs, as well as to determine that the County has complied with applicable laws and regulations. The results of the County's single audit for the fiscal year ended June 30, 2025, are included in the Compliance Section.

BUDGETING CONTROLS

In addition, the County maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the County's governing body. Activities of the general fund, special revenue funds, and the funds of the component unit School Board are included in the annual appropriated budget. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established by function and activity within an individual fund. Open encumbrance amounts, as of June 30, 2025, have been determined and the amount of these encumbrances is reported as reservations of fund balances since they do not constitute expenditures or liabilities. Encumbrances generally are reappropriated as part of the following year's budget.

OTHER INFORMATION

INDEPENDENT AUDIT

State statutes require an annual audit by independent certified public accountants. The accounting firm of Robinson, Farmer, Cox Associates was selected by the Board of Supervisors. In addition to meeting the requirements set forth in state statutes, the audit also was designed to meet the requirements of the federal Single Audit Act of 1984 and the related requirements of OMB Circular A-133. The auditor's report on the financial statements and schedules is included in the financial section.

AWARDS

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its annual comprehensive financial report for the fiscal year ended June 30, 2024. This was the thirty-ninth consecutive year that the County has received this prestigious award. In order to be awarded a Certificate of Achievement, the County published an easily readable and efficiently organized annual comprehensive financial report. This report satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current comprehensive report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

AWARDS: (CONTINUED)

In addition, the County also received GFOA's Award for Outstanding Achievement in Popular Annual Financial Reporting for its fiscal year ending June 30, 2024. This is the nineteenth year that the County has received this award. In order to receive this award a government unit must publish a document whose contents conform to program standards of creativity, presentation, understandability and reader appeal.

The County also received GFOA's Award for Distinguished Budget Presentation for its fiscal year beginning July 1, 2024 and thirty-eight prior fiscal year annual budgets. To receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device.

ACKNOWLEDGMENTS

The preparation of the annual comprehensive financial report on a timely basis was made possible by the dedicated services of the entire staff of the finance department. Each member of the department is sincerely appreciated for the contributions made in the preparation of this report.

In closing, without the leadership and support of the Frederick County Board of Supervisors and the Finance Committee, preparation of this report would not have been possible.



Cheryl B. Shiffler
Finance Director



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**County of Frederick
Virginia**

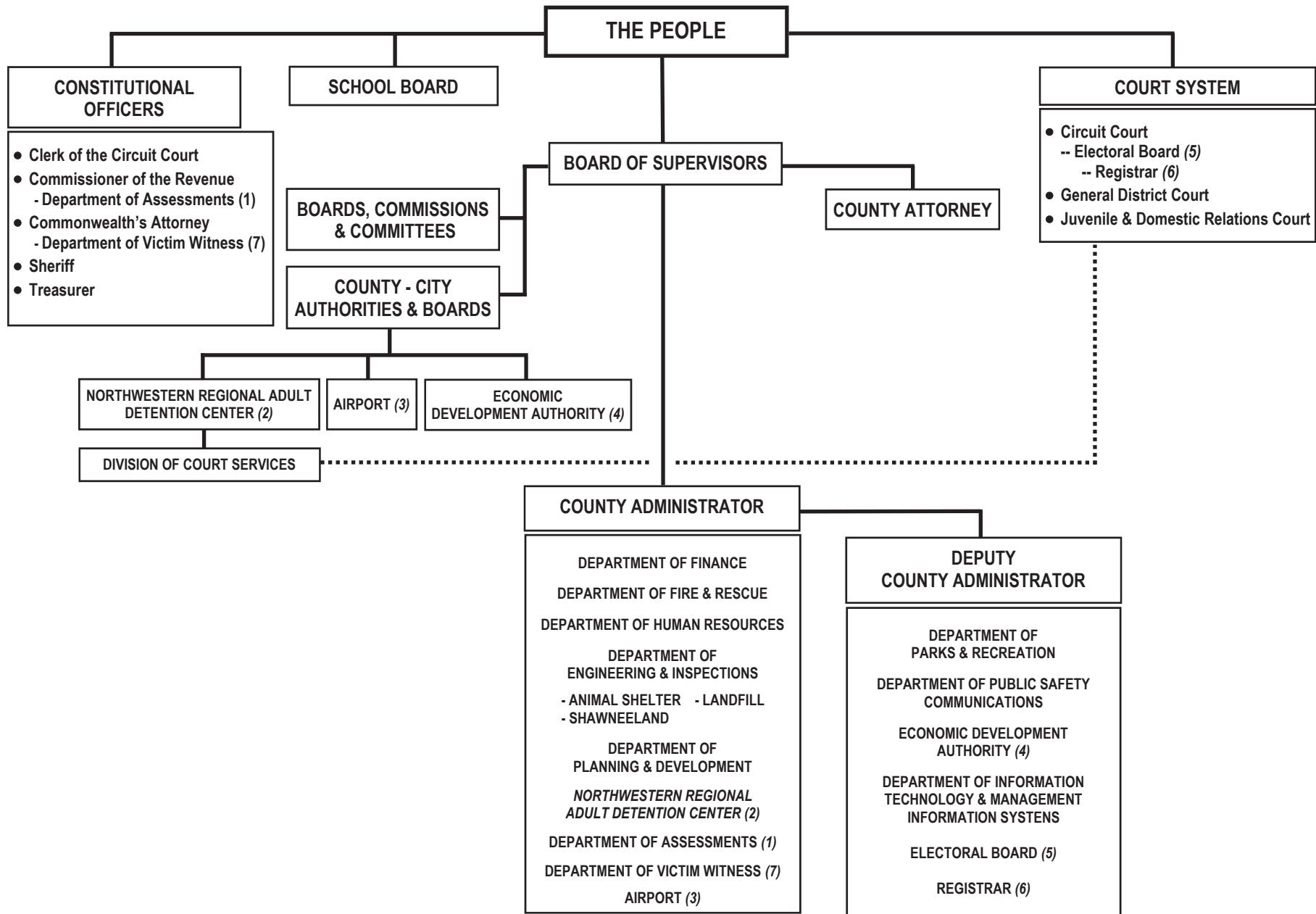
For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2024

Christopher P. Monell

Executive Director/CEO

FREDERICK COUNTY ORGANIZATIONAL CHART



Independent Auditors' Report

**To the Honorable Members of the Board of Supervisors
County of Frederick, Virginia**

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Frederick, Virginia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Frederick, Virginia, as of and for the year ended June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the School Activities Fund, which represent 5 percent, 9 percent, and 1 percent, respectively, of the assets, fund balances, and revenues of the discretely presented component unit – school board as of June 30, 2025, and the respective changes in financial position, thereof for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the School Activities Fund, is based solely on the report of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of County of Frederick, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Change in Accounting Principles

As described in Note 25 to the financial statements, in 2025, the County adopted new accounting guidance, GASB Statement No. 101, *Compensated Absences*. Our opinions are not modified with respect to this matter.

Restatement and/or Adjustment of Beginning Balances

As described in Note 25 to the financial statements, in 2025, the County restated beginning balances to reflect the requirements of GASB Statement No. 101. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about County of Frederick, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of County of Frederick, Virginia's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about County of Frederick, Virginia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other

Required Supplementary Information: (Continued)

knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise County of Frederick, Virginia's basic financial statements. The accompanying combining and individual fund financial statements and schedules and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit and the report of other auditors, the combining and individual fund financial statements and schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2025, on our consideration of County of Frederick, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of County of Frederick, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County of Frederick, Virginia's internal control over financial reporting and compliance.

Robinson, Fawell, Cox Associates

Charlottesville, Virginia
December 19, 2025

MANAGEMENT'S DISCUSSION AND ANALYSIS

The following discussion and analysis of the County of Frederick's (the County) financial performance provides an overview of the County's financial activities for the fiscal year ended June 30, 2025. This discussion should be read in conjunction with the transmittal letter at the front of this report and the County's financial statements and accompanying notes, which follow this section.

Financial Highlights for Fiscal Year 2025

Government-wide Statements

- On a government-wide basis, governmental activities reported expenses net of program revenues of \$235.2 million, which were offset by general revenues of \$237.0 million, resulting in an increase in net position of approximately \$1.8 million (Exhibit 2).
- At June 30, 2025, governmental activities reported total net position of \$134.3 million. Total assets were \$494.4 million, total liabilities were \$282.4 million, deferred outflows of resources totaled \$19.7 million, and deferred inflows of resources totaled \$97.3 million (Exhibit 1).

Fund Statements

- The fund financial statements reported a combined ending General Fund balance of \$90.0 million, of which \$66.6 million was classified as unassigned General Fund balance (Exhibit 3).
- General Fund property tax revenues totaled \$159.4 million and represented approximately 61 percent of total General Fund revenues of \$261.8 million (Exhibit 5).
- The General Fund reported a net decrease in fund balance of approximately \$5.5 million during fiscal year 2025 (Exhibit 5).

Using the Annual Comprehensive Financial Report

The County's financial statements are presented using two different perspectives to provide both a broad and detailed view of the County's financial position and operations. The government-wide financial statements provide a long-term perspective of the County as a whole, while the fund financial statements focus on individual funds and provide greater detail on short-term financial activity. Together, these statements enhance accountability and provide a more comprehensive understanding of the County's finances.

Government-wide Financial Statements

The government-wide financial statements present information about the County as a whole using the accrual basis of accounting, similar to the accounting used in the private sector. These statements report all assets, deferred outflows of resources, liabilities, and deferred inflows of resources, as well as all revenues and expenses, regardless of when cash is received or paid.

The two government-wide statements are the Statement of Net Position and the Statement of Activities. The Statement of Net Position reports the County's overall financial position, while the Statement of Activities reports how that position changed during the fiscal year. Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources and is presented in three categories: net investment in capital assets, restricted, and unrestricted. Changes in net

Government-wide Financial Statements: (Continued)

position over time may be an indicator of whether the County's financial condition is improving or deteriorating; however, such changes must be considered in conjunction with other factors, including economic conditions, tax rates, and the condition of capital assets.

The Statement of Activities reports expenses by function and identifies the extent to which each function is financed by program revenues, such as charges for services and intergovernmental grants, versus general revenues. Because the government-wide statements use the accrual basis of accounting, revenues and expenses are recognized when the underlying event occurs, which may differ from the timing of related cash flows.

The government-wide financial statements distinguish among the following types of activities:

- **Governmental activities**, which are supported primarily by property taxes and other general revenues and include services such as general government administration, public safety, parks and recreation, and community development.
- **Business-type activities**, which are supported primarily by user fees and charges. The County's landfill operations are reported as business-type activities.
- **Component units**, which are legally separate entities for which the County is financially accountable. The County's component units include Frederick County Public Schools and the Frederick County Economic Development Authority.

Fund Financial Statements

The fund financial statements provide information about the County's most significant funds rather than the County as a whole and are presented using a modified accrual basis of accounting for governmental funds. The County uses fund accounting to demonstrate compliance with finance-related legal and contractual requirements and to provide information on the sources, uses, and balances of current financial resources.

The County reports the following types of funds:

Governmental Funds

Governmental funds account for most of the County's basic services and correspond to the governmental activities reported in the government-wide financial statements. These funds use the modified accrual basis of accounting and focus on near-term inflows and outflows of spendable resources. Because this perspective is short-term in nature, a reconciliation is provided to explain the differences between governmental fund information and the government-wide statements.

Proprietary Funds

The County maintains two types of proprietary funds: enterprise funds and internal service funds. Proprietary funds use the accrual basis of accounting and report both short-term and long-term financial information.

Fund Financial Statements: (Continued)

Proprietary Funds: (Continued)

Enterprise funds report the same functions as business-type activities in the government-wide financial statements. Internal service funds account for goods and services provided by one department or agency to other departments or agencies of the County. These include the Central Stores Fund, Health Insurance Fund, Maintenance Insurance Fund, and Unemployment Fund. Revenues for these funds are derived primarily from charges to user departments.

Fiduciary Funds

Fiduciary funds account for resources held by the County in a trustee or custodial capacity for individuals, private organizations, or other governmental units and are not available to support the County's own programs. These funds include private-purpose trust funds and custodial funds and are reported using the accrual basis of accounting.

The County's private-purpose trust fund is an Endowment Trust Fund established to account for funds provided by private donors. The principal is nonexpendable, and investment earnings are used in accordance with donor stipulations. The County also reports custodial funds for entities for which it serves as fiscal agent, including the Northwestern Regional Jail Authority and the Winchester Regional Airport (see Note 1).

Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the County's financial statements and should be read in conjunction with the financial statements, the transmittal letter, and Management's Discussion and Analysis.

Financial Analysis of the County as a Whole

Statement of Net Position: The comparative condensed Statement of Net Position (Exhibit 1) provides a summary of the County's overall financial position at June 30, 2025, and June 30, 2024. During fiscal year 2025, Frederick County Public Schools (FCPS), a discretely presented component unit of the County, implemented GASB Statement No. 101, *Compensated Absences*, which modified the recognition and measurement of compensated absences. As a result, a prior-year restatement was recorded for the School Board.

As of June 30, 2025, the County's combined net position increased by \$5.9 million, from \$183.0 million to \$188.9 million. Governmental activities reported an increase in net position of \$1.8 million, while business-type activities reported an increase of \$4.2 million. These changes reflect the results of current-year operations, capital activity, and the timing of revenues and expenses as presented in the Statement of Activities (Exhibit 2).

Governmental activities reported total net position of \$134.3 million at year-end, consisting primarily of unrestricted net position of \$118.4 million and net investment in capital assets of \$14.5 million. Business-type activities, consisting solely of the Regional Landfill, reported total net position of \$54.6 million, which consists primarily of unrestricted net position and net investment in capital assets.

Summary Statement of Net Position
June 30, 2025

	Governmental Activities		Business-Type Activities		Total		Component Units	
	2025	2024	2025	2024	2025	2024	2025	2024
Current and Other Assets								
Capital Assets (net)	\$ 292,044,123	\$ 295,525,507	\$ 50,016,580	\$ 46,174,662	\$ 342,060,703	\$ 341,700,169	\$ 71,064,567	\$ 64,353,409
Total Assets	<u>\$ 494,398,092</u>	<u>\$ 493,230,580</u>	<u>\$ 77,820,623</u>	<u>\$ 73,247,209</u>	<u>\$ 572,218,715</u>	<u>\$ 566,477,789</u>	<u>\$ 308,222,253</u>	<u>\$ 283,608,237</u>
Deferred Outflows of Resources								
Long-term Liabilities	\$ 19,675,230	\$ 22,161,073	\$ 800,956	\$ 939,764	\$ 20,476,186	\$ 23,100,837	\$ 42,058,669	\$ 36,907,437
Other Liabilities	\$ 270,750,561	\$ 278,069,819	\$ 563,331	\$ 21,240,906	\$ 271,313,892	\$ 299,310,725	\$ 142,211,507	\$ 134,166,478
Total Liabilities	<u>\$ 11,652,352</u>	<u>\$ 12,640,072</u>	<u>\$ 22,632,884</u>	<u>\$ 1,582,712</u>	<u>\$ 34,285,236</u>	<u>\$ 14,222,784</u>	<u>\$ 23,438,778</u>	<u>\$ 24,294,368</u>
Deferred Inflows of Resources								
Net Position:								
Invested in Capital Assets	\$ 14,466,667	\$ 7,922,792	\$ 27,804,043	\$ 27,072,547	\$ 42,270,710	\$ 34,995,339	\$ 236,236,725	\$ 219,241,065
Restricted for Net Pension Asset	-	-	-	-	-	-	3,386,925	2,200,201
Opiod Settlement	1,494,941	1,494,941	-	-	1,494,941	1,494,941	-	-
Unrestricted	<u>\$ 118,368,517</u>	<u>\$ 123,143,473</u>	<u>\$ 26,806,290</u>	<u>\$ 23,371,211</u>	<u>\$ 145,174,807</u>	<u>\$ 146,514,684</u>	<u>\$ (77,989,419)</u>	<u>\$ (79,401,680)</u>
Total Net Position	<u>\$ 134,330,125</u>	<u>\$ 132,561,206</u>	<u>\$ 54,610,333</u>	<u>\$ 50,443,758</u>	<u>\$ 188,940,458</u>	<u>\$ 183,004,964</u>	<u>\$ 161,634,231</u>	<u>\$ 142,039,586</u>

County of Frederick's Changes in Net Position
For the Fiscal Year Ended June 30, 2025

Governmental Activities	Governmental Activities		Business-Type Activities		Total		Component Units	
	2025	2024	2025	2024	2025	2024	2025	2024
Revenues:								
Program Revenues								
Charges for Services	\$ 10,256,952	\$ 11,084,378	\$ 11,446,534	\$ 10,067,318	\$ 21,703,486	\$ 21,151,696	\$ 2,561,899	\$ 3,813,133
Operating Grants & Contributions	18,091,831	21,237,546	-	-	18,091,831	21,237,546	137,756,852	131,621,733
Capital Grants & Contributions	397,724	4,056,568	-	-	397,724	4,056,568	-	-
General Revenues								
Real Estate & Personal Property	160,253,409	153,096,349	-	-	160,253,409	153,096,349	-	-
Other Taxes	53,421,066	51,501,508	-	-	53,421,066	51,501,508	-	-
Payments from Primary Government	-	-	-	-	-	-	130,588,842	115,517,541
Non-restricted Grants	14,115,484	14,095,757	-	-	14,115,484	14,095,757	-	-
Use of Money and Property	8,660,561	9,603,000	1,932,126	2,195,403	10,592,687	11,798,403	2,052,449	1,617,281
Miscellaneous	524,747	1,961,138	238,172	463,302	762,919	2,424,440	5,138,505	4,376,025
Transfers	-	-	-	-	-	-	-	-
Total Revenues	<u>\$ 265,721,774</u>	<u>\$ 266,636,244</u>	<u>\$ 13,616,832</u>	<u>\$ 12,726,023</u>	<u>\$ 279,338,606</u>	<u>\$ 279,362,267</u>	<u>\$ 278,098,547</u>	<u>\$ 256,945,713</u>
Expenses:								
General Government								
General Government	\$ 15,571,299	\$ 12,541,931	\$ -	\$ -	\$ 15,571,299	\$ 12,541,931	\$ -	\$ -
Judicial Administration	4,467,298	4,307,174	-	-	4,467,298	4,307,174	-	-
Public Safety	61,126,223	57,412,084	-	-	61,126,223	57,412,084	-	-
Public Works	6,188,583	5,926,830	-	-	6,188,583	5,926,830	-	-
Health / Welfare	16,393,626	15,771,759	-	-	16,393,626	15,771,759	-	-
Education	133,256,924	117,658,353	-	-	133,256,924	117,658,353	246,673,626	226,697,946
Parks, Recreation & Culture	11,132,609	10,142,273	-	-	11,132,609	10,142,273	-	-
Community Development	9,442,363	7,810,183	-	-	9,442,363	7,810,183	-	-
Interest on Long-term Debt	6,373,930	6,632,309	-	-	6,373,930	6,632,309	-	-
Landfill Operations	-	-	9,450,257	9,685,164	9,450,257	9,685,164	-	-
Economic Development Authority	-	-	-	-	-	-	1,020,365	750,407
Total Expenses	<u>\$ 263,952,855</u>	<u>\$ 238,202,896</u>	<u>\$ 9,450,257</u>	<u>\$ 9,685,164</u>	<u>\$ 273,403,112</u>	<u>\$ 247,888,060</u>	<u>\$ 247,693,991</u>	<u>\$ 227,448,353</u>
Expenses (greater than) less than revenues received								
Net Position, beginning of year	\$ 1,768,919	\$ 28,433,348	\$ 4,166,575	\$ 3,040,859	\$ 5,935,494	\$ 31,474,207	\$ 30,404,556	\$ 29,497,360
Restatement	132,561,206	104,127,858	50,443,758	47,402,899	183,004,964	151,530,757	142,039,586	112,542,226
Net Position, end of year	<u>\$ 134,330,125</u>	<u>\$ 132,561,206</u>	<u>\$ 54,610,333</u>	<u>\$ 50,443,758</u>	<u>\$ 188,940,458</u>	<u>\$ 183,004,964</u>	<u>\$ 161,634,231</u>	<u>\$ 142,039,586</u>

* Restatement for Component Unit-School Board due to implementation of GASB 101.

Statement of Activities - Revenues

Governmental Activities: For the fiscal year ended June 30, 2025, governmental activities generated total revenues of \$265.7 million, a decrease of \$0.9 million compared to fiscal year 2024. While property tax and other local tax revenues increased by a combined \$9.1 million, declines in most other revenue categories resulted in an overall decrease. Personal Property Tax Relief Act (PPTRA) reimbursements from the Commonwealth are reported as intergovernmental revenue rather than tax revenue.

Property tax revenues increased by \$7.1 million, primarily due to the 2025 biennial real estate reassessment, which accounted for approximately \$5.6 million of the \$6.7 million increase in real estate tax revenue. Personal property tax revenues increased largely due to the addition of more than 4,000 vehicles during the fiscal year, while machinery and tools tax revenue increased as a result of facility reinvestment by two large manufacturers.

Other local tax revenues increased by \$1.9 million, with sales tax and meals and lodging tax revenues increasing by 4.4 percent and 5.2 percent, respectively. These increases reflect inflationary pressures, continued population growth, and increased tourism activity within the County.

Operating and capital grant revenues declined by \$6.8 million, primarily due to the timing of American Rescue Plan Act (ARPA) expenditures, which supported major broadband and public safety infrastructure projects in fiscal year 2024. Miscellaneous revenues declined by \$1.4 million, largely due to lower opioid settlement receipts, which fluctuate annually based on settlement payment schedules administered through the Virginia Opioid Abatement Authority.

Charges for services decreased by \$0.8 million, as increases in judicial, parks and recreation, and community development fees were offset by a decline in public safety-related fees. The decrease in public safety fees was primarily attributable to permitting activity associated with a large solar project that was permitted in fiscal year 2024.

Revenue from the use of money and property declined by \$0.9 million, reflecting the nonrecurrence of proceeds from the sale of the former Aylor Middle School and lower interest earnings as market rates declined from peak levels in fiscal year 2024.

Business-Type Activities: The Regional Landfill is the County's sole business-type activity. During fiscal year 2025, the landfill reported an increase in net position of \$4.2 million. Total revenues increased by \$0.9 million, driven primarily by higher charges for services, partially offset by declines in miscellaneous revenue and interest earnings.

Component Units: Discretely presented component units include Frederick County Public Schools and the Frederick County Economic Development Authority (EDA). Total component unit revenues increased by \$21.2 million. FCPS revenues increased by \$21.4 million, primarily due to increased funding from Frederick County, including \$7.5 million in proffer funds related to the expansion of Jordan Springs Elementary School, as well as increased state funding partially offset by reduced federal funding. EDA revenues declined by \$0.2 million.

Statement of Activities - Expenses

Governmental Activities: Expenses for governmental activities totaled \$264.0 million in fiscal year 2025, an increase of \$25.7 million from the prior year. The increase was primarily driven by education-related expenditures, which increased by \$15.6 million. Public safety and general government expenses also increased by \$3.7 million and \$3.0 million, respectively.

Statement of Activities – Expenses: (Continued)

Business-Type Activities: Expenses for the Regional Landfill decreased by \$0.2 million during the fiscal year.

Component Units: Total expenses for component units increased by \$20.2 million, with FCPS accounting for \$20.0 million of the increase due primarily to school construction and operating costs. EDA expenses increased by \$0.3 million.

Financial Analysis of the Fund Financial Statements

Governmental Funds: Fund balance represents the difference between a governmental fund's assets and liabilities and reflects the financial resources available at year-end to support current and future services. During fiscal year 2025, total governmental fund balance decreased by \$9.6 million, primarily due to the planned use of fund balance and transfers to support capital projects and debt service activities. The General Fund reported a net decrease in fund balance of \$5.5 million, driven largely by transfers to other governmental funds to support County priorities, despite reporting an excess of revenues over expenditures for the year. Capital Projects and other governmental funds also experienced decreases in fund balance consistent with the expenditure of previously accumulated resources for authorized purposes. Overall, changes in fund balance during fiscal year 2025 reflect policy decisions regarding the timing and use of available resources rather than a deterioration in the County's underlying revenue base or financial condition.

The County reported a combined ending fund balance of \$159,574,147 at June 30, 2025, representing a decrease of \$9.6 million from the prior fiscal year (Exhibit 5). This decrease resulted from expenditures and transfers out exceeding revenues and transfers in during the fiscal year. Detailed information on governmental fund balances is presented in Exhibit 3, Balance Sheet.

Approximately 42 percent (\$66,560,353) of the combined ending fund balance is classified as unassigned and is available for spending at the County's discretion. The remaining fund balance consists of \$3,422 classified as nonspendable, \$25,259,978 as restricted, \$67,628,828 as committed, and \$121,566 as assigned (Exhibit 3). Additional information regarding fund balance classifications and constraints is provided in the Notes to Financial Statements (Note 1-Q).

The County's major governmental funds include the General Fund, Shawneeland Sanitary District Fund, Lake Holiday Sanitary District Fund, CARES/ARP Act Fund, School Debt Service Fund, Capital Projects Fund, and Other Governmental Funds. Changes in fund balance for these funds reflect the net effect of revenues and transfers in compared to expenditures and transfers out. Detailed information on revenues, expenditures, and changes in fund balance for each fund during fiscal year 2025 is presented in Exhibit 5.

The General Fund is the County's primary operating fund and accounts for the majority of general governmental services. The Shawneeland Sanitary District Fund and Lake Holiday Sanitary District Fund account for special property tax assessments used to provide services within their respective districts. During fiscal year 2025, the remaining debt associated with the Lake Holiday dam repair was fully repaid, and remaining resources were returned to the district. The CARES/ARP Act Fund accounts for federal funding received under the CARES Act of 2020 and the American Rescue Plan Act of 2021, with final expenditures occurring in fiscal year 2025. The School Debt Service Fund accounts for the accumulation and payment of principal, interest, and related costs on long-term school debt, while the Capital Projects Fund accounts for financial resources used for the acquisition and construction of major capital assets.

Proprietary Funds: The County's proprietary funds consist of the Landfill Fund and the Internal Service Funds. The Landfill Fund is reported as an enterprise fund and is operated in a manner similar to a private-sector business. The Internal Service Funds include the County's Health Insurance, Central Stores, Unemployment, and Volunteer Fire and Rescue Funds.

Financial Analysis of the Fund Financial Statements: (Continued)

For fiscal year 2025, the Landfill Fund reported an increase in net position of \$4,166,575, while the Internal Service Funds reported a combined increase in net position of \$471,194 (Exhibit 8). During the fiscal year, the Landfill Fund invested \$4,674,376 in capital assets and reported operating income of \$2,234,449 (Exhibit 9), reflecting positive operating. In contrast, the Internal Service Funds reported an operating loss of \$832,894 (Exhibit 9), primarily attributable to experience within the County's self-funded health insurance plan.

General Budgetary Highlights

The following discussion addresses both (1) changes between the original and final amended General Fund budget, which reflect policy decisions and mid-year adjustments, and (2) differences between the final amended budget and actual results, which reflect management's execution of the budget and the timing of expenditures.

Differences between the original General Fund budget and the final amended budget resulted in an increase of \$25.6 million in appropriations during fiscal year 2025 (Exhibit 12). These amendments primarily reflect the carryforward of prior-year encumbrances and unspent appropriations, transfers for capital purposes, and the appropriation of restricted and designated revenues received during the year. Significant budget amendments included the carryforward of outstanding encumbrances and unspent funds for ongoing Parks and Recreation projects, transfers for County capital items, the use of prior-year school operating funds for school capital purposes, and the appropriation of proffer funds for the expansion of Jordan Springs Elementary School. Additional amendments supported economic development incentives, infrastructure projects, public safety capital needs, refunds administered by the Commissioner of the Revenue, and the addition of two positions in the Building Inspections Department.

- \$4,504,696 budget amendment to carry forward outstanding encumbrances from the prior year.
- \$1,571,160 budget amendments to carry forward from FY 2024 unspent funds for ongoing Parks & Recreation projects.
- \$5,121,858 transfers for budgeted county capital items.
- \$1,615,212 budget amendment for unspent school operating funds at the end of FY 2024 used for school capital items in FY 2025.
- \$172,879 budget amendment to carry forward unspent restricted school funds.
- \$(720,647) budget amendment to reduce the local funds transfer to the schools.
- \$7,463,419 budget amendment for the Jordan Springs Elementary School expansion from proffer funds.
- \$464,789 budget amendment for the completion of Renaissance Drive.
- \$205,965 budget amendment to carry forward unspent fire company capital funds.
- \$950,000 budget amendments for economic development incentives, Desi Fresh \$150,000 and HP Hood \$800,000.
- \$172,688 budget amendment to carry forward unspent forfeited asset funds.
- \$219,357 budget amendments for Commissioner of the Revenue refunds.
- \$305,656 budget amendments for donations, insurance reimbursements, and the sale of surplus for the Sheriff's Department.
- \$179,223 budget amendment for the addition of 2 positions (salary and fringes) in the Building Inspections Department.

Actual General Fund expenditures were \$21.8 million less than the final amended budget. This variance was primarily attributable to personnel vacancies, unspent contingency appropriations, and the timing of capital projects and purchase orders that will be carried forward to fiscal year 2026. Significant expenditure variances occurred in general government administration, public safety, education, social services, and parks and recreation.

General Budgetary Highlights: (Continued)

General government administration expenditures were \$4.0 million below budget, largely due to unspent employee cost-of-living adjustments, unused contingency appropriations, personnel vacancies—most notably within the County Attorney and Human Resources offices—and savings in professional services, software, and departmental operating costs. Fire and rescue expenditures were \$3.0 million below budget, primarily reflecting personnel vacancies, unspent contingency funds, and outstanding purchase orders carried forward to fiscal year 2026. The Sheriff's Office reported expenditures \$3.5 million below budget due to personnel savings, unspent contingency appropriations, and the timing of equipment and operational purchases that will be carried forward.

Education expenditures for public schools were \$4.6 million below the amended budget, primarily due to unspent school operating funds that were carried forward for capital projects and restricted grants, as well as outstanding purchase orders that will be expended in fiscal year 2026. The Department of Social Services reported expenditures \$1.4 million below budget, largely due to staff vacancies. Parks and Recreation expenditures were \$2.3 million below budget, reflecting personnel vacancies, outstanding purchase orders, and the planned carryforward of funding for the ongoing Abrams Creek project.

Overall, the favorable budget-to-actual variances reflect conservative budgeting practices, position vacancies, and the timing of expenditures for multi-year capital and operational initiatives, rather than the elimination or deferral of services.

- \$4,031,588 from general government administration. Contributing factors were a \$1.1 million in unspent employee COLA increases; \$1.6 million unspent contingency funds; \$220,332 for the County Attorney's office primarily comprised of salary and fringes due to the County Attorney position vacancy for most of the fiscal year; \$239,326 for the Human Resources Department due to position vacancies and reduced costs of contractual services and software; \$257,091 in Treasurer's office mainly comprised of professional services, DMV stops, postage, and advertising; \$384,380 in the IT Department primarily consisting of savings in salaries and fringes due to vacancies, professional services, and open purchase orders that total \$138,497 that were carried forward to FY 2026;
- \$2,996,789 from fire & rescue mainly attributed to \$1.3 million in salaries and fringes for staff vacancies, \$792,409 unspent contingency funds; and \$248,159 in outstanding purchase orders that were carried forward to FY 2026;
- \$3,516,042 from the Sheriff's department from \$826,625 savings in personnel costs including fringes, \$316,182 in unspent contingency funds; and \$1,298,748 in outstanding purchase orders, which will carry forward to FY 2026;
- \$4,575,996 from education for public schools that includes \$3.1 million unspent in school operating that was ultimately carried forward to FY 2026 for capital projects and restricted grants, and \$1.5 million in open purchase orders for school operating that were also carried forward;
- \$1,446,236 from the Department of Social Services primarily as a result staff vacancies;
- \$2,291,961 from the parks and recreation department that includes staff vacancies; \$1.4 million in outstanding purchase orders that will carry forward to FY 2026; and \$0.9 million that will be carried forward to FY 2026 for the ongoing Abrams Creek project.

The budgetary results for fiscal year 2025 are consistent with the changes in governmental fund balance discussed previously and reflect the planned use of resources, the timing of expenditures, and the County's continued emphasis on conservative budgeting and financial stability.

Capital Assets

At June 30, 2025, governmental activities had invested \$202,353,969 in capital assets, net of accumulated depreciation, while the Frederick County Public Schools (FCPS), a discretely presented component unit, reported \$237,156,567 in capital assets, net of depreciation. Capital assets of the School Board are jointly owned by the County and FCPS to the extent of the County's proportionate share of outstanding general obligation debt related to these assets. Accordingly, the County reports depreciation associated with its share of school capital assets as a component of education-related expenses.

Neither the County nor the School Board reports infrastructure assets such as roads and bridges, as these assets have been conveyed to and are maintained by the Commonwealth of Virginia. The following schedules present summarized capital asset activity for governmental activities and the School Board. Additional information regarding the County's capital assets, including additions, disposals, and depreciation, is provided in Note 7 to the financial statements.

Capital Assets

	Governmental Activities		Business Activities		Total	
	2025	2024	2025	2024	2025	2024
Capital Assets not being depreciated:						
Land and Land Improvements	\$ 4,075,680	\$ 3,368,508	\$ 7,068,104	\$ 7,068,104	\$ 11,143,784	\$ 10,436,612
Construction in Progress	15,402,300	12,566,161	6,070,986	3,372,668	21,473,286	15,938,829
School Construction in Progress	73,429,101	70,914,411	-	-	73,429,101	70,914,411
Total Capital Assets not being depreciated	\$ 92,907,081	\$ 86,849,080	\$ 13,139,090	\$ 10,440,772	\$ 106,046,171	\$ 97,289,852
Other Capital Assets:						
Building and Improvements	\$ 63,180,454	\$ 61,923,538	\$ 2,999,716	\$ 2,999,716	\$ 66,180,170	\$ 64,923,254
Landfill Improvements	-	-	51,619,884	50,877,278	51,619,884	50,877,278
School Building & Improvements	86,489,725	88,715,578	-	-	86,489,725	88,715,578
Subscription Assets	1,484,488	1,210,194	-	-	1,484,488	1,210,194
Leased Equipment	239,442	239,442	-	-	239,442	239,442
Furniture, Equipment & Vehicles	34,695,131	29,256,974	8,159,770	8,123,204	42,854,901	37,380,178
Total Other Capital Assets	\$ 186,089,240	\$ 181,345,726	\$ 62,779,370	\$ 62,000,198	\$ 248,868,610	\$ 243,345,924
Less: Accumulated Depreciation	76,642,352	70,489,733	48,114,417	45,368,423	124,756,769	115,858,156
Net Capital Assets	\$ 202,353,969	\$ 197,705,073	\$ 27,804,043	\$ 27,072,547	\$ 230,158,012	\$ 224,777,620

Component Unit School Board Capital Assets

	2025	2024
Capital Assets not being depreciated:		
Land and Land Improvements	\$ 12,658,290	\$ 12,658,290
Construction in Progress	81,655,873	81,558,657
Construction in Progress Allocated to County	(73,429,101)	(70,914,411)
Total Capital Assets not being depreciated	\$ 20,885,062	\$ 23,302,536
Other Capital Assets:		
Building and Improvements	\$ 411,152,493	\$ 396,670,002
School Buildings and Improvements allocated to County	(86,489,725)	(88,715,578)
Leased Buildings	1,068,069	213,474
Leased Equipment	132,832	531,725
Furniture, Equipment & Vehicles	76,553,575	64,036,320
Total Other Capital Assets	\$ 402,417,244	\$ 372,735,943
Less: Accumulated Depreciation	186,145,739	176,785,888
Net Capital Assets	\$ 237,156,567	\$ 219,252,591

Long-Term Obligations

The County uses General Fund revenues to service its lease obligations, general obligation bonds, and state literary fund loans. At June 30, 2025, the County had \$195.2 million in outstanding bonded debt, all of which is backed by the full faith and credit of the County. Debt levels remain consistent with the County's long-term capital financing plans and statutory debt limitations.

The following schedule summarizes the County's long-term obligation activity for the fiscal year ended June 30, 2025. Additional information regarding the County's long-term obligations, including changes in outstanding debt, debt service requirements, and related disclosures, is presented in Note 8 to the financial statements.

	June 30, 2024	Increase	Decrease	June 30, 2025
Lease Revenue Bonds	\$ 13,603,750	\$ -	\$ 2,663,750	\$ 10,940,000
Premium on lease revenue bonds	620,306	-	93,133	527,173
Total lease revenue bonds	\$ 14,224,056	\$ -	\$ 2,756,883	\$ 11,467,173
Local financing lease	5,295,000	-	345,000	4,950,000
Premium on financing lease	270,196	-	42,273	227,923
Total local financing lease	\$ 5,565,196	\$ -	\$ 387,273	\$ 5,177,923
General Obligation Bonds:				
Library	-	-	-	-
School	170,150,000	10,190,000	13,565,000	166,775,000
Add deferred amount for issuance premiums	12,745,264	709,321	1,630,334	11,824,251
Total General Obligation Bonds	\$ 182,895,264	\$ 10,899,321	\$ 15,195,334	\$ 178,599,251
State Literary Fund Loans:				
School	-	-	-	-
Intergovernmental loans	1,018,925	-	73,225	945,700
Claims	1,057,854	20,302,844	19,644,711	1,715,987
Subscription liabilities	1,166,086	274,294	359,987	1,080,393
Lease liabilities	37,157	-	24,258	12,899
Net Pension liability	10,844,549	20,762,844	21,640,062	9,967,331
Net OPEB liability	56,700,976	3,766,951	3,049,484	57,418,443
Compensated absences	5,617,610	4,396,165	3,932,327	6,081,448
Total	\$ 279,127,673	\$ 60,402,419	\$ 67,063,544	\$ 272,466,548

Contacting the Finance Department

This Annual Comprehensive Financial Report (ACFR) is intended to provide investors, citizens, taxpayers, and other interested readers with a general overview of the County's financial position and to demonstrate accountability for the resources entrusted to the County. Questions concerning this report or requests for additional financial information should be directed to Cheryl Shiffler, Finance Director, Frederick County Finance Department, 107 North Kent Street, Winchester, Virginia 22601, telephone (540) 665-5610.

**Basic Financial Statements:
- Government-wide Financial Statements -**

COUNTY OF FREDERICK, VIRGINIA

Statement of Net Position
At June 30, 2025

	Component Units				
	Governmental Activities	Business-type Activities	Total	School Board	Economic Development Authority
Assets:					
Cash and cash equivalents	\$ 182,524,270	\$ 29,947,416	\$ 212,471,686	\$ 56,034,424	\$ 4,293,439
Restricted cash	-	19,158,379	19,158,379	-	-
Receivables, net	92,640,774	910,785	93,551,559	183,683	-
Note receivable	2,129,062	-	2,129,062	-	-
Due from other governments	14,746,595	-	14,746,595	6,566,278	-
Prepaid expenses	3,422	-	3,422	-	-
Inventory	-	-	-	599,818	-
Net Pension asset	-	-	-	3,386,925	-
Capital assets:					
Land and construction in progress	92,907,081	13,139,090	106,046,171	20,885,062	-
Other capital assets, net of accumulated depreciation	109,446,888	14,664,953	124,111,841	216,271,505	1,119
Capital assets, net	\$ 202,353,969	\$ 27,804,043	\$ 230,158,012	\$ 237,156,567	\$ 1,119
Total assets	\$ 494,398,092	\$ 77,820,623	\$ 572,218,715	\$ 303,927,695	\$ 4,294,558
Deferred Outflows of Resources:					
Deferred charge on refunding	\$ 410,801	\$ -	\$ 410,801	\$ -	\$ -
OPEB deferrals	7,754,365	388,338	8,142,703	3,821,915	-
Pension deferrals	11,510,064	412,618	11,922,682	38,236,754	-
Total deferred outflows of resources	\$ 19,675,230	\$ 800,956	\$ 20,476,186	\$ 42,058,669	\$ -
Liabilities:					
Accounts payable and accrued expenses	\$ 4,942,356	\$ 563,331	\$ 5,505,687	\$ 20,995,736	\$ 28,008
Accrued interest payable	3,383,589	-	3,383,589	-	-
Claims payable	1,715,987	-	1,715,987	2,415,034	-
Unearned revenue	-	-	-	-	-
Amounts held for others	1,610,420	-	1,610,420	-	-
Long-term liabilities:					
Due within one year	20,642,765	152,375	20,795,140	4,860,629	38,886
Due in more than one year	250,107,796	22,480,509	272,588,305	137,295,327	16,665
Total liabilities	\$ 282,402,913	\$ 23,196,215	\$ 305,599,128	\$ 165,566,726	\$ 83,559
Deferred Inflows of Resources:					
Deferred revenue - taxes	\$ 79,750,511	\$ -	\$ 79,750,511	\$ -	\$ -
Items related to measurement of net OPEB liability	11,722,357	593,224	12,315,581	4,298,596	-
Items related to measurement of net pension liability	5,867,416	221,807	6,089,223	18,697,810	-
Total deferred inflows of resources	\$ 97,340,284	\$ 815,031	\$ 98,155,315	\$ 22,996,406	\$ -
Net Position:					
Net investment in capital assets	\$ 14,466,667	\$ 27,804,043	\$ 42,270,710	\$ 236,235,606	\$ 1,119
Restricted:					
Net pension asset	-	-	-	3,386,925	-
Opioid settlement	1,494,941	-	1,494,941	-	-
Unrestricted	118,368,517	26,806,290	145,174,807	(82,199,299)	4,209,880
Total net position	\$ 134,330,125	\$ 54,610,333	\$ 188,940,458	\$ 157,423,232	\$ 4,210,999

The accompanying notes to financial statements are an integral part of this statement

COUNTY OF FREDERICK, VIRGINIA

Statement of Activities

Year Ended June 30, 2025

Functions/Programs	Expenses	Program Revenues			
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Primary Government					
Governmental activities					
General government administration	\$ 15,571,299	\$ -	\$ 710,829	\$ -	
Judicial administration	4,467,298	1,188,015	1,655,349	-	
Public safety	61,126,223	5,566,095	5,591,713	-	
Public works	6,188,583	-	29,546	-	
Health and welfare	16,393,626	-	8,590,094	-	
Education	133,256,924	-	-	-	
Parks, recreation and cultural	11,132,609	3,498,327	54,700	-	
Community development	9,442,363	4,515	865,713	397,724	
Interest on long-term debt	6,373,930	-	593,887	-	
Total governmental activities	\$ 263,952,855	\$ 10,256,952	\$ 18,091,831	\$ 397,724	
Business-type activities					
Landfill operations	9,450,257	11,446,534	-	-	
Total Primary Government	<u>\$ 273,403,112</u>	<u>\$ 21,703,486</u>	<u>\$ 18,091,831</u>	<u>\$ 397,724</u>	
Component Units					
Frederick County School Board					
Frederick County Economic Development Authority	\$ 246,673,626	\$ 2,417,212	\$ 137,756,852	\$ -	
Total Component Units	<u>\$ 247,693,991</u>	<u>\$ 2,561,899</u>	<u>\$ 137,756,852</u>	<u>\$ -</u>	

The accompanying notes to financial statements are an integral part of this statement.

COUNTY OF FREDERICK, VIRGINIA

Statement of Activities

Year Ended June 30, 2025

Functions/Programs	Net (Expense) Revenue and Changes in Net Position				
	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total	School Board	Economic Development Authority
Primary Government					
Governmental activities					
General government administration	\$ (14,860,470)	\$ -	\$ (14,860,470)	\$ -	\$ -
Judicial administration	(1,623,934)	-	(1,623,934)	-	-
Public safety	(49,968,415)	-	(49,968,415)	-	-
Public works	(6,159,037)	-	(6,159,037)	-	-
Health and welfare	(7,803,532)	-	(7,803,532)	-	-
Education	(133,256,924)	-	(133,256,924)	-	-
Parks, recreation and cultural	(7,579,582)	-	(7,579,582)	-	-
Community development	(8,174,411)	-	(8,174,411)	-	-
Interest on long-term debt	(5,780,043)	-	(5,780,043)	-	-
Total governmental activities	\$ (235,206,348)	\$ -	\$ (235,206,348)	\$ -	\$ -
Business-type activities					
Landfill operations	-	1,996,277	1,996,277	-	-
Total Primary Government	\$ (235,206,348)	\$ 1,996,277	\$ (233,210,071)	\$ -	\$ -
Component Units					
Frederick County School Board				\$ (106,499,562)	\$ -
Frederick County Economic Development Authority				-	(875,678)
Total Component Units				\$ (106,499,562)	\$ (875,678)
General Revenues					
Taxes:					
General property taxes, real and personal	\$ 160,253,409	\$ -	\$ 160,253,409	\$ -	\$ -
Local sales and use taxes	22,916,890	-	22,916,890	-	-
Business licenses tax	11,265,112	-	11,265,112	-	-
Consumer utility taxes	3,891,253	-	3,891,253	-	-
Meals and lodging taxes	9,409,172	-	9,409,172	-	-
Motor vehicle licenses tax	2,795,786	-	2,795,786	-	-
Taxes on recordation and wills	2,354,070	-	2,354,070	-	-
Other taxes	788,783	-	788,783	-	-
Payment from County of Frederick:					
Education	-	-	-	128,882,135	-
Economic development	-	-	-	-	1,706,707
Grants and contributions not restricted to specific programs	14,115,484	-	14,115,484	-	-
Unrestricted use of money	8,660,561	1,932,126	10,592,687	1,939,677	112,772
Miscellaneous	524,747	238,172	762,919	5,138,505	-
Total general revenues	\$ 236,975,267	\$ 2,170,298	\$ 239,145,565	\$ 135,960,317	\$ 1,819,479
Change in net position	\$ 1,768,919	\$ 4,166,575	\$ 5,935,494	\$ 29,460,755	\$ 943,801
Net position, beginning of year	\$ 132,561,206	\$ 50,443,758	\$ 183,004,964	\$ 138,772,388	\$ 3,267,198
Restatements	-	-	-	(10,809,911)	-
Net position, beginning of year, as restated	132,561,206	50,443,758	183,004,964	127,962,477	3,267,198
Net position, end of year	\$ 134,330,125	\$ 54,610,333	\$ 188,940,458	\$ 157,423,232	\$ 4,210,999

The accompanying notes to financial statements are an integral part of this statement.

**Basic Financial Statements:
- Fund Financial Statements -**

COUNTY OF FREDERICK, VIRGINIA

Balance Sheet
Governmental Funds
At June 30, 2025

	General Fund	Shawneeland Sanitary District Fund	Lake Holiday Sanitary District Fund	CARES/ARP ACT Fund	Capital Projects Fund	School Debt Service Fund	Other Governmental Funds	Total Governmental Funds
Assets								
Cash and cash equivalents	\$ 83,383,578	\$ 2,045,226	\$ -	\$ 67,061,214	\$ 116,586	\$ 1,031,575	\$ 153,638,179	
Property taxes receivable, net	85,312,360	1,334,156	-	-	-	-	-	86,646,516
Business licenses receivable	1,756,359	-	-	-	-	-	-	1,756,359
Accounts receivable	4,226,731	9,705	-	-	-	-	1,463	4,237,899
Due from other governments	14,054,161	-	-	-	262,817	-	429,617	14,746,595
Prepaid items	3,422	-	-	-	-	-	-	3,422
Total assets	\$ 188,736,611	\$ 3,389,087	\$ -	\$ 67,324,031	\$ 116,586	\$ 1,462,655	\$ 261,028,970	
Liabilities								
Accounts payable and accrued liabilities	\$ 3,557,719	\$ 107,147	\$ -	\$ 265,845	\$ -	\$ 998,665	\$ 4,929,376	
Amounts held for others	1,610,420	-	-	-	-	-	-	1,610,420
Unearned revenue	-	-	-	-	-	-	-	-
Total liabilities	\$ 5,168,139	\$ 107,147	\$ -	\$ 265,845	\$ -	\$ 998,665	\$ 6,539,796	
Deferred Inflows of Resources								
Unavailable revenue - business licenses	\$ 1,756,359	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,756,359
Unavailable revenue - prepaid taxes	7,598,040	28,634	-	-	-	-	-	7,626,674
Unavailable revenue - opioid settlement	1,876,193	-	-	-	-	-	-	1,876,193
Unavailable revenue - property taxes	82,348,502	1,307,299	-	-	-	-	-	83,655,801
Total deferred inflows of resources	\$ 93,579,094	\$ 1,335,933	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 94,915,027
Fund Balance								
Nonspendable	\$ 3,422	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,422
Restricted	13,663,352	-	-	-	11,596,626	-	-	25,259,978
Committed	9,757,271	1,946,007	-	-	55,461,560	-	463,990	67,628,828
Assigned	4,980	-	-	-	-	116,586	-	121,566
Unassigned	66,560,353	-	-	-	-	-	-	66,560,353
Total fund balance	\$ 89,989,378	\$ 1,946,007	\$ -	\$ 67,058,186	\$ 116,586	\$ 463,990	\$ 159,574,147	
Total liabilities, deferred inflows of resources and fund balance	\$ 188,736,611	\$ 3,389,087	\$ -	\$ 67,324,031	\$ 116,586	\$ 1,462,655	\$ 261,028,970	

The accompanying notes to financial statements are an integral part of this statement.

COUNTY OF FREDERICK, VIRGINIA

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position
At June 30, 2025

Total fund balances for governmental funds (Exhibit 3)	\$ 159,574,147
Total net position reported for governmental activities in the statement of net position is different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:	
Land and improvements	\$ 4,075,680
Construction in progress	88,831,401
Subscription assets	1,063,978
Buildings and improvements, net of depreciation	33,301,679
Equipment, net of depreciation	11,793,484
School Board capital assets, net of depreciation	<u>63,287,747</u>
Total capital assets	202,353,969
Internal service funds are used by the County to charge the cost of health insurance, supplies, gasoline, duplicating and unemployment benefits to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position. The internal service funds net position are:	
	27,157,124
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	
Unavailable revenue - property taxes and business licenses	\$ 13,288,323
Unavailable revenue - opioid settlement	1,876,193
Long-term note receivable	2,129,062
Deferred inflows related to measurement of net OPEB liability	<u>(11,722,357)</u>
Deferred inflows related to measurement of net pension liability	<u>(5,867,416)</u>
Total	(296,195)
Pension deferrals - Deferred Outflows	11,510,064
OPEB deferrals - Deferred Outflows	7,754,365
Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Also, the County received a premium on its long-term debt issues and incurred defeasance costs when refunding debt. The premium and defeasance costs will be amortized over the life of the new bond issue as interest is paid. Balances of long-term liabilities affecting net position are as follows:	
Accrued interest payable	\$ (3,383,589)
Bonds, notes, subscriptions and lease liabilities	(184,703,992)
Unamortized bond premium	(12,579,347)
Deferred charge on refunding	410,801
Net OPEB liability	<u>(57,418,443)</u>
Net pension liability	<u>(9,967,331)</u>
Compensated absences	<u>(6,081,448)</u>
Total	<u>(273,723,349)</u>
Total net position of governmental activities (Exhibits 1 and 2)	<u>\$ 134,330,125</u>

The accompanying notes to financial statements are an integral part of this statement.

COUNTY OF FREDERICK, VIRGINIA

Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
Year Ended June 30, 2025

	Shawneeland General Fund	Sanitary District Fund	Lake Holiday Sanitary District Fund	CARES/ ARP ACT Fund	Capital Projects Fund	School Debt Service Fund	Other Governmental Funds	Total Governmental Funds
Revenues								
Property taxes	\$ 159,353,143	\$ 880,982	\$ 374,851	\$ -	\$ -	\$ -	\$ -	\$ 160,608,976
Other local taxes	53,421,066	-	-	-	-	-	-	53,421,066
Permits, privilege fees and regulatory licenses	2,485,674	-	-	-	-	-	-	2,485,674
Fines and forfeitures	335,356	-	-	-	-	-	-	335,356
Use of money and property	4,535,780	87,194	-	-	2,740,538	-	3,762	7,367,274
Charges for services	3,971,676	-	-	-	-	-	3,464,246	7,435,922
Miscellaneous	613,088	-	-	-	-	-	-	613,088
Recovered costs	8,282,655	5,296	-	-	-	-	63,515	8,351,466
Intergovernmental:								
Revenue from the Commonwealth	23,573,780	-	-	-	397,724	313,344	1,910,636	26,195,484
Revenue from the Federal Government	5,220,955	-	-	865,713	-	280,543	42,344	6,409,555
Total revenues	\$ 261,793,173	\$ 973,472	\$ 374,851	\$ 865,713	\$ 3,138,262	\$ 593,887	\$ 5,484,503	\$ 273,223,861
Expenditures								
Current:								
General government administration	\$ 15,284,551	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 15,284,551
Judicial administration	3,828,547	-	-	-	-	-	561,216	4,389,763
Public safety	61,561,889	-	-	-	-	-	3,027,807	64,589,696
Public works	7,502,689	-	-	-	-	-	-	7,502,689
Health and welfare	12,176,335	-	-	-	-	-	4,204,562	16,380,897
Education - local community college	68,750	-	-	-	-	-	-	68,750
Education - public school system	117,601,391	-	-	-	14,556,205	-	-	132,157,596
Parks, recreation and cultural	10,577,136	-	-	-	-	-	-	10,577,136
Community development	3,806,819	1,025,814	213,765	865,713	-	-	-	5,912,111
Capital projects	-	-	-	-	12,101,423	-	-	12,101,423
Debt service:								
Principal payments	1,178,225	-	1,903,750	-	-	13,565,000	-	16,646,975
Interest and fiscal charges	738,613	-	54,920	-	195,673	7,402,925	-	8,392,131
Total expenditures	\$ 234,324,945	\$ 1,025,814	\$ 2,172,435	\$ 865,713	\$ 26,853,301	\$ 20,967,925	\$ 7,793,585	\$ 294,003,718
Excess (deficiency) of revenues over (under) expenditures	\$ 27,468,228	\$ (52,342)	\$ (1,797,584)	\$ -	\$ (23,715,039)	\$ (20,374,038)	\$ (2,309,082)	\$ (20,779,857)
Other financing sources (uses)								
Issuance of long-term debt	\$ 274,294	\$ -	\$ -	\$ -	\$ 10,190,000	\$ -	\$ -	\$ 10,464,294
Bond premium	-	-	-	-	709,321	-	-	709,321
Transfers in	5,672,056	-	-	-	18,559,565	20,426,918	2,301,218	46,959,757
Transfers out	(38,948,502)	-	-	-	(8,022,056)	-	-	(46,970,558)
Total other financing sources (uses)	\$ (33,002,152)	\$ -	\$ -	\$ -	\$ 21,436,830	\$ 20,426,918	\$ 2,301,218	\$ 11,162,814
Net change in fund balance	\$ (5,533,924)	\$ (52,342)	\$ (1,797,584)	\$ -	\$ (2,278,209)	\$ 52,880	\$ (7,864)	\$ (9,617,043)
Fund balance, beginning of year	95,523,302	1,998,349	1,797,584	-	69,336,395	63,706	471,854	169,191,190
Fund balance, end of year	\$ 89,989,378	\$ 1,946,007	\$ -	\$ -	\$ 67,058,186	\$ 116,586	\$ 463,990	\$ 159,574,147

The accompanying notes to financial statements are an integral part of this statement.

COUNTY OF FREDERICK, VIRGINIA

**Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances
of Governmental Funds to the Statement of Activities
Year Ended June 30, 2025**

Net change in fund balances - total governmental funds (Exhibit 5)	\$ (9,617,043)
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Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.

Capital outlay	\$ 11,207,830
Depreciation	<u>(9,808,466)</u>
Net adjustment	1,399,364

The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins, and donations) is to increase (decrease) net position. (25,929)

School Board capital assets are jointly owned by the County and School Board. The County share of School Board capital assets is in proportion to the debt owed on such by the County. The transfers to the School Board are affected by the relationship of the debt to assets on a year to year basis. The net transfer resulting from this relationship increased the transfers to the School Board. 3,275,461

Under the modified accrual basis of accounting used in the governmental funds, revenues are recorded when measurable and realizable to pay current obligations. However, in the statement of net position revenues are reported when earned. This requires adjustments to convert the revenues to the accrual basis

Property taxes and business licenses	\$ (355,567)
Opioid settlement funds	(88,341)
Payments on note receivable	(123,434)
(Increase) decrease in deferred inflows related to the measurement of the net OPEB liability	2,298,223
(Increase) decrease in deferred inflows related to the measurement of the net pension liability	<u>(588,230)</u>
Total	1,142,651

Bond and capital lease proceeds are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net position, however, issuing debt increases the long term liabilities and does not affect the statement of activities. Similarly, the repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net position.

Debt issued:	\$ (10,190,000)
General obligation school bonds	(274,294)
Subscription liability	(709,321)
Premium on debt:	
General obligation school bonds	(709,321)
Repayments:	
Lease revenue bonds	2,663,750
Local financing lease	345,000
General obligation school bonds	13,565,000
Intergovernmental loans	73,225
Lease liabilities	24,258
Subscription liabilities	<u>359,987</u>
Net adjustment	5,857,605

Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. This adjustment combines the net changes of the following:

Compensated absences	\$ (463,838)
Net OPEB liability	(717,467)
Amortization of debt premium	1,765,740
Amortization of advanced refunding defeasance costs	(37,345)
Decrease (increase) in net pension liability	877,218
(Decrease) increase in deferred outflows related to pensions	1,360,389
(Decrease) increase in deferred outflows related to OPEB	<u>(3,808,887)</u>
Accrued interest payable	289,806
Net adjustment	(734,384)

Internal service funds are used by the County to charge the costs of health insurance, supplies and unemployment costs to individual funds. The net revenue of internal service funds is reported with governmental activities. 471,194

Change in net position of governmental activities (Exhibit 2)	\$ 1,768,919
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The accompanying notes to financial statements are an integral part of this statement.

COUNTY OF FREDERICK, VIRGINIA

Statement of Net Position
Proprietary Funds
At June 30, 2025

	Business-type Activities - Enterprise Fund	Governmental Activities
	Landfill Fund	Internal Service Funds
Assets:		
Current assets:		
Cash and cash equivalents	\$ 29,947,416	\$ 28,886,091
Restricted cash - landfill closure	19,158,379	-
Receivables, net	910,785	-
Total current assets	<u>50,016,580</u>	<u>\$ 28,886,091</u>
Noncurrent assets:		
Capital assets:		
Land and improvements	\$ 7,068,104	-
Construction in progress	6,070,986	-
Other capital assets, net of accumulated depreciation	<u>14,664,953</u>	-
Total noncurrent assets	<u>27,804,043</u>	-
Total assets	<u>77,820,623</u>	<u>\$ 28,886,091</u>
Deferred Outflows of Resources:		
Pension deferrals	\$ 412,618	-
OPEB deferrals	<u>388,338</u>	-
Total deferred outflows of resources	<u>800,956</u>	-
Liabilities:		
Current liabilities:		
Accounts payable and accrued expenses	\$ 563,331	\$ 12,980
Compensated absences, current portion	152,375	-
Claims payable	-	1,715,987
Total current liabilities	<u>715,706</u>	<u>\$ 1,728,967</u>
Long-term liabilities:		
Compensated absences, noncurrent portion	\$ 65,304	-
Net pension liability	353,977	-
Net OPEB liability	2,902,849	-
Accrued landfill remediation costs	<u>19,158,379</u>	-
Total long-term liabilities	<u>22,480,509</u>	-
Total liabilities	<u>23,196,215</u>	<u>\$ 1,728,967</u>
Deferred Inflows of Resources:		
Items related to measurement of net pension liability	\$ 221,807	-
Items related to measurement of net OPEB liability	<u>593,224</u>	-
Total deferred inflows of resources	<u>815,031</u>	-
Net Position:		
Investment in capital assets	\$ 27,804,043	-
Unrestricted	<u>26,806,290</u>	<u>27,157,124</u>
Total net position	<u>54,610,333</u>	<u>\$ 27,157,124</u>

The accompanying notes to financial statements are an integral part of this statement

COUNTY OF FREDERICK, VIRGINIA

Statement of Revenues, Expenses, and Changes in Net Position
Proprietary Funds
Year Ended June 30, 2025

	Business-type Activities - Enterprise Fund	Governmental Activities
	Landfill Fund	Internal Service Funds
Operating revenues:		
Charges for services, net	\$ 11,446,534	\$ 19,507,231
Miscellaneous	238,172	-
Total operating revenues	\$ 11,684,706	\$ 19,507,231
Operating expenses:		
Personal services	\$ 1,725,558	\$ -
Fringe benefits	840,749	20,313,645
Contractual services	1,687,454	-
Other charges	2,450,502	26,480
Depreciation	2,745,994	-
Total operating expenses	\$ 9,450,257	\$ 20,340,125
Operating income (loss)	\$ 2,234,449	\$ (832,894)
Nonoperating revenues:		
Investment income	1,932,126	1,293,287
Income before transfers	\$ 4,166,575	\$ 460,393
Transfers:		
Transfers in	\$ -	\$ 10,801
Total transfers	\$ -	\$ 10,801
Change in net position	\$ 4,166,575	\$ 471,194
Total net position, beginning of year	\$ 50,443,758	\$ 26,685,930
Total net position, end of year	\$ 54,610,333	\$ 27,157,124

The accompanying notes to financial statements are an integral part of this statement.

COUNTY OF FREDERICK, VIRGINIA

Statement of Cash Flows
Proprietary Funds
Year Ended June 30, 2025

	Business-type Activities -	Governmental Activities
	Enterprise Fund	Internal Service Funds
	Landfill Fund	
Cash flows from operating activities		
Receipts from customers	\$ 11,495,846	\$ -
Receipts from insured	- -	19,500,468
Receipts from services	- -	6,763
Other receipts	238,172	- -
Payments to employees	(2,503,744)	- -
Payments to suppliers	(3,793,680)	(19,664,659)
Other payments	- -	(10,801)
Net cash provided by (used for) operating activities	<u><u>\$ 5,436,594</u></u>	<u><u>\$ (168,229)</u></u>
Cash flows from noncapital financing activities		
Transfers in	\$ - -	\$ 10,801
Cash flows from investing activities		
Investment income	<u><u>\$ 1,932,126</u></u>	<u><u>\$ 1,293,287</u></u>
Cash flows from capital and related financing activities		
Purchases of capital assets	<u><u>\$ (3,477,490)</u></u>	<u><u>\$ - -</u></u>
Net cash provided by (used for) capital and related financing activities	<u><u>\$ (3,477,490)</u></u>	<u><u>\$ - -</u></u>
Net increase (decrease) in cash and cash equivalents	<u><u>\$ 3,891,230</u></u>	<u><u>\$ 1,135,859</u></u>
Cash and cash equivalents, beginning of year	<u><u>\$ 45,214,565</u></u>	<u><u>\$ 27,750,232</u></u>
Cash and cash equivalents, end of year	<u><u>\$ 49,105,795</u></u>	<u><u>\$ 28,886,091</u></u>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:		
Operating income (loss)	\$ 2,234,449	\$ (832,894)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:		
Depreciation expense	2,745,994	- -
Changes in assets, deferred outflows, deferred inflows and liabilities:		
Receivables	49,312	- -
Deferred outflows of resources - pension	(55,468)	- -
Deferred outflows of resources - OPEB	194,276	- -
Accounts payable and accrued expenses	(1,019,381)	6,532
Net pension liability	(31,154)	- -
Net OPEB liability	38,577	- -
Deferred inflows of resources - pension	12,857	- -
Deferred inflows of resources - OPEB	(117,423)	- -
Claims payable and compensated absences	20,898	658,133
Increase in accrued landfill costs	<u><u>1,363,657</u></u>	<u><u>- -</u></u>
Net cash provided by (used for) operating activities	<u><u>\$ 5,436,594</u></u>	<u><u>\$ (168,229)</u></u>

The accompanying notes to financial statements are an integral part of this statement.

COUNTY OF FREDERICK, VIRGINIA

Statement of Fiduciary Net Position
Fiduciary Funds
At June 30, 2025

	Private Purpose Trust Fund	Endowment	Trust Fund	Custodial Funds
Assets:				
Cash and cash equivalents	\$ 1,075,683	\$	14,395,124	
Receivables	-	-	225,311	
Due from other governmental units	-	-	8,782,078	
Total assets	\$ 1,075,683	\$	23,402,513	
Liabilities:				
Accounts payable and accrued liabilities	\$ 243	\$	4,951,124	
Amounts held for others	-	-	-	
Total liabilities	\$ 243	\$	4,951,124	
Net Position:				
Restricted	\$ 1,075,440	\$	18,451,389	

The accompanying notes to financial statements are an integral part of this statement.

COUNTY OF FREDERICK, VIRGINIA

Statement of Changes in Fiduciary Net Position
Fiduciary Funds
Year Ended June 30, 2025

	Private Purpose Trust Fund		Custodial Funds
	Endowment Fund	Trust Fund	
Additions:			
Investment earnings	\$ 50,887	\$ 581,097	
Contributions	-	71,365,408	
Miscellaneous	560,086	-	
Total additions	\$ 610,973	\$ 71,946,505	
Deductions:			
Education	\$ 449,886	-	
Recipient payments	-	23,399,487	
Administrative expenses	-	48,029,830	
Employee disbursements	-	-	
Total deductions	\$ 449,886	\$ 71,429,317	
Change in net position	\$ 161,087	\$ 517,188	
Net position, beginning of year	914,353	17,934,201	
Net position, end of year	\$ 1,075,440	\$ 18,451,389	

The accompanying notes to financial statements are an integral part of this statement.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

Narrative Profile

The County of Frederick, located in northwest Virginia and bordered by West Virginia and the counties of Shenandoah, Warren, and Clarke, was founded in 1738. The County has a population of 86,484 and a land area of 427 square miles.

The County is governed under the County Administrator - Board of Supervisors form of government. Frederick County engages in a comprehensive range of municipal services, including general government administration, public safety and administration of justice, education, health, welfare, human service programs, landfill operations, planning, community development and recreation, cultural, and historic activities.

The financial statements of the County of Frederick, Virginia have been prepared in conformity with the specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia, and the accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board. The more significant of the government's accounting policies are described below.

A. Financial Reporting Entity

Management's Discussion and Analysis:

Financial statements are required to be accompanied by a narrative introduction and analytical overview of the government's financial activities in the form of "Management's Discussion and Analysis" (MD&A). This analysis is similar to the analysis the private sector provides in their annual reports.

Government-wide Financial Statements:

The reporting model includes financial statements prepared using full accrual accounting for all of the government's activities. This approach includes not just current assets and liabilities (such as cash and accounts payable) but also deferred outflows/inflows of resources, capital assets, and long-term liabilities (such as buildings and infrastructure, including bridges and roads, and general obligation debt). Accrual accounting also reports all of the revenues and costs of providing services each year, not just those received or paid in the current year or soon thereafter.

Statement of Net Position:

The Statement of Net Position is designed to display the financial position of the primary government (governmental and business-type activities) and its discretely presented component units. Governments report all capital assets, including infrastructure, in the government-wide Statement of Net Position and report depreciation expense - the cost of "using up" capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories: 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

Statement of Activities:

The government-wide statement of activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

A. Financial Reporting Entity (Continued)

Budgetary Comparison Schedules:

Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in the process of establishing the annual operating budgets of state and local governments and have a keen interest in following the actual financial progress of their governments over the course of the year. The County and many other governments revise their original budgets over the course of the year for a variety of reasons. Governments will continue to provide budgetary comparison information in their annual reports, including a requirement to include the government's original budget with the comparison of final budget and actual results for its major funds.

As required by the accounting principles generally accepted in the United States, these financial statements present the primary government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. The County has no component units that meet the requirements for blending. The discretely presented component units, on the other hand, are reported in a separate column in the government-wide statements to emphasize they are legally separate from the primary government. Each discretely presented component unit has a June 30 fiscal year-end.

Inclusions in the Reporting Entity:

1. Component Units:

a. Frederick County School Board:

The Frederick County School Board is elected to four year terms by the County voters. The School Board may hold property and issue debt subject to approval by the Board of Supervisors. The School Board provides public primary and secondary education services to the County residents. The primary funding sources of the School Board are state and federal grants, and appropriations from the County, which are significant since the School Board does not have separate taxing authority. The County also approves the School Board budget. The School Board does not issue separate financial statements.

b. Frederick County Economic Development Authority:

The Frederick County Economic Development Authority was created by the Board of Supervisors to administer the issuance of industrial development revenue bonds. The Authority may also acquire property and issue debt in its own name and may also enter into lease/purchase arrangements with the County. The County appoints all six of the members of the Authority's Board of Directors. The County Administrator serves as the Secretary/Treasurer of the Authority. The County may significantly influence the fiscal affairs of the Authority and, accordingly, is included in the County's financial statements. The Authority does not issue separate financial statements.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

A. Financial Reporting Entity (Continued)

Exclusions from the Reporting Entity:

1. Jointly Governed Organizations:

Jointly governed organizations are regional governments or other multi-governmental arrangements that are governed by representation from each of the governments that create the organizations, and the participants do not retain an ongoing financial interest or responsibility in the organization.

The financial activities of the following organizations are excluded from the accompanying financial statements for the reasons indicated:

- a. The Handley Regional Library Board provides library services to the Counties of Frederick and Clarke, and the City of Winchester. The participating localities provide annual contributions for operations based on usage of library services. The Library Board is composed of nine members, of which three are appointed by the County, five by the City of Winchester, and one by the County of Clarke. The County made operating grants of \$1,550,306 to the Library for fiscal 2025 and has no equity interest in the Library. The participating governments have no ongoing financial responsibility to fund the Library to assure its continued operations. The Library has a significant endowment trust.
- b. The Northwestern Regional Jail Authority was created in 1987 to construct and operate the Clarke, Fauquier, Frederick, Winchester Regional Adult Detention Center. The Jail Authority charges on a per diem basis other localities and the federal government for their prisoners placed in the jail. The fourteen-member board consists of four members each from the County of Frederick and City of Winchester, and three from the Counties of Clarke and Fauquier. The County and the other participants have no equity interest in the jail. The County made operating contributions of \$7,238,116 to the regional jail in fiscal 2025.
- c. The Winchester Regional Airport Authority was created in 1987 to operate and maintain the regional airport. The City of Winchester and the Counties of Clarke, Frederick, Shenandoah and Warren contribute operating and capital funds as necessary to maintain, operate and construct the airport facilities. The Authority Board consists of seven members of which two each are appointed by the County of Frederick and the City of Winchester, and one each from the Counties of Clarke, Shenandoah and Warren. The participating localities do not retain an equity interest in the Authority. The County of Frederick serves as fiscal agent for the Authority, which is reported as a custodial fund in the financial statements. The County made operating grants of \$32,725 and capital grants of \$93,903 to the Authority in fiscal 2025.
- d. The Frederick-Winchester Service Authority was created by the County of Frederick and City of Winchester to provide for the administration, planning and design of wastewater facilities. The Authority has nine Board Members of which four each are appointed by the County and City, and one member appointed at-large by the Authority Board. The participating localities do not retain an ongoing financial interest nor are responsible for the financial activities of the Authority. The County made no operating grants to the Authority in fiscal 2025.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

A. Financial Reporting Entity (Continued)

- e. The Northwestern Community Services Board was created to provide Mental Health, Mental Retardation and Substance Abuse Services to the residents of the City of Winchester and the Counties of Clarke, Frederick, Page, Shenandoah and Warren. The Board has fifteen members of which three each are appointed by the City of Winchester and the Counties of Clarke, Frederick, Page and Warren. The participating localities contribute annual operating grants to the Board but are not required to do so. The participants have no ongoing financial responsibilities to or equity interest in the Board. The County appropriated \$482,157 for an operating grant to the Board in fiscal 2025.
- f. The Northwestern Regional Juvenile Detention Center was created by the Counties of Clarke, Frederick, Page, Shenandoah and Warren, and the City of Winchester. Each participant jurisdiction has one representative on the Center's Board of Directors, and the Clarke, Fauquier, Frederick, Winchester Jail Board has one representative on the Board. The City of Winchester serves as the Center's fiscal agent. The participating localities contribute annual operating grants to the Center, but do not retain an ongoing financial interest in the Center. The County of Frederick appropriated \$481,198 in operating grants to the Center in fiscal 2025.

Financial information for the jointly governed organizations may be obtained as follows:

- Handley Regional Library, Picadilly and Braddock Streets, Winchester, Virginia 22604
- Northwestern Regional Jail Authority, c/o Frederick County Administrator, Frederick County Administration Bldg., 107 North Kent Street, Winchester, Virginia 22601
- Winchester Regional Airport, 491 Airport Road, Winchester, Virginia 22602
- Northwestern Community Services Board, 209 W. Criser Road, Front Royal, Virginia 22630
- Frederick-Winchester Service Authority, 107 North Kent Street, Winchester, Virginia 22601
- Northwestern Regional Juvenile Detention Center, c/o City of Winchester, City Hall, Winchester, Virginia 22604

2. Other Organizations:

The Frederick County Sanitation Authority was created by the Board of Supervisors to operate the County's water and sewer systems. The County appoints all six members of the Authority's Board of Directors. Other than making appointments to the Authority Board of Directors, the County is not involved with day-to-day management or rate setting processes. All obligations of the Authority are payable solely from and secured by revenues derived from the operation of the water and sewer systems. None of the obligations are issued against the credit of the County nor does the County have any legal or moral obligations to the holders of the bonds or notes. The County has made no contributions to the Authority for operations or capital asset acquisitions during fiscal year 2025. The Authority is excluded from the County's financial statements because it is not accountable to the County.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

B. Government-wide and Fund Financial Statements

The basic financial statements include both government-wide (based on the County as a whole) and fund financial statements. The focus is on both the County as a whole and the fund financial statements, including the major individual funds of the governmental and business-type categories, as well as the fiduciary funds (by category), and the component units. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business type. In the government-wide Statement of Net Position, both the governmental and business-type activities columns (a) are presented on a consolidated basis by column, and (b) are reflected, on a full accrual, economic resource basis, which incorporates long-term assets and receivables as well as long-term debt and obligations. Each presentation provides valuable information that can be analyzed and compared (between years and between governments) to enhance the usefulness of the information.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety, public works, health and welfare, etc.) that are otherwise being supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety, public works, health and welfare, etc.) or a business-type activity. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operation or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues. The County does not allocate indirect expenses. The operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants. Internal service charges are eliminated and the net income or loss from internal service activities are allocated to the various functional expense categories based on the internal charges to each function.

In the fund financial statements, financial transactions and accounts of the County are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The fund statements are presented on a current financial resource and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented which briefly explains the adjustment necessary to reconcile the fund financial statements to the governmental column of the government-wide financial statements.

Proprietary fund operating revenues consist of charges for services and related revenues. Nonoperating revenues consist of contributions, grants, investment earnings and other revenues not directly derived from the providing of services.

The County's fiduciary funds are presented in the fund financial statements by type (private purpose and custodial). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements. The following is a brief description of the specific funds used by the County in FY 2025.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

B. Government-wide and Fund Financial Statements (Continued)

1. Governmental Funds:

Governmental Funds account for and report the expendable financial resources, other than those accounted for in Proprietary and Fiduciary Funds. The Governmental Funds utilize the modified accrual basis of accounting where the measurement focus is upon determination of financial position and changes in financial position, rather than upon net income determination as would apply to a commercial enterprise. The individual Governmental Funds are:

a. General Fund - The General Fund is the primary operating fund of the County and accounts for and reports all revenues and expenditures applicable to the general operations of the County which are not accounted for in other funds. Revenues are derived primarily from property and other local taxes, licenses, permits, charges for services, use of money and property, and intergovernmental grants. The General Fund is considered a major fund for financial reporting purposes.

b. Special Revenue Funds - Special Revenue Funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. Special Revenue Funds include the following funds:

-- Division of Court Services Fund - This fund accounts for and reports the operations of the Frederick-Winchester Division of Court Services which provides various services relating to substance abuse care and treatment, and diversionary programs for local felons. Funding is primarily from service fees and state grants.

-- Shawneeland Sanitary District Fund - This fund accounts for and reports special property tax assessments which are used to pay for various services requested by residents of the District. The Shawneeland Sanitary District Fund is considered a major fund for financial reporting purposes.

-- Lake Holiday Sanitary District Fund - This fund accounts for and reports special property tax assessments which are used to pay for the repair of the dam and related debt service expenditures for the District. The Lake Holiday Sanitary District Fund is considered a major fund for financial reporting purposes.

-- Children's Services Act Fund - This fund accounts for and reports the Children's Services Act grant funds which provides assistance primarily for foster care and related services and the prevention of foster care. Services provided include education, housing, health and food. Funding is primarily from state grants and local match appropriations.

-- EMS Revenue Recovery Fund - This fund accounts for and reports EMS Revenue Recovery charges, which are used to fund expenditures for fire and rescue services. Funding is primarily from charges for services.

-- CARES/ARP Act Fund - This fund accounts for and reports CARES Act and American Rescue Plan Act funds received from the Federal Government, which are used to fund expenditures related to COVID-19. The CARES/ARP Act Fund is considered a major fund for financial reporting purposes.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

B. Government-wide and Fund Financial Statements (Continued)

1. Governmental Funds: (Continued)
 - c. School Debt Service Fund - The School Debt Service Fund accounts for and reports financial resources that are restricted, committed, or assigned to expenditure for the payment of, general long-term debt principal, interest and related charges for school debt. This fund is considered a major fund for financial reporting purposes.
 - d. Capital Projects Funds - Capital Projects Funds account for and report financial resources that are restricted, committed, or assigned to expenditure for the acquisition or construction of major capital facilities, other than those financed by Proprietary Funds. Capital Projects Funds include the following fund:
 - Capital Projects Fund - This fund accounts for and reports all other renovation and improvements made to County buildings. This fund also accounts for debt proceeds issued for School Capital Projects. Financing is provided by debt issuance and General Fund revenues. This fund is considered a major fund for financial reporting purposes.
2. Proprietary Funds:

Proprietary Funds account for operations that are financed in a manner similar to private business enterprises. The Proprietary Funds utilize the accrual basis of accounting where the measurement focus is upon determination of net income, financial position, and changes in financial position. Proprietary Funds consist of Enterprise and Internal Service Funds.

 - a. Enterprise Funds - Enterprise Funds account for the financing of services to the general public where all or most of the operating expenses involved are recorded in the form of charges to users of such services. The Enterprise Fund consists of the Landfill Fund.
 - b. Internal Service Funds - The Internal Service Funds account for the financing of goods or services provided by one department or agency to other departments or agencies of the County government. The Internal Service Funds consist of the following funds:
 - Health Insurance Fund - This fund accounts for the health insurance program activities of the County. This fund also includes pass-through premiums and claims from other localities, boards and authorities which elected to participate in the County's health insurance program. The other participants in the program are required to fund any claims which may not be covered by the insurance carrier.
 - Central Stores Fund - This fund accounts for the operations of duplicating, postage, and gasoline. Revenue is derived from sales to user departments.
 - Unemployment Fund - This fund accounts for unemployment obligations of the primary government. Revenue is derived from interfund transfers and investment earnings.
 - Maintenance Insurance Fund - This fund accounts for maintenance contracts. Revenue is derived from transfers from the General Fund.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

B. Government-wide and Fund Financial Statements (Continued)

3. Fiduciary Funds (Trust and Custodial Funds):

Fiduciary Funds (Trust and Custodial Funds) account for assets held by a governmental unit in a trustee capacity or as an agent or custodian for individuals, private organizations, other governmental units, or other funds. The funds include Private Purpose Trust and Custodial Funds. Private purpose trust funds utilize the accrual basis of accounting as described in the Proprietary Funds presentation. Custodial funds also utilize the accrual basis of accounting. The Private Purpose Trust and Custodial Funds consist of the following:

a. Private Purpose Trust Fund:

-- Endowment Trust Fund - This fund accounts for funds provided by private donors, the corpus of which is non-expendable. Investment earnings on fund assets must be used in accordance with the stipulations of the donors.

b. Custodial Funds:

-- Special Welfare Fund - This fund accounts for monies provided primarily through private donors for assistance of children in foster care, and needy senior citizens. This fund is also used to account for monies received from other governments and individuals (i.e., social security and child support) to be paid to special welfare recipients.

-- Northwestern Regional Jail Authority Fund - This fund accounts for operations of the regional jail. The regional jail is self-supporting and the County acts as the jail fiscal agent.

-- Winchester Regional Airport Authority Fund - This fund accounts for operations and construction projects of the regional airport. The airport operation serves the City of Winchester and the Counties of Frederick, Warren, Clarke and Shenandoah. Financing is provided through funds from the Commonwealth of Virginia, the federal government and user charges. The County acts as the Authority fiscal agent.

-- Undistributed Local Sales Tax Fund - This fund accounts for monies received from the Commonwealth of Virginia for Frederick County's share of local sales tax. The County disburses part of this money to Middletown and Stephens City based on their school population.

-- State Sales Tax Fund - This fund accounts for monies received from purchases by individuals for which sales tax was charged. The County remits this money to the Treasurer of Virginia quarterly.

-- Northwestern Regional Education Program Fund - This fund accounts for the operation of the Northwestern Regional Education Program. The Program is a regional program utilized by local school districts for certain special education activities.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

B. Government-wide and Fund Financial Statements (Continued)

4. Component Units:

a. Frederick County School Board:

The Frederick County School Board has the following funds:

-- Governmental Funds:

- ~ School Operating Fund - This fund is the primary operating fund of the School Board and accounts for and reports all revenues and expenditures applicable to the general operations of the public school system. Revenues are derived primarily from charges for services, appropriations from the County of Frederick and state and federal grants. The School Operating Fund is considered a major fund of the School Board for financial reporting purposes.
- ~ School Cafeteria Fund - This fund accounts for and reports the operations of the School Board's food service program. Financing is provided primarily by food and beverage sales, and state and federal grants. The School Cafeteria Fund is considered a major fund for financial reporting purposes.
- ~ School Textbook Fund - This fund accounts for and reports the purchase of textbooks for the public school system. Funding is provided primarily by state grants and transfers from the School Operating Fund. The School Textbook Fund is considered a major fund for financial reporting purposes.
- ~ School Special Grants Fund – This fund accounts for and reports the revenues and expenditures for special grants received by the School Board. The School Special Grants fund is considered a major fund for financial reporting purposes.
- ~ School Activities Fund – Frederick County Public Schools School Activity Funds account for all funds received from extracurricular school activities, such as entertainment, athletic contests, club dues, etc., and from any and all school sponsored activities of the Schools that involve school personnel, students, or property.
- ~ School Capital Projects Fund - This fund accounts for and reports school construction and related expenditures of the public school system. Funding is primarily from investment earnings and appropriations from the County of Frederick. The School Capital Projects Fund is considered a major fund for financial reporting purposes.
- ~ School Capital Fund - This fund accounts for and reports the purchase of capital items that are not provided for in the School Operating Fund. Funding is primarily from appropriations from the County of Frederick. The School Capital Fund is considered a major fund for financial reporting purposes.

-- Internal Service Funds:

- ~ Health Insurance Fund - This fund accounts for the School Board's health insurance program activities. Revenues are primarily from health insurance charges to the school system's operating funds.
- ~ Consolidated Services Fund - This fund accounts for and reports the maintenance of County properties. Revenues are primarily from maintenance charges to the School System's operating funds.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

B. Government-wide and Fund Financial Statements (Continued)

4. Component Units: (Continued)

b. Economic Development Authority:

The Economic Development Authority operates on an enterprise fund basis where revenues and expenses are recognized on the accrual basis of accounting as more fully described in Note 1, B. 2.

C. Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using the current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet in the fund statements. Long-term assets and long-term liabilities are included in the government-wide statements. Operating statements of the governmental funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The government-wide statement of net position and statement of activities, all proprietary funds, private purpose trust funds, and custodial funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these activities are either included on the Statement of Net Position or on the Statement of Fiduciary Net Position. Proprietary fund-type operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total position.

The Statement of Net Position, Statement of Activities, financial statements of the Proprietary Funds, Internal Service Funds, Fiduciary Funds, and Custodial Funds are presented on the accrual basis of accounting. Under this method of accounting, revenues are recognized when earned and expenses are recorded when liabilities are incurred without regard to receipt or disbursement of cash.

The fund financial statements of the General, Special Revenue, Debt Service, and Capital Projects (for the primary government and component unit School Board) are maintained and reported on the modified accrual basis of accounting using the current financial resources measurement focus. Under this method of accounting, revenues are recognized in the period in which they become measurable and available. With respect to real and personal property tax revenue and other local taxes, the term "available" is limited to collection within forty-five days of the fiscal year-end. Levies made prior to the fiscal year-end but which are not available are reported as unavailable. Interest income is recorded as earned. Federal and state reimbursement-type grants are recorded as revenue when related eligible expenditures are incurred. Expenditures, other than accrued interest on long-term debt, are recorded when the fund liability is incurred.

D. Budgets and Budgetary Accounting

The Board of Supervisors annually adopts budgets for the various funds of the primary government and component unit School Board. All appropriations are legally controlled at the fund level for the primary government funds. The School Board appropriation is determined by the Board of Supervisors and controlled in total by the primary government.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

D. Budgets and Budgetary Accounting (Continued)

The budgets are integrated into the accounting system, and the budgetary data, as presented in the financial statements for all major funds with annual budgets, compare the expenditures with the amended budgets. All budgets are presented on the modified accrual basis of accounting. Accordingly, the Budgetary Comparison Schedule for the major funds presents actual expenditures in accordance with the accounting principles generally accepted in the United States on a basis consistent with the legally adopted budgets as amended. Unexpended appropriations on annual budgets lapse at the end of each fiscal year.

Encumbrances:

Encumbrance accounting, the recording of purchase orders, contracts, and other monetary commitments in order to commit an applicable portion of an appropriation, is used as an extension of formal budgetary control in the primary government and component unit School Board. Encumbrances outstanding at year-end are reported as committed fund balance and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent fiscal year. These encumbrances will be liquidated with general revenues. These encumbrances are subject to reappropriation by the Board of Supervisors in the succeeding fiscal year.

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

1. Prior to April 1, the County Administrator submits to the Board of Supervisors a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating budget and capital budget includes proposed expenditures and the means of financing them.
2. Public hearings and open-houses are conducted to obtain citizen comments. Also, several work sessions between the Board of Supervisors and School Board were conducted on the School Board budget.
3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
4. The Appropriations Resolution places legal restrictions on expenditures at the fund level. The appropriation for each fund, function and department can be revised only by the Board of Supervisors; however, the School Board is authorized to transfer budgeted amounts within the school system's categories. Supplemental appropriations in addition to the appropriated budget were necessary during the year. Supplemental appropriations may not be made without amending the budget.
5. The County legally adopted budgets for the following funds:
General, Division of Court Services, Shawneeland Sanitary District, Lake Holiday Sanitary District, EMS Revenue Recovery, School Operating, School Cafeteria, School Textbook, School Debt Service, and School Capital Fund.

The County may adopt budgets for other funds, such as the Proprietary, Internal Service, Trust and Custodial Funds, for use as a management control device over such funds. Budgets were not adopted for the Comprehensive Services Act, and School Capital Projects funds. However, appropriations were made for all funds that incurred expenditures during the year.

6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
7. All appropriations lapse on June 30, for all County and School Board funds.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

D. Budgets and Budgetary Accounting (Continued)

8. All budgetary data presented in the accompanying financial statements is the original budget as of June 30, 2025, as adopted, appropriated and legally amended.
9. The expenditure budget is enacted through an annual appropriations ordinance. Appropriations are made at the departmental level for the primary government and at the function level for the School Board. State law requires that if budget amendments exceed 1% of the original adopted budget the Board of Supervisors may legally amend the budget only by following procedures used in the adoption of the original budget. There were no budget amendments during the year that exceeded the 1% limitation. The Board of Supervisors must approve all appropriations and transfers of appropriated amounts.

E. Cash and Cash Equivalents

Cash and cash equivalents include cash on hand, amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the government. For purposes of the statement of cash flows, the government's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

F. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, other nonparticipating investments, and external investment pools are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

G. Allowance for Uncollectible Accounts

The County calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$3,923,202 at June 30, 2025 and is comprised of the following:

General Fund--taxes receivable	\$ 1,943,028
General Fund--street light assessments receivable	11,974
Shawneeland District--taxes receivable	1,884,200
Enterprise Fund--Landfill Fund--accounts receivable	84,000
Total	<u><u>\$ 3,923,202</u></u>

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

H. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The County uses the consumption method to record prepaid items.

I. Capital Assets

Capital outlays are recorded as expenditures of the governmental funds of the primary government and Component Unit School Board, and as assets in the government-wide financial statements to the extent the County's and School Board's capitalization threshold of \$5,000 is met. The County and Component Unit School Board do not have any infrastructure in their capital assets since roads, streets, bridges and similar assets within their boundaries are property of the Commonwealth of Virginia. Depreciation is recorded on capital assets on a government-wide basis using the straight-line method and the following estimated useful lives:

Buildings and improvements	10 to 40 years
Lease buildings	2 years
Lease equipment	2 to 5 years
Furniture and other equipment	3 to 20 years
Subscription assets	3 to 5 years

To the extent the County's capitalization threshold of \$5,000 is met, capital outlays of the Proprietary Funds are recorded as capital assets and depreciated over their estimated useful lives on a straight-line basis on both the fund basis and the government-wide basis using the straight-line method and the following estimated useful lives:

Buildings and improvements	10 to 20 years
Furniture, equipment, and vehicles	5 to 10 years
Landfill improvements	15 years

All capital assets are valued at historical cost or estimated historical cost if actual cost was not available, except for intangible right-to-use leased assets (leased assets), the measurement which is discuss in more detail below. Donated capital assets are valued at acquisition value on the date donated. The County maintains various historic treasures and works of art that are of significance to the history of the County. However, the County does not capitalize historic treasures or works of art because the collection is held for reasons other than financial gain; the collection is protected, kept unencumbered, cared for, and preserved; and the collection is subject to a County policy requiring that the proceeds from sales of collection items be used to acquire other items for collections.

Maintenance, repairs, and minor equipment are charged to operations when incurred. Expenses that materially change capacities or extend useful lives are capitalized. Upon sale or retirement of land, buildings, and equipment, the cost and related accumulated depreciation, if applicable, are eliminated from the respective accounts and any resulting gain or loss is included in the results of operations.

J. Compensated Absences

The County and Component Unit School Board accrue compensated absences (paid time off, annual and sick leave benefits) when vested. The amounts include all balances earned by employees for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

J. Compensated Absences (Continued)

The County and its component units have accrued the liability arising from all outstanding compensated absences. The liability for future vacation and sick leave benefits is accrued when such benefits meet the following conditions:

The County's policy is to pay employees accrued paid time off upon termination/retirement. The maximum amount of hours employees are permitted to accumulate is based on years of service. Annual leave termination payments are limited only by maximum accumulation policies. The County also has an individual disability account that is paid out at \$3 per hour up to a maximum of \$6,000. However, a liability for estimated value of sick leave that will be used by employees as time off was considered in the liability for compensated absences. Sick leave is also paid to School Board employees upon retirement, which is limited to a maximum of 150 days at the rate of \$10.71 per hour, and to Social Service personnel which is limited to 25% of amounts unused upon termination up to a maximum of \$5,000. However, a liability for estimated value of sick leave that will be used by employees as time off was considered in the liability for compensated absences. The General, Division of Court Services, and Shawneeland Sanitary District Funds are used to liquidate the County's compensated absences liabilities. The School Operating and School Cafeteria Funds are used to liquidate the School Board's compensated absences liabilities.

K. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

L. Long-Term Obligations

The County reports long-term obligations at face value. The face value of the debt is believed to approximate fair value.

M. Net Position

The difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

N. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has multiple items that qualify for reporting in this category. One item is the deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding resulted from the difference between the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The other item is comprised of certain items related to pension and OPEB. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resource represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has multiple items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30, 2nd half installments levied during the fiscal year but due after June 30th and amounts prepaid on the 2nd half installments and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, 2nd half installments levied during the fiscal year but due after June 30th and amounts prepaid on the 2nd half installments are reported as deferred inflows of resources. In addition, certain items related to pension, OPEB, opioid settlement funds, and leases are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

O. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's Retirement Plan and the additions to/deductions from the County's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

P. Other Postemployment Benefits (OPEB)

For purposes of measuring the net VRS related OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI, HIC and Teacher HIC Plans and the additions to/deductions from the VRS OPEB Plans' net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

Q. Fund Balance

Financial Policies

The Board of Supervisors meets on a monthly basis to manage and review cash financial activities and to ensure compliance with established policies. It is the County's policy to fund current expenditures with current revenues and the County's mission is to strive to maintain a diversified and stable revenue stream to protect the government from problematic fluctuations in any single revenue source and provide stability to ongoing services. The County's unassigned General Fund balance will be maintained to provide the County with sufficient working capital and a margin of safety to address local and regional emergencies without borrowing.

Fund balances are required to be reported according to the following classifications:

Nonspendable fund balance - Includes amounts that cannot be spent because they are either not in spendable form, or, for legal or contractual reasons, must be kept intact. This classification includes inventories, prepaid amounts, assets held for sale, and long-term receivables.

Restricted fund balance - Constraints placed on the use of these resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or other governments; or are imposed by law (through constitutional provisions or enabling legislation).

Committed fund balance - Amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint. The Board of Supervisors is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Assigned fund balance - Amounts that are constrained by the County's intent to be used for specific purposes, but that do not meet the criteria to be classified as restricted or committed. Intent can be stipulated by the governing body, another body (such as a Finance Committee), or by an official to whom that authority has been given. With the exception of the General Fund, this is the residual fund balance classification for all governmental funds with positive balances.

Unassigned fund balance - This is the residual classification of the General Fund. Only the General Fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification, as the result of overspending for specific purposes for which amounts had been restricted, committed or assigned.

When fund balance resources are available for a specific purpose in more than one classification, it is generally the County's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

The Board of Supervisors establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. Assigned fund balance is established by the Board of Supervisors through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes) or other official to which the Board has delegated authority to assign amounts including but limited to the County Administrator and the Director of Finance.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

Q. Fund Balance (Continued)

The following is a detail of fund balances at June 30, 2025:

Category	General Fund	Shawneeland Sanitary District Fund	Capital Projects Fund	School Debt Service Fund	Other Governmental Funds	Total Primary Government	Component Unit School Board
Nonspendable:							
Prepaid Expenditures	\$ 3,422	\$ -	\$ -	\$ -	\$ -	\$ 3,422	\$ -
Inventory	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 145,325
Total Nonspendable	\$ 3,422	\$ -	\$ -	\$ -	\$ -	\$ 3,422	\$ 145,325
Restricted:							
Peg grant	\$ 135,231	\$ -	\$ -	\$ -	\$ -	\$ 135,231	\$ -
Courthouse ADA Fees	\$ 650,239	\$ -	\$ -	\$ -	\$ -	\$ 650,239	\$ -
Animal Shelter	\$ 1,594,447	\$ -	\$ -	\$ -	\$ -	\$ 1,594,447	\$ -
Proffers	\$ 10,253,561	\$ -	\$ -	\$ -	\$ -	\$ 10,253,561	\$ -
Opioid settlement	\$ 1,029,874	\$ -	\$ -	\$ -	\$ -	\$ 1,029,874	\$ -
VDOT - Roads	\$ -	\$ 11,596,626	\$ -	\$ -	\$ -	\$ 11,596,626	\$ -
Grants	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,639,516
Unexpended Bond Proceeds:							
School Improvements	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 6,856,174
Total Restricted	\$ 13,663,352	\$ -	\$ 11,596,626	\$ -	\$ -	\$ 25,259,978	\$ 8,495,690
Committed:							
General government - various	\$ 2,819,842	\$ -	\$ -	\$ -	\$ -	\$ 2,819,842	\$ -
Education	\$ 1,487,201	\$ -	\$ -	\$ -	\$ -	\$ 1,487,201	\$ 4,201,946
Capital Projects	\$ -	\$ -	\$ 55,461,560	\$ -	\$ -	\$ 55,461,560	\$ 8,227,133
School Textbooks	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,473,383
School Activities	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,675,188
Cafeteria	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,244,780
E-Summons	\$ 228,228	\$ -	\$ -	\$ -	\$ -	\$ 228,228	\$ -
Sheriff	\$ 1,000	\$ -	\$ -	\$ -	\$ -	\$ 1,000	\$ -
Economic Development	\$ 5,000,000	\$ -	\$ -	\$ -	\$ -	\$ 5,000,000	\$ -
Parks and Recreation	\$ 221,000	\$ -	\$ -	\$ -	\$ -	\$ 221,000	\$ -
Shawneeland District	\$ -	\$ 1,946,007	\$ -	\$ -	\$ -	\$ 1,946,007	\$ -
Court Services	\$ -	\$ -	\$ -	\$ -	\$ 43,847	\$ 43,847	\$ -
Comprehensive Services Act	\$ -	\$ -	\$ -	\$ -	\$ 420,143	\$ 420,143	\$ -
Total Committed	\$ 9,757,271	\$ 1,946,007	\$ 55,461,560	\$ -	\$ 463,990	\$ 67,628,828	\$ 22,822,430
Assigned:							
Conservation Easement	\$ 4,980	\$ -	\$ -	\$ -	\$ -	\$ 4,980	\$ -
Debt Service	\$ -	\$ -	\$ -	\$ 116,586	\$ -	\$ 116,586	\$ -
Total Assigned	\$ 4,980	\$ -	\$ -	\$ 116,586	\$ -	\$ 121,566	\$ -
Unassigned							
	\$ 66,560,353	\$ -	\$ -	\$ -	\$ -	\$ 66,560,353	\$ -
Total Fund Balance	\$ 89,989,378	\$ 1,946,007	\$ 67,058,186	\$ 116,586	\$ 463,990	\$ 159,574,147	\$ 31,463,445

R. Economic Incentive Grants Payable

Economic incentive grants payable are recorded when, in management's opinion, failure by the grantee to meet the performance criteria is unlikely. Refunds of these incentives are reflected as revenues when collection is determined to be likely.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

S. Leases and Subscription-Based IT Arrangements

The County has various lease assets and subscription-based IT arrangements (SBITAs) requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases. A SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction.

Lessee

The County recognizes lease liabilities and intangible right-to-use lease assets (lease assets) with an initial value of \$5,000, individually or in the aggregate in the government-wide financial statements. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is measured at the initial amount of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. Subsequently, the lease asset is amortized over the shorter of the lease term or the useful life of the underlying asset.

Subscriptions

The County recognizes intangible right-to-use subscription assets (subscription assets) and corresponding subscription liabilities with an initial value of \$50,000, individually or in the aggregate, in the government-wide financial statements. At the commencement of the subscription, the subscription liability is measured at the present value of payments expected to be made during the subscription liability term (less any contract incentives). Subsequently, the subscription liability is reduced by the principal portion of subscription payments made. The subscription asset is measured at the initial amount of the subscription liability, adjusted for subscription payments made at or before commencement of the subscription term, and capitalizable implementation costs, less any incentives received. Subsequently, the subscription asset is amortized over the shorter of the subscription term or the useful life of the underlying IT asset.

Key Estimates and Judgments

Lease and subscription-based IT arrangements accounting includes estimates and judgments for determining the (1) rate used to discount the expected lease and subscription payments to present value, (2) lease and subscription term, and (3) lease and subscription payments.

- The County uses the interest rate stated in lease or subscription contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the County uses its estimated incremental borrowing rate as the discount rate for leases and subscriptions.
- The lease and subscription terms include the noncancelable period of the lease or subscription and certain periods covered by options to extend to reflect how long the lease or subscription is expected to be in effect, with terms and conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease or subscription incentives and certain other payments are included in the measurement of the lease liability (lessee) or lease receivable (lessor) or subscription liability.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

S. Leases and Subscription-Based IT Arrangements (Continued)

The County monitors changes in circumstances that would require a remeasurement or modification of its leases and subscriptions. The County will remeasure the lease asset and liability (lessee) or the lease receivable and deferred inflows of resources (lessor) or the subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability, lease receivable, or subscription liability.

NOTE 2 - DEPOSITS AND INVESTMENTS:

Deposits:

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the “Act”), Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

Investments:

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper that has received at least two of the following ratings: P-1 by Moody’s Investors Service, Inc.; A-1 by Standard & Poor’s; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker’s acceptances, repurchase agreements, and the State Treasurer’s Local Government Investment Pool (LGIP).

Custodial Credit Risk (Investments):

Under County policy, all securities purchased for the County shall be held by the Treasurer or by the Treasurer’s designated custodian. If held by a custodian, the securities must be in the County’s name in the custodian’s nominee name and identifiable on the custodian’s books as belonging to the County. Further, if held by a custodian, the custodian must be a third party, not a counter party (buyer or seller) to the transaction.

The County’s investments at June 30, 2025 were held by the County or in the County’s name by the County’s custodial banks.

Credit Risk of Debt Securities:

The County’s rated debt investments as of June 30, 2025 were rated by Standard & Poor’s Corporation and the ratings are presented below using Standard & Poor’s Corporation rating scale. The County does not currently have a policy relating to credit risk.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 2 - DEPOSITS AND INVESTMENTS: (Continued)

Credit Risk of Debt Securities: (Continued)

Rated Debt Investments	County's Rated Debt Investments' Values			
	Fair Quality Ratings			
	AAA	AAAm	AA	Unrated
Local Government Investment Pool	\$ -	\$ 8,721,340	\$ -	\$ -
SNAP	-	9,836,044	-	-
Total	\$ -	\$ 18,557,384	\$ -	\$ -

Interest Rate Risk:

The County does not currently have a policy relating to interest rate risk.

Investment Type	Investment Maturities (in years)		Less Than 1 Year
	Fair Value		
Local Government Investment Pool	\$ 8,721,340	\$ 8,721,340	
SNAP	9,836,044	9,836,044	
Total	\$ 18,557,384	\$ 18,557,384	

External Investment Pools:

The fair value of the positions in the Local Government Investment Pools (LGIP and SNAP) are the same as the value of the pool shares. As LGIP and SNAP are not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP and SNAP are amortized cost basis portfolios. There are no withdrawal limitations or restrictions imposed on participants.

NOTE 3 - PROPERTY TAXES:

Real property taxes are assessed on property values as of January 1 and attach as an enforceable lien on property as of the date levied by the Board of Supervisors. Personal property taxes are assessed on a prorated basis for the period the property is located in the County and also attach as an enforceable lien on the property.

Real estate and personal property taxes are due in two installments, the first on June 5 and the second on December 5.

A ten percent penalty is levied on all taxes not collected on or before their due date. An interest charge of ten percent per annum is also levied on such taxes beginning on their due date.

Property taxes for calendar year 2024 were levied by the County Board of Supervisors on April 12, 2024, on the assessed value listed as of January 1, 2024.

Property taxes for calendar year 2025 were levied by the County Board of Supervisors on April 15, 2025, on the assessed value listed as of January 1, 2024.

Property taxes levied in the current and prior year have been recorded as receivables as of the date the County has the legal right to receive payments thereon. The receivables collected during the fiscal year and during the first 45 days of the succeeding fiscal year are recognized as revenues in the current fiscal year. Taxes receivable as of the end of the year (June 30) and not collected until the succeeding year are reported as unavailable revenues.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 4 - RECEIVABLES:

Receivables at June 30, 2025 consist of the following:

	Primary Government				Component Units		
	Governmental Activities			Business-type Activities	Economic Development Authority		Fiduciary Activities
	General	Special Revenue	Total		School Board	Development Authority	
Property taxes	\$ 87,255,388	\$ 3,218,356	\$ 90,473,744	\$ -	\$ -	\$ -	\$ -
Business licenses	1,756,359	-	1,756,359	-	-	-	-
Airport funds	-	-	-	-	-	-	61,722
Utility taxes	302,364	-	302,364	-	-	-	-
Meals taxes	1,162,660	-	1,162,660	-	-	-	-
Lodging taxes	64,309	-	64,309	-	-	-	-
Landfill fees	-	-	-	994,785	-	-	-
Opioid settlement	1,876,193	-	1,876,193	-	-	-	-
Prisoner fees	-	-	-	-	-	-	163,589
Penalties and Interest	452,671	9,705	462,376	-	-	-	-
Street lights	11,974	-	11,974	-	-	-	-
Other	368,534	1,463	369,997	-	49,399	-	-
Total	\$ 93,250,452	\$ 3,229,524	\$ 96,479,976	\$ 994,785	\$ 49,399	\$ -	\$ 225,311
Allowance for uncollectibles	(1,955,002)	(1,884,200)	(3,839,202)	(84,000)	-	-	-
Net receivables	<u>\$ 91,295,450</u>	<u>\$ 1,345,324</u>	<u>\$ 92,640,774</u>	<u>\$ 910,785</u>	<u>\$ 49,399</u>	<u>\$ -</u>	<u>\$ 225,311</u>

NOTE 5 - DUE FROM OTHER GOVERNMENTS:

	Governmental Activities						Component Units		
	General	Special Revenue	Capital Projects	Debt Service	Internal Service	Total	Economic Development Authority		Fiduciary Activities
							School Board	Development Authority	
Commonwealth of Virginia:									
Local sales taxes	\$ 3,839,473	\$ -	\$ -	\$ -	\$ -	\$ 3,839,473	\$ -	\$ -	\$ 3,915,233
Communication taxes	139,817	-	-	-	-	139,817	-	-	-
Comprehensive Services Act	-	429,617	-	-	-	429,617	-	-	-
Shared expenses and grants	490,476	-	-	-	-	490,476	-	-	-
PPTRA	6,215,370	-	-	-	-	6,215,370	-	-	-
VDOT	-	-	262,817	-	-	262,817	-	-	-
Public assistance	236,692	-	-	-	-	236,692	-	-	-
State school funds	-	-	-	-	-	-	3,922,365	-	-
Federal pass-through school funds	-	-	-	-	-	-	2,643,913	-	-
Airport	2,514,492	-	-	-	-	2,514,492	-	-	3,763,227
Jail operations and costs	-	-	-	-	-	-	-	-	1,103,618
E-911	32,387	-	-	-	-	32,387	-	-	-
Other	84,636	-	-	-	-	84,636	-	-	-
Federal government:									
Airport	-	-	-	-	-	-	-	-	-
Victim witness	42,249	-	-	-	-	42,249	-	-	-
Public assistance	437,852	-	-	-	-	437,852	-	-	-
Other	20,717	-	-	-	-	20,717	-	-	-
Total	<u>\$ 14,054,161</u>	<u>\$ 429,617</u>	<u>\$ 262,817</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 14,746,595</u>	<u>\$ 6,566,278</u>	<u>\$ -</u>	<u>\$ 8,782,078</u>

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 6 - INTERFUND BALANCES AND TRANSFERS:

Primary Government:

Transfers to/from other funds:

Transfers to the School Debt Service Fund to pay school debt service and related costs	\$ 20,426,918
Transfers to the Unemployment fund from General Fund for various costs	10,801
Transfers to the Capital Projects fund from General Fund for future capital	18,559,565
Transfers to the General Fund from Capital Projects for various costs	5,672,056
Transfers to the Comprehensive Services fund from the General Fund for various welfare costs	2,301,218
Total transfers	<u>\$ 46,970,558</u>

Component Unit School Board:

Balances due to/from other funds at June 30, 2025:

There were no interfund obligations in the component unit school board.

Transfers to/from other funds:

Transfers to the School Textbook Fund to pay textbook and related costs	\$ 944,597
Transfers to the Cafeteria Fund to pay food service costs	1,000,000
Total transfers	<u>\$ 1,944,597</u>

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 7 - CAPITAL ASSETS:

The following is a summary of the changes in capital assets for the fiscal year ended June 30, 2025.

Governmental Activities

	Balance July 1, 2024	Increases	Decreases	Balance June 30, 2025
Capital assets not being depreciated:				
Land and land improvements	\$ 3,368,508	\$ 707,172	\$ -	\$ 4,075,680
Construction in progress	12,566,161	5,134,177	2,298,038	15,402,300
School construction in progress allocated to County *	70,914,411	14,367,485	11,852,795	73,429,101
Total capital assets not being depreciated	<u>\$ 86,849,080</u>	<u>\$ 20,208,834</u>	<u>\$ 14,150,833</u>	<u>\$ 92,907,081</u>
Other capital assets:				
Buildings and improvements	\$ 61,923,538	\$ 1,285,327	\$ 28,411	\$ 63,180,454
School buildings and improvements *	88,715,578	11,852,795	14,078,648	86,489,725
Subscription assets	1,210,194	274,294	-	1,484,488
Lease equipment	239,442	-	-	239,442
Furniture, equipment and vehicles	29,256,974	6,104,898	666,741	34,695,131
Total other capital assets	<u>\$ 181,345,726</u>	<u>\$ 19,517,314</u>	<u>\$ 14,773,800</u>	<u>\$ 186,089,240</u>
Less: Accumulated depreciation for:				
Buildings and improvements	\$ 28,154,511	\$ 1,726,746	\$ 2,482	\$ 29,878,775
School buildings and improvements *	21,882,563	4,306,039	2,986,624	23,201,978
Subscription assets	47,126	373,384	-	420,510
Lease equipment	238,356	1,086	-	239,442
Furniture, equipment and vehicles	20,167,177	3,401,211	666,741	22,901,647
Total accumulated depreciation	<u>\$ 70,489,733</u>	<u>\$ 9,808,466</u>	<u>\$ 3,655,847</u>	<u>\$ 76,642,352</u>
Other capital assets, net	<u>\$ 110,855,993</u>	<u>\$ 9,708,848</u>	<u>\$ 11,117,953</u>	<u>\$ 109,446,888</u>
Net capital assets	<u><u>\$ 197,705,073</u></u>	<u><u>\$ 29,917,682</u></u>	<u><u>\$ 25,268,786</u></u>	<u><u>\$ 202,353,969</u></u>
Depreciation expense was allocated as follows:				
General government administration		\$ 607,782		
Judicial administration		154,101		
Public safety		2,999,652		
Public works		388,394		
Health and welfare		41,886		
Education		4,306,039		
Parks, recreation and cultural		1,264,176		
Community development		46,436		
Total depreciation expense		<u><u>\$ 9,808,466</u></u>		

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 7 - CAPITAL ASSETS: (Continued)

Component Unit School Board

	Balance July 1, 2024	Increases	Decreases	Balance June 30, 2025
Capital assets not being depreciated:				
Land and land improvements	\$ 12,658,290	\$ -	\$ -	\$ 12,658,290
Construction in progress	81,558,657	18,086,547	17,989,331	81,655,873
Construction in progress allocated to County *	(70,914,411)	(14,367,485)	(11,852,795)	(73,429,101)
Total capital assets not being depreciated	\$ 23,302,536	\$ 3,719,062	\$ 6,136,536	\$ 20,885,062
Other capital assets:				
Buildings and improvements	\$ 396,670,002	\$ 14,482,491		\$ 411,152,493
School buildings and improvements allocated to County *	(88,715,578)	(11,852,795)	(14,078,648)	(86,489,725)
Lease buildings	213,474	1,068,069	213,474	1,068,069
Lease equipment	531,725	132,832	531,725	132,832
Furniture, equipment and vehicles	64,036,320	13,598,350	1,081,095	76,553,575
Total other capital assets	\$ 372,735,943	\$ 17,428,947	\$ (12,252,354)	\$ 402,417,244
Less: Accumulated depreciation for:				
Buildings and improvements	\$ 157,632,174	\$ 8,264,192	\$ -	\$ 165,896,366
School buildings and improvements allocated to County *	(21,882,563)	(4,306,039)	(2,986,624)	(23,201,978)
Lease buildings	213,474	97,462	213,474	97,462
Lease equipment	531,725	32,761	531,725	32,761
Furniture, equipment and vehicles	40,291,078	4,111,145	1,081,095	43,321,128
Total accumulated depreciation	\$ 176,785,888	\$ 8,199,521	\$ (1,160,330)	\$ 186,145,739
Other capital assets, net	\$ 195,950,055	\$ 9,229,426	\$ (11,092,024)	\$ 216,271,505
Net capital assets	\$ 219,252,591	\$ 12,948,488	\$ (4,955,488)	\$ 237,156,567
Depreciation expense allocated to education		\$ 8,199,521		

* School Board capital assets are jointly owned by the County (primary government) and the component unit School Board. The County share of the School Board capital assets is in proportion to the debt owed on such assets by the County. The County reports depreciation on these assets as an element of its share of the costs of the public school system.

Reconciliation of primary government net position net investment in capital assets:

Net capital assets	\$ 202,353,969
Long-term debt applicable to capital assets at June 30, 2025	194,743,476
Less: Bond proceeds received but not expended on capital assets at June 30, 2025	(6,856,174)
Net investment in capital assets	\$ 14,466,667

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements
At June 30, 2025 (Continued)

NOTE 7 - CAPITAL ASSETS: (Continued)

Business-type Activities
Landfill Operations

	Balance July 1, 2024	Increases	Decreases	Balance June 30, 2025
Capital assets not being depreciated:				
Land and land improvements	\$ 7,068,104	\$ -	\$ -	\$ 7,068,104
Construction in progress	3,372,668	3,398,077	699,759	6,070,986
Total capital assets not being depreciated	<u>\$ 10,440,772</u>	<u>\$ 3,398,077</u>	<u>\$ 699,759</u>	<u>\$ 13,139,090</u>
Other capital assets:				
Buildings and improvements	\$ 2,999,716	\$ -	\$ -	\$ 2,999,716
Landfill improvements	50,877,278	742,606	-	51,619,884
Furniture, equipment and vehicles	8,123,204	36,566	-	8,159,770
Total other capital assets	<u>\$ 62,000,198</u>	<u>\$ 779,172</u>	<u>\$ -</u>	<u>\$ 62,779,370</u>
Less: Accumulated depreciation for:				
Buildings and improvements	\$ 2,550,882	\$ 117,475	\$ -	\$ 2,668,357
Landfill improvements	36,555,075	2,065,367	-	38,620,442
Furniture, equipment and vehicles	6,262,466	563,152	-	6,825,618
Total accumulated depreciation	<u>\$ 45,368,423</u>	<u>\$ 2,745,994</u>	<u>\$ -</u>	<u>\$ 48,114,417</u>
Other capital assets, net	<u>\$ 16,631,775</u>	<u>\$ (1,966,822)</u>	<u>\$ -</u>	<u>\$ 14,664,953</u>
Net capital assets	<u><u>\$ 27,072,547</u></u>	<u><u>\$ 1,431,255</u></u>	<u><u>\$ 699,759</u></u>	<u><u>\$ 27,804,043</u></u>

Component Unit EDA

	Balance July 1, 2024	Increases	Decreases	Balance June 30, 2025
Other capital assets:				
Lease building	\$ 61,806	\$ -	\$ -	\$ 61,806
Furniture, equipment and vehicles	5,591	-	-	5,591
Total other capital assets	<u>\$ 67,397</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 67,397</u>
Less: Accumulated depreciation for:				
Leased building	\$ 61,806	\$ -	\$ -	\$ 61,806
Furniture, equipment and vehicles	3,354	1,118	-	4,472
Total accumulated depreciation	<u>\$ 65,160</u>	<u>\$ 1,118</u>	<u>\$ -</u>	<u>\$ 66,278</u>
Other capital assets, net	<u>\$ 2,237</u>	<u>\$ (1,118)</u>	<u>\$ -</u>	<u>\$ 1,119</u>
Net capital assets	<u><u>\$ 2,237</u></u>	<u><u>\$ (1,118)</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 1,119</u></u>

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 8 - LONG-TERM OBLIGATIONS:

General Fund revenues are used to pay all long-term general obligations and General Fund leases. General Fund revenues are used to liquidate the net other postemployment benefit obligations for the County. The School Operating Fund is used to liquidate the net other postemployment benefit obligations for the School Board.

The following is a summary of long-term obligations transactions of the County for the year ended June 30, 2025.

	Balance July 1, 2024	Issuances/ Increases	Retirements/ Decreases	Balance June 30, 2025	Amounts Due Within One Year
Primary Government:					
Governmental activities:					
Direct Borrowings and Direct Placements:					
Lease revenue bonds	\$ 13,603,750	\$ -	\$ 2,663,750	\$ 10,940,000	\$ 795,000
Premium on lease revenue bonds	620,306	-	93,133	527,173	85,444
Total lease revenue bonds	\$ 14,224,056	\$ -	\$ 2,756,883	\$ 11,467,173	\$ 880,444
Local financing loans	5,295,000	-	345,000	4,950,000	360,000
Premium on financing loans	270,196	-	42,273	227,923	38,722
Total local financing loans	\$ 5,565,196	\$ -	\$ 387,273	\$ 5,177,923	\$ 398,722
School General obligation bonds:					
School	170,150,000	10,190,000	13,565,000	166,775,000	13,105,000
Add deferred amount for issuance premiums	12,745,264	709,321	1,630,334	11,824,251	1,548,742
Total School General obligation bonds	\$ 182,895,264	\$ 10,899,321	\$ 15,195,334	\$ 178,599,251	\$ 14,653,742
Intergovernmental loans	1,018,925	-	73,225	945,700	78,400
Claims	1,057,854	20,302,844	19,644,711	1,715,987	1,715,987
Lease liabilities	37,157	-	24,258	12,899	9,603
Subscription liabilities	1,166,086	274,294	359,987	1,080,393	364,840
Net Pension liability	10,844,549	20,762,844	21,640,062	9,967,331	-
Net OPEB liability:					
Total Medical Insurance OPEB liability	54,910,334	3,142,854	2,282,576	55,770,612	-
Net VRS Group Life Insurance OPEB liability	1,790,642	624,097	766,908	1,647,831	-
Total net OPEB liability	\$ 56,700,976	\$ 3,766,951	\$ 3,049,484	\$ 57,418,443	\$ -
Compensated absences*	5,617,610	463,838	-	6,081,448	4,257,014
Total governmental activities	\$ 279,127,673	\$ 56,470,092	\$ 63,131,217	\$ 272,466,548	\$ 22,358,752

*The change in compensated absences liability is presented as a net change.

Reconciliation to Exhibit 1:

Claims	\$ 1,715,987
Long-term liabilities due within one year	20,642,765
Long-term liabilities due in more than one year	250,107,796
Total long-term obligations	\$ 272,466,548

	Balance July 1, 2024	Increases	Decreases	Balance June 30, 2025	Amounts Due Within One Year
Business-type activities:					
Compensated absences*					
Net Pension liability	\$ 196,781	\$ 20,898	\$ -	\$ 217,679	\$ 152,375
Net OPEB liability:					
Total Medical Insurance OPEB liability	385,131	737,366	768,520	353,977	-
Net VRS Group Life Insurance OPEB liability	66,006	23,005	28,269	60,742	-
Total net OPEB liability	\$ 2,864,272	\$ 183,168	\$ 144,591	\$ 2,902,849	\$ -
Landfill remediation costs	17,794,722	1,363,657	-	19,158,379	-
Total business-type activities	\$ 21,240,906	\$ 2,305,089	\$ 913,111	\$ 22,632,884	\$ 152,375

*The change in compensated absences liability is presented as a net change.

Reconciliation to Exhibit 1:

Long-term liabilities due within one year	\$ 152,375
Long-term liabilities due in more than one year	22,480,509
Total long-term obligations	\$ 22,632,884

COUNTY OF FREDERICK, VIRGINIA

**Notes to Financial Statements
At June 30, 2025 (Continued)**

NOTE 8 - LONG-TERM OBLIGATIONS: (Continued)

Annual requirements to amortize all long-term obligations and related interest are as follows:

Governmental Activities:

Year Ending June 30,	Direct Borrowings and Direct Placements				Lease Liabilities	
	General Obligation Bonds		Subscription Liabilities		Principal	Interest
	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 13,105,000	\$ 7,027,664	\$ 364,840	\$ 35,659	\$ 9,603	\$ 71
2027	12,895,000	6,492,578	379,436	24,236	3,296	17
2028	12,275,000	5,919,839	336,117	12,356	-	-
2029	11,865,000	5,376,566	-	-	-	-
2030	10,900,000	4,876,984	-	-	-	-
2031-2035	51,050,000	16,298,892	-	-	-	-
2036-2040	37,815,000	7,181,266	-	-	-	-
2041-2045	16,510,000	1,495,954	-	-	-	-
2046-2050	360,000	7,740	-	-	-	-
Total	<u>\$ 166,775,000</u>	<u>\$ 54,677,483</u>	<u>\$ 1,080,393</u>	<u>\$ 72,251</u>	<u>\$ 12,899</u>	<u>\$ 88</u>

Year Ending June 30,	Direct Borrowings and Direct Placements				Direct Borrowings and Direct Placements	
	Lease Revenue Bonds		Intergovernmental Loans		Local Financing Loans	
	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 795,000	\$ 442,822	\$ 78,400	\$ 39,694	\$ 360,000	\$ 193,044
2027	840,000	400,925	83,300	35,687	380,000	175,056
2028	880,000	365,650	86,975	31,467	395,000	157,097
2029	915,000	328,453	89,425	27,096	410,000	139,544
2030	955,000	289,309	93,100	22,573	430,000	121,419
2031-2035	5,345,000	876,206	514,500	47,969	2,430,000	339,834
2036-2040	1,210,000	28,756	-	-	545,000	41,163
Total	<u>\$ 10,940,000</u>	<u>\$ 2,732,121</u>	<u>\$ 945,700</u>	<u>\$ 204,486</u>	<u>\$ 4,950,000</u>	<u>\$ 1,167,157</u>

COUNTY OF FREDERICK, VIRGINIA**Notes to Financial Statements
At June 30, 2025 (Continued)**

NOTE 8 - LONG-TERM OBLIGATIONS: (Continued)**Details of Long-Term Indebtedness:****Governmental Activities:**Lease Revenue Bonds:

\$17,160,000 Virginia Resources Authority infrastructure and state moral obligation refunding revenue bonds, issued May 28, 2015, interest at various rates from 3.017% to 5.125%, maturing in various annual installments, interest payable semiannually, through October 1, 2035

	<u>Amount Outstanding</u>
	\$ 10,940,000
	<u>\$ 10,940,000</u>

Total lease revenue bonds

Local Financing Loans:

\$5,010,000 Virginia Resources Authority local lease acquisition financing loan, issued August 12, 2014, interest ranging from 3.649% to 5.125%, maturing in various annual installments, interest payable semiannually, through October 1, 2035

\$ 3,315,000

\$2,605,000 Virginia Resources Authority local lease acquisition financing loan, issued August 12, 2015, interest ranging from 2.839% to 5.125%, maturing in various annual installments, interest payable semiannually, through October 1, 2035

1,635,000

Total local financing loans

\$ 4,950,000

General Obligation School Bonds:

\$5,995,000 School Bonds, issued April 13, 2005, maturing in annual installments of \$295,000 to \$300,000 through July 15, 2025, interest at 3.10% to 5.10%

\$ 295,000

\$5,685,000 School Bonds, issued November 10, 2005, maturing in annual installments of \$280,000 to \$285,000 through July 15, 2025, interest at 4.60% to 5.10%

280,000

\$6,305,000 School Bonds, issued April 13, 2006, maturing in annual installments of \$315,000 to \$320,000 through July 15, 2026, interest at 4.10% to 5.10%

630,000

\$5,830,000 School Bonds, issued November 9, 2006, maturing in annual installments of \$290,000 to \$295,000 through July 15, 2026, interest at 4.225% to 5.10%

580,000

COUNTY OF FREDERICK, VIRGINIA

**Notes to Financial Statements
At June 30, 2025 (Continued)**

NOTE 8 - LONG-TERM OBLIGATIONS: (Continued)

Details of Long-Term Indebtedness: (continued)

Governmental Activities: (continued)

General Obligation School Bonds: (continued)

	Amount Outstanding
\$4,370,000 School Bonds, issued May 8, 2007, maturing in annual installments of \$215,000 to \$220,000 through July 15, 2026, interest at 5.10%	\$ 645,000
\$3,800,000 School Bonds, issued November 4, 2007, maturing in annual installments of \$190,000 through July 15, 2027, interest at 5.10%	570,000
\$13,450,000 School Bonds, issued April 30, 2008, maturing in annual installments of \$670,000 to \$675,000 through July 15, 2028, interest at 5.10%	2,680,000
\$5,720,000 School Bonds, issued November 25, 2008, maturing in annual installments of \$285,000 to \$290,000 through July 15, 2028, interest at 4.91%	1,140,000
\$7,975,000 School Bonds, issued November 9, 2011, maturing in annual installments of \$395,000 to \$400,000 through July 15, 2031, interest at 2.050% to 5.050%	2,775,000
\$7,000,000 School Bonds, issued December 15, 2011, maturing in annual installments of \$365,000 to \$370,000 through December 1, 2030, interest at 4.25%	2,220,000
\$4,435,000 School Bonds, issued October 29, 2012, maturing in annual installments of \$220,000 to \$225,000 through July 15, 2032, interest at 2.05% to 5.05%	1,760,000
\$5,025,000 School Bonds, issued November 5, 2013, maturing in annual installments of \$250,000 to \$255,000 through July 15, 2033, interest at 2.30% to 5.05%	2,250,000
\$4,390,000 School Bonds, issued April 24, 2014, maturing in annual installments of \$215,000 to \$220,000 through July 15, 2034, interest at 2.67% to 5.05%	2,190,000
\$13,375,000 School Bonds, issued November 4, 2014, maturing in annual installments of \$665,000 to \$670,000 through July 15, 2034, interest at 2.05% to 5.05%	6,680,000
\$18,535,000 School Bonds, issued October 27, 2015, maturing in annual installments of \$925,000 to \$930,000 through July 15, 2035, interest at 2.05% to 5.05%	10,175,000
\$8,100,000 School Bonds, issued April 26, 2016, maturing in annual installments of \$405,000 through July 15, 2036, interest at 2.05% to 5.05%	4,860,000
\$6,320,000 School Bonds, issued May 1, 2018, maturing in annual installments of \$315,000 to \$320,000 through July 15, 2038, interest at 3.05% to 5.05%	4,410,000
\$3,720,000 School Bonds, issued November 6, 2018, maturing in annual installments of \$185,000 to \$190,000 through July 15, 2040, interest at 3.55% to 5.05%	2,590,000
\$10,035,000 School Bonds, issued November 6, 2018, maturing in annual installments of \$500,000 to \$515,000 through July 15, 2038, interest at 3.675% to 5.05%	7,005,000
\$4,100,000 School Bonds, issued May 21, 2019, maturing in annual installments of \$205,000 through July 15, 2039, interest at 3.05% to 5.05%	3,075,000
\$7,220,000 School Bonds, issued May 21, 2019, maturing in annual installments of \$360,000 to \$365,000 through July 15, 2039, interest at 2.05% to 5.05%	5,400,000
\$14,245,000 School Bonds, issued October 22, 2019, maturing in annual installments of \$710,000 to \$715,000 through July 15, 2039, interest at 2.925% to 5.05%	10,670,000

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements
At June 30, 2025 (Continued)

NOTE 8 - LONG-TERM OBLIGATIONS: (Continued)

Details of Long-Term Indebtedness: (continued)

Governmental Activities: (continued)

General Obligation School Bonds: (continued)

	Amount Outstanding
\$810,000 School Bonds, issued October 22, 2019, maturing in annual installments of \$40,000 to \$45,000 through July 15, 2039, interest at 2.80% to 5.05%	\$ 600,000
\$7,500,000 School Bonds, issued April 16, 2020, maturing in annual installments of \$375,000 through July 15, 2040, interest at 2.90%	6,000,000
\$11,260,000 School Bonds, issued October 20, 2020, maturing in annual installments of \$560,000 to \$565,000 through July 15, 2040, interest ranging from 2.05% to 5.05%	9,000,000
\$5,055,000 School Bonds, issued April 20, 2021, maturing in annual installments of \$250,000 to \$255,000 through July 15, 2041, interest ranging from 2.05% to 5.05%	4,290,000
\$3,140,000 School Bonds, issued April 20, 2021, maturing in annual installments of \$155,000 to \$160,000 through July 15, 2041, interest ranging from 2.05% to 5.05%	2,660,000
\$870,000 School Bonds, issued April 20, 2021, maturing in annual installments of \$40,000 to \$45,000 through July 15, 2041, interest ranging from 2.05% to 5.05%	735,000
\$7,910,000 School Bonds, issued April 20, 2022, maturing in annual installments of \$395,000 to \$400,000 through July 15, 2041, interest ranging from 3.55% to 5.05%	7,110,000
\$1,400,000 School Bonds, issued October 18, 2022, maturing in annual installments of \$70,000 through July 15, 2042, interest ranging from 4.05% to 5.05%	1,260,000
\$9,310,000 School Bonds, issued October 18, 2022, maturing in annual installments of \$465,000 to \$470,000 through July 15, 2042, interest ranging from 4.05% to 5.05%	8,370,000
\$3,915,000 School Bonds, issued April 25, 2023, maturing in annual installments of \$195,000 to \$200,000 through July 15, 2043, interest at 5.05%	3,715,000
\$17,820,000 School Bonds, issued April 25, 2023, maturing in annual installments of \$890,000 to \$895,000 through July 15, 2043, interest at 5.05%	16,925,000
\$18,925,000 School Bonds, issued October 17, 2023, maturing in annual installments of \$945,000 to \$950,000 through July 15, 2043, interest ranging from 4.8% to 5.05%	17,975,000
\$5,065,000 School Bonds, issued April 23, 2024, maturing in annual installments of \$250,000 to \$255,000 through July 15, 2044, interest ranging from 4.175% to 5.05%	5,065,000
\$2,930,000 School Bonds, issued October 9, 2024, maturing in annual installments of \$145,000 to \$150,000 through July 15, 2044, interest ranging from 4.05% to 5.05%	2,930,000
\$5,805,000 School Bonds, issued April 22, 2025, maturing in annual installments of \$290,000 to \$295,000 through July 15, 2045, interest ranging from 4.05% to 5.05%	5,805,000
\$1,455,000 School Bonds, issued April 22, 2025, maturing in annual installments of \$70,000 to \$75,000 through July 15, 2045, interest ranging from 4.05% to 5.05%	1,455,000
Total General Obligation School Bonds	<u>\$ 166,775,000</u>

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 8 - LONG-TERM OBLIGATIONS: (Continued)

Details of Long-Term Indebtedness: (continued)

	<u>Amount Outstanding</u>
Governmental activities:	
<u>Intergovernmental Loans:</u>	
Loan payable to City of Winchester, due in various annual installments through March 2035, interest payable semiannually at various rates.	<u>\$ 945,700</u>
<u>Lease liabilities:</u>	
Various leases for equipment payable in various monthly payments through June 2027. Discount rate at 1.00% The balance of lease liabilities at June 30, 2024 is	<u>\$ 12,899</u>
<u>Subscription liabilities:</u>	
Various subscriptions payable through June 2028. Discount rate at 4.00% The balance of lease liabilities at June 30, 2024 is	<u>\$ 1,080,393</u>
Claims	<u>\$ 1,715,987</u>
Net pension liability	<u>\$ 9,967,331</u>
Net OPEB liability	<u>\$ 57,418,443</u>
Compensated absences	<u>\$ 6,081,448</u>
Total governmental long-term obligations	<u>\$ 259,887,201</u>
Add deferred amount for issuance premiums	<u>\$ 12,579,347</u>
Net governmental activities long-term obligations	<u><u>\$ 272,466,548</u></u>
Business-type activities:	
Compensated absences	<u>\$ 217,679</u>
Net pension liability	<u>\$ 353,977</u>
Net OPEB liability	<u>\$ 2,902,849</u>
Landfill remediation costs	<u>\$ 19,158,379</u>
Total business-type activities long-term obligations	<u><u>\$ 22,632,884</u></u>

Federal Arbitrage Regulations:

The County is in compliance with federal arbitrage regulations. Any arbitrage amounts that may be required to be paid are not material to the financial statements.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 8 - LONG-TERM OBLIGATIONS: (Continued)

Component Unit School Board:

The following is a summary of long-term obligation transactions of the School Board for the year ended June 30, 2025.

	Balance July 1, 2024	Increases	Decreases	Balance June 30, 2025	Amounts Due Within One Year
Claims	\$ 2,033,996	\$ 26,764,511	\$ 26,383,473	\$ 2,415,034	\$ 2,415,034
Net OPEB liability					
Net Medical Insurance OPEB liability	3,790,224	449,248	200,395	4,039,077	-
Net VRS Group Life Insurance OPEB liability	5,986,853	2,133,577	2,582,667	5,537,763	-
Net VRS Heath Insurance Credit OPEB liability	13,240,239	2,239,641	2,806,649	12,673,231	-
Total net OPEB liability	\$ 23,017,316	\$ 4,822,466	\$ 5,589,711	\$ 22,250,071	\$ -
Net Pension liability	108,100,598	43,108,669	50,253,724	100,955,543	-
Lease liabilities	13,763	1,200,901	293,703	920,961	353,284
Compensated absences*	13,791,874	4,237,507	-	18,029,381	4,507,345
Total	\$ 146,957,547	\$ 80,134,054	\$ 82,520,611	\$ 144,570,990	\$ 7,275,663

*The change in compensated absences liability is presented as a net change.

Reconciliation to Exhibit 1:

Claims	\$ 2,415,034
Long-term liabilities due within one year	4,860,629
Long-term liabilities due in more than one year	137,295,327
Total long-term obligations	\$ 144,570,990

Year Ending June 30,	Lease Liabilities	
	Principal	Interest
2026	\$ 353,284	\$ 29,276
2027	362,960	14,878
2028	204,717	2,776
Total	\$ 920,961	\$ 46,930

	Amount Outstanding
<u>Lease liabilities:</u>	
Various leases for modular buildings in various monthly payments through December 2023. Discount rate ranging from 3.70% to 4.27%.	\$ 825,884
Various leases for copiers payable in various monthly payments through January 2028. Discount rate ranging from 3.52% to 4.58%.	95,077
Total lease liabilities	\$ 920,961
Compensated absences	\$ 18,029,381
Claims	\$ 2,415,034
Net pension liability	\$ 100,955,543
Net OPEB liability	\$ 22,250,071
Total component unit obligations	\$ 144,570,990

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 8 - LONG-TERM OBLIGATIONS: (Continued)

Component Unit EDA:

	Balance			Amounts
	July 1, 2024	Increases	Decreases	Due Within One Year
Compensated absences	\$ 52,838	\$ 39,700	\$ 36,987	\$ 38,886
Total	\$ 52,838	\$ 39,700	\$ 36,987	\$ 38,886

Reconciliation to Exhibit 1:

Long-term liabilities due within one year	\$ 38,886
Long-term liabilities due in more than one year	16,665
Total long-term obligations	\$ 55,551

NOTE 9 - PENSION PLAN:

All full-time, salaried permanent employees of the County and (nonprofessional) employees of the public school divisions are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. However, several entities whose financial information is not included in the primary government report participate in the VRS plan through County of Frederick and the participating entities report their proportionate information on the basis of a cost-sharing plan. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

Benefit Structures

The System administers three different benefit structures for covered employees – Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age and service equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 9 - PENSION PLAN: (Continued)

Benefit Structures (Continued)

- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 – April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

Average Final Compensation and Service Retirement Multiplier

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The County's contractually required contribution rate for the year ended June 30, 2025 was 13.78% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the County were \$5,768,481 and \$5,447,174 for the years ended June 30, 2025 and June 30, 2024, respectively.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 9 - PENSION PLAN: (Continued)

Contributions (Continued)

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$151,718 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$157,401 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$15,171,768 for the year ended June 30, 2025.

Net Pension Liability

At June 30, 2025, the County reported a liability of \$10,321,308 for its proportionate share of the net pension liability. The County's net pension liability was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2023, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. In order to allocate the net pension liability to all employers included in the plan, the County is required to determine its proportionate share of the net pension liability. Creditable compensation as of June 30, 2024 and 2023 was used as a basis for allocation to determine the County's proportionate share of the net pension liability. At June 30, 2024 and 2023, the County's proportion was 70.30% and 70.30%, respectively.

Actuarial Assumptions – General Employees

The total pension liability for General Employees in the County of Frederick's Retirement Plan and the Frederick County Public Schools Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% – 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

All Others (Non-10 Largest) – Non-Hazardous Duty:

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 9 - PENSION PLAN: (Continued)

Actuarial Assumptions – General Employees (Continued)

Mortality rates: (Continued)

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) – Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Actuarial Assumptions – Public Safety Employees with Hazardous Duty Benefits

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the County of Frederick's Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% – 4.75%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 9 - PENSION PLAN: (Continued)

Actuarial Assumptions – Public Safety Employees with Hazardous Duty Benefits (Continued)

Mortality rates:

All Others (Non-10 Largest) – Hazardous Duty: 45% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) – Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 9 - PENSION PLAN: (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
 Total	 <u>100.00%</u>	 <u>7.07%</u>	
 Expected arithmetic nominal return**			 <u>7.07%</u>

* The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

**On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 9 - PENSION PLAN: (Continued)

Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution rate used was 100% of the actuarially determined employer contribution rate from the June 30, 2023 actuarial valuations. Through the fiscal year ending June 30, 2024, the rate contributed by the employer for the Frederick County Retirement Plan, Frederick County Public Schools Retirement Plan, and the VRS Teacher Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 112% of the actuarially determined contribution rate. From July 1, 2024 on, participating employers and school divisions are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the County's proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	(5.75%)	(6.75%)	(7.75%)
County's proportionate share of the Frederick			
County Retirement Plan			
Net Pension Liability (Asset)	\$ 35,549,223	\$ 10,321,308	\$ (10,263,540)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2025, the County recognized pension expense of \$3,926,973. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 9 - PENSION PLAN: (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

At June 30, 2025, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Primary Government	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 5,286,659	\$ 1,858,061
Change in assumptions	771,452	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	96,090	3,273
Net difference between projected and actual earnings on pension plan investments	-	4,227,889
Employer contributions subsequent to the measurement date	<u>5,768,481</u>	<u>-</u>
Total	<u>\$ 11,922,682</u>	<u>\$ 6,089,223</u>

\$5,768,481 reported as deferred outflows of resources related to pensions resulting from the County's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year ended June 30	Primary Government
2026	(2,143,982)
2027	2,486,426
2028	443,231
2029	(720,697)
Thereafter	-

Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <https://www.varetire.org/pdf/publications/2024-annual-report-pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

Component Unit School Board (Nonprofessional)

Plan Description

Additional information related to the plan description, plan contribution requirements, actuarial assumptions, long-term expected rate of return, and discount rate is included in the first section of this note.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 9 - PENSION PLAN: (Continued)

Component Unit School Board (Nonprofessional) (Continued)

Employees Covered by Benefit Terms

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Component Unit School Board Nonprofessional
Inactive members or their beneficiaries currently receiving benefits	275
Inactive members:	
Vested inactive members	84
Non-vested inactive members	292
Inactive members active elsewhere in VRS	97
	<hr/>
Total inactive members	473
Active members	<hr/>
Total covered employees	<hr/> <hr/> 1,159

Contributions

The Component Unit School Board's contractually required contribution rate for nonprofessional employees for the year ended June 30, 2025 was 3.90% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Component Unit School Board's nonprofessional employees were \$500,299 and \$476,769 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$83,466 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$90,954 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$8,346,637 for the year ended June 30, 2025.

Net Pension Liability/Asset

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. The Component Unit School Board's (nonprofessional) net pension liability/asset was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2023, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 9 - PENSION PLAN: (Continued)

Component Unit School Board (Nonprofessional) (Continued)

Changes in Net Pension Liability (Asset)

	Component School Board (Nonprofessional)		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balances at June 30, 2023	\$ 33,281,973	\$ 35,482,174	\$ (2,200,201)
Changes for the year:			
Service cost	\$ 875,797	\$ -	\$ 875,797
Interest	2,236,873	-	2,236,873
Changes of assumptions	-	-	-
Differences between expected and actual experience	84,683	-	84,683
Contributions - employer	-	473,561	(473,561)
Contributions - employee	-	520,918	(520,918)
Net investment income	-	3,412,408	(3,412,408)
Benefit payments, including refunds of employee contributions	(2,037,825)	(2,037,825)	-
Administrative expenses	-	(23,378)	23,378
Other changes	-	568	(568)
Net changes	\$ 1,159,528	\$ 2,346,252	\$ (1,186,724)
Balances at June 30, 2024	\$ 34,441,501	\$ 37,828,426	\$ (3,386,925)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability/asset of the Component Unit School Board (nonprofessional) using the discount rate of 6.75%, as well as what the Component Unit School Board's (nonprofessional) net pension liability/asset would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	(5.75%)	(6.75%)	(7.75%)
Component Unit School Board (Nonprofessional)			
Net Pension Liability (Asset)	\$ 317,753	\$ (3,386,925)	\$ (6,511,141)

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 9 - PENSION PLAN: (Continued)

Component Unit School Board (Nonprofessional) (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2025, the Component Unit School Board (nonprofessional) recognized pension expense of \$(287,056). At June 30, 2025, the Component Unit School Board (nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Component Unit School Board (Nonprofessional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 94,716	\$ -
Change in assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	-	985,769
Employer contributions subsequent to the measurement date	<u>500,299</u>	-
Total	<u>\$ 595,015</u>	<u>\$ 985,769</u>

\$500,299 reported as deferred outflows of resources related to pensions resulting from the Component Unit School Board's (nonprofessional) contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year ended June 30	Component Unit School Board (Nonprofessional)	
2026	\$ (775,393)	
2027	288,387	
2028	(193,379)	
2029	(210,668)	
Thereafter		-

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 9 - PENSION PLAN: (Continued)

Component Unit School Board (Professional)

Plan Description

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the system). Additional information regarding the plan description is included in the first section of this note.

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each school division's contractually required employer contribution rate for the year ended June 30, 2025 was 14.21% of covered employee compensation. This was the General Assembly approved rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the school division were \$17,803,118 and \$18,139,305 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$656,851 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$715,779 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$65,685,146 for the year ended June 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the school division reported a liability of \$100,955,543 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2024 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2025, the school division's proportion was 1.0755% as compared to 1.0695% at June 30, 2024.

For the year ended June 30, 2025, the school division recognized pension expense of \$9,557,205. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions. Beginning with the June 30, 2022 measurement date, the difference between expected and actual contributions is included with the pension expense calculation.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 9 - PENSION PLAN: (Continued)

Component Unit School Board (Professional) (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Component Unit School Board (Professional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 17,514,363	\$ 2,078,745
Change in assumptions	1,832,478	-
Net difference between projected and actual earnings on pension plan investments	-	13,896,592
Changes in proportion and differences between employer contributions and proportionate share of contributions	491,780	1,736,704
Employer contributions subsequent to the measurement date	17,803,118	-
Total	\$ 37,641,739	\$ 17,712,041

\$17,803,118 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year ended June 30	Component Unit School Board (Professional)	
2026	\$ (6,727,269)	
2027	8,281,986	
2028	1,739,536	
2029	(1,167,673)	
Thereafter	-	

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 9 - PENSION PLAN: (Continued)

Component Unit School Board (Professional) (Continued)

Actuarial Assumptions

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% – 5.95%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement:

Rates projected generationally with a Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 9 - PENSION PLAN: (Continued)

Component Unit School Board (Professional) (Continued)

Net Pension Liability

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2024, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

	Teacher Employee Retirement Plan
Total Pension Liability	\$ 60,622,260
Plan Fiduciary Net Position	<u>51,235,326</u>
Employer's Net Pension Liability (Asset)	<u><u>9,386,934</u></u>
Plan Fiduciary Net position as a Percentage of the Total Pension Liability	84.52%

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

The long-term expected rate of return and discount rate information previously described also apply to this plan.

Sensitivity of the School Division's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate	(5.75%)	(6.75%)	(7.75%)
School division's proportionate share of the VRS Teacher Employee Retirement Plan				
Net Pension Liability (Asset)	\$ 187,555,611	\$ 100,955,543	\$ 30,032,843	

Pension Plan Fiduciary Net Position

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <https://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 9 - PENSION PLAN: (Continued)

Primary Government and Component Unit School Board

Aggregate Pension Information

	VRS Pension Plans:			
	Deferred Outflows	Deferred Inflows	Net Pension Liability (Asset)	Pension Expense
Primary Government				
Primary Government	\$ 11,922,682	\$ 6,089,223	\$ 10,321,308	\$ 3,926,973
Totals	<u>\$ 11,922,682</u>	<u>\$ 6,089,223</u>	<u>\$ 10,321,308</u>	<u>\$ 3,926,973</u>
Component Unit School Board				
School Board Nonprofessional	\$ 595,015	\$ 985,769	\$ (3,386,925)	\$ (287,056)
School Board Professional	<u>\$ 37,641,739</u>	<u>\$ 17,712,041</u>	<u>\$ 100,955,543</u>	<u>\$ 9,557,205</u>
Totals	<u>\$ 38,236,754</u>	<u>\$ 18,697,810</u>	<u>\$ 97,568,618</u>	<u>\$ 9,270,149</u>

NOTE 10 - EXCESS OF EXPENDITURES OVER APPROPRIATIONS:

There were no expenditures in excess of appropriations for the year ended June 30, 2024.

NOTE 11 - UNAVAILABLE/DEFERRED REVENUE:

	Government-wide Statements	Balance Sheet
	Governmental Activities	Governmental Funds
Primary Government:		
Unavailable property tax revenue:		
Unavailable revenue representing billings for business licenses for which asset recognition criteria has not been met. The business license receivables are not available for the funding of current expenditures.	\$ -	\$ 1,756,359
Unavailable revenue representing uncollected opioid settlement funds for which asset recognition criteria has not been met. The uncollected opioid settlement funds are not available for the funding of current expenditures.	-	1,876,193
Unavailable revenue representing uncollected property tax billings for which asset recognition criteria has not been met. The uncollected tax billings are not available for the funding of current expenditures.	-	11,531,964
2nd half assessments due in December 2025	72,123,837	72,123,837
Prepaid property tax revenues representing collections received for property taxes that are applicable to the subsequent budget year.	<u>7,626,674</u>	<u>7,626,674</u>
Total governmental activities	<u>\$ 79,750,511</u>	<u>\$ 94,915,027</u>

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 12 - COMMITMENTS AND CONTINGENCIES:

Primary Government and Component Unit School Board:

Federal programs in which the County and School Board participate were audited in accordance with the provisions of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Pursuant to the provisions of this circular all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by audit, the federal government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant program expenditures, if any, would be immaterial.

The County and School Board have authorized and/or commenced construction on various capital projects. At June 30, 2025, the following significant items were in process:

- Radio Expansion Project – estimated completion cost is \$13,925,852
- Stormwater Diversion – estimated completion cost is \$1,044,383
- SW & BH Elementary school's boiler replacements – estimated completion cost is \$799,381
- James Wood Middle School Roof Replacement – estimated completion cost is \$396,593
- James Wood High School Renovation – estimated completion cost is \$1,543,938

Encumbrances. As discussed in Note 1, Budgetary information, Budgetary basis of accounting, encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

General Fund	\$ <u>4,307,043</u>
Total	\$ <u>4,307,043</u>

NOTE 13 - LITIGATION:

At June 30, 2025, there were no matters of litigation involving the County or its component units that would have an adverse material affect on the financial position of the reporting entity.

NOTE 14 - SURETY BONDS:

	<u>Amount</u>
Virginia Department of Risk Management:	
Sarah J. Kahle, Clerk of the Circuit Court	\$ 230,000
C. William Orndoff, Jr., Treasurer	750,000
Tonya C. Sibert, Commissioner of the Revenue	3,000
Leonard W. Millholland, Sheriff	30,000
Above constitutional officers' employees - blanket bond - each loss	500,000
Virginia Association of Counties Risk Pool:	
All School Board employees - blanket bond	250,000
Virginia Association of Counties Risk Pool:	
All County employees, including members of any duty constituted board, commission, department or entity under the County's control	250,000

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 15 - SELF INSURANCE/RISK MANAGEMENT:

The County administers employee health and unemployment insurance programs. These insurance activities have been accounted for in Internal Service Funds, the Health Insurance and Unemployment Funds.

The County and its component units have had no reductions in insurance coverages from the prior year. There have been no settlements in excess of insurance coverages for the past three years, other than the payment of deductibles which are immaterial.

Employee Health Insurance:

The County and School Board have contracted with private carriers to administer this activity. The County's Health Insurance Fund recognizes revenue from other fund charges and from other localities and agencies which participate in the County program. The interfund charges are reported as fund expenditures in the funds that have employees participating in the program. The Health Insurance Fund expenses represent premium payments to the private carrier. The premium payments are based on the number insured and benefits.

Claims liability is reevaluated periodically to take into consideration recently settled claims, the frequency of claims and other economic and social factors. Incurred but not reported claims have been accrued as a liability based upon prior history and estimates from the insurance carrier. Changes in the estimated claims liability for fiscal years 2023, 2024 and 2025 are listed as follows:

Funds	Estimated			
	Claims Liability Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Claim Payments	Estimated Claims Liability End of Fiscal Year
Primary Government:				
Insurance Internal Service Fund				
2023	\$ 1,028,732	14,351,110	14,360,076	1,019,766
2024	1,019,766	15,444,443	15,406,355	1,057,854
2025	1,057,854	20,302,844	19,644,711	1,715,987

Component Unit School Board:

School Operating and Health Insurance Funds				
2023	\$ 1,689,345	22,468,514	22,468,514	1,689,345
2024	1,689,345	23,185,589	22,840,938	2,033,996
2025	2,033,996	26,764,511	26,383,473	2,415,034

Unemployment Insurance:

The County is fully self-insured for unemployment claims. The Virginia Employment Commission bills the County for all unemployment claims. The liability for billed but unpaid claims has been accrued in the Unemployment Fund. No liability has been recorded for estimated unreported claims. The amount of estimated unreported claims is not expected to be significant.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 15 - SELF INSURANCE/RISK MANAGEMENT: (Continued)

Property and Casualty Insurance:

The County contracts with the Virginia Association of Counties Risk Management Program to provide coverages for property damage, employee crime and dishonesty, and general liability. In the event of a loss deficit and depletion of all assets and available insurance of the Pool, the Pool may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs. The property coverages are for specific amounts based on values assigned to the insured properties. Liability coverages are for \$5,000,000.

The County also contracts with the Virginia Association of Counties Risk Management Program for its workers compensation coverages. This Pool also has similar provisions as the Virginia Association of Counties Municipal Liability Pool for assumptions of a loss deficit by the members.

The School Board contracts with private insurers for property and liability coverages. Property coverages are for specific property values and liability coverages are \$3,000,000.

NOTE 16 - ACCRUED LANDFILL REMEDIATION COST:

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$19,158,379 reported as landfill closure and postclosure care liability at June 30, 2025 represents the cumulative amount reported to date based on the use of the estimated capacity of the landfill. On October 8, 1993 the County opened the new landfill and initiated closure of the old landfill. The \$19,158,379 reported as the accrued landfill liability and postclosure costs reflects usage on the new landfill from October 5, 1993 to June 30, 2025. The County will recognize the remaining estimated cost of closure and postclosure care as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2024. Actual cost may not be higher due to inflation, changes in technology, or changes in regulations.

At June 30, 2025, the solid waste landfill capacity used to date was approximately 21% and 19% for the construction/demolition debris section of the landfill.

The County has demonstrated financial assurance requirements for closure, postclosure care, and corrective action costs through the submission of a Local Government Financial Test to the Virginia Department of Environmental Quality in accordance with Section 9VAC20-70 of the Virginia Administrative Code.

The remaining estimated landfill life approximates 30 years. The remaining estimated postclosure cost to be recognized at June 30, 2025 is \$4,871,942 for the municipal solid waste landfill and \$2,699,840 for the construction/demolition debris landfill.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 17 - HEALTH INSURANCE – PAY-AS-YOU-GO (OPEB PLAN):

County

Plan Description

In addition to the pension benefits described in Note 10, the County has a single-employer medical plan that provides post-retirement health care insurance benefits for employees who are eligible for retirement benefits. Individuals employed on or after July 1, 1995, and who retire from County service with full VRS benefits (i.e. 50 years of age and 30 years of continuous service), will receive 100% of their health insurance premium until age 65 when they become eligible for Medicare, at which time the County will provide 100% supplemental insurance benefits. Persons employed prior to July 1, 1995 are only required to be 50 years of age and have 20 years of continuous service to be eligible for these benefits. Persons employed on or after July 1, 2012 will not, upon retirement, be provided with healthcare coverage at the expense of the County, regardless of the employee's retirement conditions. There is no separate, audited GAAP-basis postemployment benefit plan report for the County's medical plan.

Benefits Provided

Two medical plans are offered for employees, Key Care 200 and Key Care 300. Retirees under age 65 participate in the Key Care 300 plan. Both include a three-tier prescription drug plan for retail and mail order drug. When participant is eligible for Medicare, a Medicare Carve out program is offered.

Plan Membership

At June 30, 2024 (measurement date), the following employees were covered by the benefit terms:

Total active employees with coverage	\$ 758
Total retirees with coverage	<u>132</u>
Total	<u><u>890</u></u>

Contributions

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the County Board.

Total OPEB Liability

The County's total OPEB liability was measured as of June 30, 2024. The total OPEB liability was determined by an actuarial valuation as of January 1, 2024.

Actuarial Assumptions

The total OPEB liability in the January 1, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary Increases	Ranging from 1.00% to 2.85% per year
Discount Rate	3.97%

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 17 - HEALTH INSURANCE – PAY-AS-YOU-GO (OPEB PLAN): (Continued)

County (Continued)

Actuarial Assumptions (Continued)

Mortality rates for Active employees and healthy retirees were based on a RP 2000 Combined Healthy Table fully generational using scale AA while mortality rates for disabled retirees were based on a RP 2000 Combined Disabled Table fully generational using AA.

The date of the most recent actuarial experience study for which significant assumptions were based is January 1, 2024.

Discount Rate

The final equivalent single discount rate used for this year's valuation is 3.97% as of the end of the fiscal year with the expectation that the County will continue contributing the Actuarially Determined Contribution and paying the pay-go cost.

Changes in Total OPEB Liability

	Primary Government Total OPEB Liability
Balances at June 30, 2023	\$ 57,708,200
Changes for the year:	
Service cost	1,100,921
Interest	2,202,496
Difference between expected and actual experience	(401,121)
Changes in assumptions	(1,079,457)
Benefit payments	<u>(918,320)</u>
Net changes	<u>904,519</u>
Balances at June 30, 2024	<u><u>\$ 58,612,719</u></u>

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the County, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.97%) or one percentage point higher (4.97%) than the current discount rate:

Rate		
1% Decrease (2.97%)	Current Discount Rate (3.97%)	1% Increase (4.97%)
\$ 69,562,046	\$ 58,612,719	\$ 49,970,164

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 17 - HEALTH INSURANCE – PAY-AS-YOU-GO (OPEB PLAN): (Continued)

County (Continued)

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the County was calculated using healthcare cost trend rates that are one percentage point lower (3.04%) or one percentage point higher (5.04%) than the current healthcare cost trend rates:

Rates		
Healthcare Cost		
1% Decrease (3.04%)	Trend (4.04%)	1% Increase (5.04%)
\$ 49,157,246	\$ 58,612,719	\$ 70,759,394

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2025, the County recognized OPEB expense in the amount of \$3,400,573. At June 30, 2025, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,627,038	\$ 661,353
Changes in assumptions	5,013,424	11,348,635
Total	\$ 7,640,462	\$ 12,009,988

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense in future reporting periods as follows:

Year Ended June 30

2026	\$ 205,684
2027	(1,305,416)
2028	(3,381,885)
2029	161,801
2030	161,802
Thereafter	(211,512)

Additional disclosures on changes in net OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 17 - HEALTH INSURANCE – PAY-AS-YOU-GO (OPEB PLAN): (Continued)

School Board:

Plan Description

The School Board Post-Retirement Medical Plan (SBPRMP) is a single-employer medical plan that offers health insurance for retired employees. Retirees can continue the same medical coverage they had (including family coverage) as active employees. Employees must meet retirement eligibility requirements under VRS. Dependents are allowed access to the plan. There is no separate, audited GAAP-basis postemployment benefit plan report for the School Board's Post-Retirement Medical Plan.

Benefits Provided

Postemployment benefits are provided to eligible retirees include Health insurance. The benefits that are provided for active employees are the same for eligible retirees, spouses and dependents of eligible retirees. Pre-Medicare retirees may continue to remain in one of the three options for Medical and Prescription Drug coverage to active participants, Keycare 300, Keycare 30, and Lumenos HSA plan. Once the participant is Medicare eligible, they are no longer eligible to remain in the plan. Retirees pay 100% of the monthly premium. Coverage ceases when retirees reach the age of 65. Surviving spouses are not allowed access to the plan.

Plan Membership

At June 30, 2024 (measurement date), the following employees were covered by the benefit terms:

Total active employees with coverage	\$ 1,880
Total retirees with coverage	<u>46</u>
Total	\$ <u>1,926</u>

Contributions

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the School Board.

Total OPEB Liability

The School Board's total OPEB liability was measured as of June 30, 2024. The total OPEB liability was determined by an actuarial valuation as of June 30, 2024.

Actuarial Assumptions

The total OPEB liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary Increases	Ranging from 3.50% to 5.95% per year depending on years of service for general salary inflations as of July 1, 2012 and June 30, 2023 respectively
Discount Rate	3.97%

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 17 - HEALTH INSURANCE – PAY-AS-YOU-GO (OPEB PLAN): (Continued)

School Board (Continued)

Actuarial Assumptions (Continued)

Mortality rates for Active employees and healthy retirees were based on a RP 2000 Combined Healthy Table fully generational using scale AA while mortality rates for disabled retirees were based on a RP 2000 Combined Disabled Table fully generational using AA.

The date of the most recent actuarial experience study for which significant assumptions were based is June 30, 2024.

Discount Rate

The final equivalent single discount rate used for this year's valuation is 3.97% as of the end of the fiscal year with the expectation that the School Board will continue contributing the Actuarially Determined Contribution and paying the pay-go cost.

Changes in Total OPEB Liability

	Primary Government Total OPEB Liability
Balances at June 30, 2023	\$ 3,790,224
Changes for the year:	
Service cost	248,248
Interest	144,134
Difference between expected and actual experience	56,866
Changes in assumptions	(31,155)
Benefit payments	(169,240)
Net changes	248,853
Balances at June 30, 2024	<u><u>\$ 4,039,077</u></u>

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the County, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.97%) or one percentage point higher (4.97%) than the current discount rate:

Rate		
1% Decrease (2.97%)	Current Discount Rate (3.97%)	1% Increase (4.97%)
\$ 4,332,091	\$ 4,039,077	\$ 3,759,642

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 17 - HEALTH INSURANCE – PAY-AS-YOU-GO (OPEB PLAN): (Continued)

School Board (Continued)

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the School Board was calculated using healthcare cost trend rates that are one percentage point lower (2.94%) or one percentage point higher (4.94%) than the current healthcare cost trend rates:

Rates		
Healthcare Cost		
1% Decrease	Trend	1% Increase
(2.94%)	(3.94%)	(4.94%)
\$ 3,620,847	\$ 4,039,077	\$ 4,521,349

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2025, the School Board recognized OPEB expense in the amount of (\$843,955). At June 30, 2025, the School Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 48,894	\$ 1,746,268
Changes in assumptions	239,209	433,428
Total	\$ 288,103	\$ 2,179,696

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense in future reporting periods as follows:

	Year Ended June 30
2026	\$ (1,235,752)
2027	(379,000)
2028	(281,984)
2029	5,143
2030	-
Thereafter	-

Additional disclosures on changes in net OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 18 - TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN):

Plan Description

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) PLAN was established pursuant to §51.1-1400 et seq. of the [Code of Virginia](#), as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Plan. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information for the Teacher HIC Plan OPEB, including eligibility, coverage, and benefits is described below:

Eligible Employees

The Teacher Employee Retiree HIC Plan was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit. Eligible employees include full-time permanent (professional) salaried employees of public school divisions covered under VRS. These employees are enrolled automatically upon employment.

Benefit Amounts

The Teacher Employee HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For Teacher and other professional school employees who retire, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount. For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either: \$4.00 per month, multiplied by twice the amount of service credit, or \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

HIC Plan Notes

The monthly HIC benefit cannot exceed the individual premium amount. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

Contributions

The contribution requirements for active employees is governed by §51.1-1401(E) of the [Code of Virginia](#), as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2025 was 1.21% of covered employee compensation for employees in the VRS Teacher Employee HIC Plan. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee HIC Plan were \$1,515,892 and \$1,395,215 for the years ended June 30, 2025 and June 30, 2024, respectively.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 18 - TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN): (Continued)

Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB

At June 30, 2025, the school division reported a liability of \$12,437,546 for its proportionate share of the VRS Teacher Employee HIC Net OPEB Liability. The Net VRS Teacher Employee HIC OPEB Liability was measured as of June 30, 2024 and the total VRS Teacher Employee HIC OPEB liability used to calculate the Net VRS Teacher Employee HIC OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The school division's proportion of the Net VRS Teacher Employee HIC OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee HIC OPEB plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2025, the school division's proportion of the VRS Teacher Employee HIC was 1.0762% as compared to 1.0695% at June 30, 2024.

For the year ended June 30, 2025, the school division recognized VRS Teacher Employee HIC OPEB expense of \$909,764. Since there was a change in proportionate share between measurement dates, a portion of the VRS Teacher Employee HIC Net OPEB expense was related to deferred amounts from changes in proportion, proportionate share and differences between actual and expected contributions.

At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 589,261
Net difference between projected and actual earnings on Teacher HIC OPEB plan investments	-	44,241
Change in assumptions	214,263	-
Change in proportionate share and differences between actual and expected contributions	130,297	282,927
Employer contributions subsequent to the measurement date	<u>1,515,892</u>	-
Total	\$ 1,860,452	\$ 916,429

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 18 - TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN): (Continued)

Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB (Continued)

\$1,515,892 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

Year Ended June 30		
2026	\$	(117,061)
2027		(95,773)
2028		(140,730)
2029		(132,246)
2030		(74,728)
Thereafter		(11,331)

Actuarial Assumptions

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee HIC Program was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation:	
Teacher employees	3.50%-5.95%
Investment rate of return	6.75%, net of investment expenses, including inflation

Mortality Rates – Teachers

Pre-Retirement:

Pub-2010 Amount Weighted Teacher Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 18 - TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN): (Continued)

Actuarial Assumptions (Continued)

Mortality Rates – Teachers (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Net Teacher Employee HIC OPEB Liability

The net OPEB liability (NOL) for the Teacher Employee HIC Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2024, NOL amounts for the VRS Teacher Employee HIC Plan is as follows (amounts expressed in thousands):

	Teacher Employee HIC OPEB Plan
Total Teacher Employee HIC OPEB Liability	\$ 1,478,105
Plan Fiduciary Net Position	322,457
Teacher Employee Net HIC OPEB Liability (Asset)	<u>\$ 1,155,648</u>
Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability	21.82%

The total Teacher Employee HIC OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 18 - TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN): (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Allocation	Long-Term	Arithmetic	Weighted
		Target	Long-term	Average
		Asset	Expected	Long-term
Public Equity	32.00%		6.70%	2.14%
Fixed Income	16.00%		5.40%	0.86%
Credit Strategies	16.00%		8.10%	1.30%
Real Assets	15.00%		7.20%	1.08%
Private Equity	15.00%		8.70%	1.31%
PIP - Private Investment Partnerships	1.00%		8.00%	0.08%
Diversifying Strategies	6.00%		5.80%	0.35%
Cash	2.00%		3.00%	0.06%
Leverage	-3.00%		3.50%	-0.11%
 Total	 <u>100.00%</u>		 <u>7.07%</u>	
		Expected arithmetic nominal return**		<u>7.07%</u>

*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

**On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 18 - TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN): (Continued)

Discount Rate

The discount rate used to measure the total Teacher Employee HIC OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by each school division for the VRS Teacher Employee HIC Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2024 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

Sensitivity of the School Division's Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the VRS Teacher Employee HIC Program net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
School division's proportionate share of the VRS Teacher Employee HIC OPEB Plan			
Net HIC OPEB Liability	\$ 14,144,593	\$ 12,437,546	\$ 10,990,668

Teacher Employee HIC OPEB Fiduciary Net Position

Detailed information about the VRS Teacher Employee HIC Plan's Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

NOTE 19 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN):

Plan Description

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 19 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (Continued)

Plan Description (Continued)

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

Eligible Employees

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

Benefit Amounts

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,532 as of June 30, 2025.

Contributions

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.18% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.71% (1.18% x 60%) and the employer component was 0.47% (1.18% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025, was 0.47% of covered employee compensation. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the GLI Plan from the entity were \$193,065 and \$212,286 for the years ended June 30, 2025 and June 30, 2024, respectively, for the County; \$60,487 and \$64,976 for the years ended June 30, 2025 and June 30, 2024, respectively, for the School Board (nonprofessional); and \$590,415 and \$623,086 for the years ended June 30, 2025 and June 30, 2024, respectively, for the School Board (professional).

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 19 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (Continued)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB

At June 30, 2025, the entity reported a liability of \$1,708,573, \$522,921, and \$5,014,842 for the County, School Board Nonprofessional, and School Board Professional, respectively, for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.15311%, 0.04686%, and 0.44939% as compared to 0.15481%, 0.04535%, and 0.45384% at June 30, 2023 for the County, School Board Nonprofessional, and School Board Professional, respectively.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$54,773, \$14,106, and \$92,270 for the County, School Board Nonprofessional, and School Board Professional, respectively. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Primary Government		
Differences between expected and actual experience	\$ 269,481	\$ 41,735
Net difference between projected and actual earnings on GLI OPEB program investments	-	144,015
Change in assumptions	9,739	84,673
Changes in proportion	29,956	35,170
Employer contributions subsequent to the measurement date	193,065	-
Total Primary Government	<u><u>\$ 502,241</u></u>	<u><u>\$ 305,593</u></u>

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements
At June 30, 2025 (Continued)

NOTE 19 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (Continued)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB (Continued)

Component Unit School Board (nonprofessional)

Differences between expected and actual experience	\$ 82,477	\$ 12,773
Net difference between projected and actual earnings on GLI OPEB program investments	-	44,077
Change in assumptions	2,981	25,915
Changes in proportion	17,507	22,879
Employer contributions subsequent to the measurement date	<u>60,487</u>	-
Total Component Unit School Board (nonprofessional)	\$ 163,452	\$ 105,644

Component Unit School Board (professional)

Differences between expected and actual experience	\$ 790,956	\$ 122,496
Net difference between projected and actual earnings on GLI OPEB program investments	-	422,699
Change in assumptions	28,585	248,525
Changes in proportion	24,420	207,991
Employer contributions subsequent to the measurement date	<u>590,415</u>	-
Total Component Unit School Board (professional)	\$ 1,434,376	\$ 1,001,711

\$193,065 \$60,487 and \$590,415 for the County, School Board Nonprofessional, and School Board Professional, respectively, reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OEPB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year Ended June 30	Primary Government	Component Unit School Board (nonprofessional)	Component Unit School Board (professional)
2026	\$ (70,395)	\$ (24,305)	\$ (266,127)
2027	28,293	7,427	53,717
2028	2,175	(493)	(28,963)
2029	20,055	3,830	13,786
2030	23,457	10,861	69,837
Thereafter	-	-	-

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 19 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (Continued)

Actuarial Assumptions

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. The assumptions include several employer groups as noted below. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation:	
Teachers	3.50%-5.95%
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

Mortality Rates – Teachers

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 19 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (Continued)

Actuarial Assumptions (Continued)

Mortality Rates – Non-Largest Ten Locality Employers – General Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 19 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (Continued)

Actuarial Assumptions (Continued)

Mortality Rates – Non-Largest Ten Locality Employers – Hazardous Duty Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 19 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (Continued)

NET GLI OPEB Liability

The net OPEB liability (NOL) for the GLI Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the GLI Plan are as follows (amounts expressed in thousands):

	GLI OPEB Plan
Total GLI OPEB Liability	\$ 4,196,055
Plan Fiduciary Net Position	<u>3,080,133</u>
Employers' Net GLI OPEB Liability (Asset)	<u><u>\$ 1,115,922</u></u>
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	73.41%

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	<u><u>100.00%</u></u>		7.07%
		Expected arithmetic nominal return**	<u><u>7.07%</u></u>

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 19 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (Continued)

Long-Term Expected Rate of Return (Continued)

*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

** On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Discount Rate

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 113% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The follow presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
County's proportionate share of the Group Life Insurance Plan Net OPEB Liability	\$ 2,657,053	\$ 1,708,573	\$ 942,326
School Board (nonprofessional)'s proportionate share of the Group Life Insurance Plan Net OPEB Liability	\$ 813,210	\$ 522,921	\$ 288,406
School Board (professional)'s proportionate share of the Group Life Insurance Plan Net OPEB Liability	\$ 7,798,731	\$ 5,014,842	\$ 2,765,826

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 19 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (Continued)

GLI Plan Fiduciary Net Position

Detailed information about the GLI Plan's Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

NOTE 20 - HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN):

Plan Description

The Political Subdivision Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information about the Political Subdivision HIC Plan OPEB, including eligibility, coverage and benefits is described below:

Eligible Employees

The Political Subdivision Retiree HIC Plan was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and retire with at least 15 years of service credit. Eligible employees include full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan. These employees are enrolled automatically upon employment.

Benefit Amounts

The Political Subdivision Retiree HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month. For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.

HIC Plan Notes

The monthly HIC benefit cannot exceed the individual premium amount. There is no HIC for premiums paid and qualified under LODA; however, the employee may receive the credit for premiums paid for other qualified health plans. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 20 - HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN): (Continued)

Employees Covered by Benefit Terms

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the HIC OPEB plan:

	<u>Number</u>
Inactive members or their beneficiaries currently receiving benefits	<u>40</u>
Inactive members:	
Vested inactive members	10
Non-vested inactive members	-
Inactive members active elsewhere in VRS	88
Total inactive members	<u>138</u>
Active members	411
Total covered employees	<u><u>549</u></u>

Contributions

The contribution requirements for active employees is governed by §51.1-1402(E) of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. The School Board Nonprofessional's contractually required employer contribution rate for the year ended June 30, 2025 was 0.55% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the School Board to the HIC Plan were \$70,555 and \$65,850 for the years ended June 30, 2025 and June 30, 2024, respectively.

Net HIC OPEB Liability

The School Board Nonprofessional's net HIC OPEB liability was measured as of June 30, 2024. The total HIC OPEB liability was determined by an actuarial valuation performed as of June 30, 2023, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Actuarial Assumptions

The total HIC OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 20 - HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN): (Continued)

Actuarial Assumptions (Continued)

Inflation	2.50%
Salary increases, including inflation:	
Locality - General employees	3.50%-5.35%
Investment rate of return	6.75%, net of investment expenses, including inflation

Mortality Rates – Non-Largest Ten Locality Employers – General Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 20 - HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN): (Continued)

Actuarial Assumptions (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	<u>100.00%</u>		<u>7.07%</u>
		Expected arithmetic nominal return**	<u>7.07%</u>

*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

** On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Discount Rate

The discount rate used to measure the total HIC OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the HIC OPEB was 100% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements
At June 30, 2025 (Continued)

NOTE 20 - HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN): (Continued)

Changes in Net HIC OPEB Liability

	Increase (Decrease)		
	Total	Plan	Net
	HIC OPEB	Fiduciary	HIC OPEB
	Liability	Net Position	Liability (Asset)
	(a)	(b)	(a) - (b)
Balances at June 30, 2023	\$ 426,987	\$ 143,099	\$ 283,888
Changes for the year:			
Service cost	\$ 9,247	\$ -	\$ 9,247
Interest	28,869	-	28,869
Benefit changes	-	-	-
Differences between expected and actual experience	(4,413)	-	(4,413)
Assumption changes	-	-	-
Contributions - employer	-	65,848	(65,848)
Net investment income	-	16,304	(16,304)
Benefit payments	(17,076)	(17,076)	-
Administrative expenses	-	(246)	246
Other changes	-	-	-
Net changes	<u>\$ 16,627</u>	<u>\$ 64,830</u>	<u>\$ (48,203)</u>
Balances at June 30, 2024	<u>\$ 443,614</u>	<u>\$ 207,929</u>	<u>\$ 235,685</u>

Sensitivity of the School Board Nonprofessional's HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the School Board Nonprofessional's HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the School Board Nonprofessional's net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
School Board's Net HIC OPEB Liability	\$ 286,740	\$ 235,685	\$ 192,453

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 20 - HEALTH INSURANCE CREDIT (HIC) PLAN (OPEB PLAN): (Continued)

HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB

For the year ended June 30, 2025, the School Board recognized HIC Plan OPEB expense of \$(4,627). At June 30, 2025, the School Board reported deferred outflows of resources and deferred inflows of resources related to the School Board Nonprofessional's HIC Plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	92,488
Net difference between projected and actual earnings on HIC OPEB plan investments	-	2,628
Change in assumptions	4,977	-
Employer contributions subsequent to the measurement date	<u>70,555</u>	-
Total	\$ 75,532	\$ 95,116

\$70,555 reported as deferred outflows of resources related to the HIC OPEB resulting from the School Board Nonprofessional's contributions subsequent to the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting periods as follows:

Year Ended June 30
2026
2027
2028
2029
2030
Thereafter

HIC Plan Data

Information about the VRS Political Subdivision HIC Plan is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 21 - SUMMARY OF NET OPEB LIABILITIES, DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES:

	VRS OPEB Plans:			
	Deferred Outflows	Deferred Inflows	Net OPEB Liability	OPEB Expense
Primary Government				
Group Life Insurance Program (Note 20):				
County	\$ 502,241	\$ 305,593	\$ 1,708,573	\$ 54,773
County Stand-Alone Plan (Note 18)	<u>7,640,462</u>	<u>12,009,988</u>	<u>58,612,719</u>	<u>3,400,573</u>
Totals	<u>\$ 8,142,703</u>	<u>\$ 12,315,581</u>	<u>\$ 60,321,292</u>	<u>\$ 3,455,346</u>
Component Unit School Board				
Group Life Insurance Program (Note 20):				
School Board Nonprofessional	\$ 163,452	\$ 105,644	\$ 522,921	\$ 14,106
School Board Professional	1,434,376	1,001,711	5,014,842	92,270
Health Insurance Credit Program (Note 21)	75,532	95,116	235,685	(4,627)
Teacher Health Insurance Credit Program (Note 19)	1,860,452	916,429	3,790,224	909,764
School Stand-Alone Plan (Note 18)	288,103	2,179,696	4,039,077	(843,955)
Totals	<u>\$ 3,821,915</u>	<u>\$ 4,298,596</u>	<u>\$ 13,602,749</u>	<u>\$ 167,558</u>

Note: The plans should be customized and organized to agree to the ordering of each report's OPEB notes.

NOTE 22 - UPCOMING PRONOUNCEMENTS:

Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Statement No. 104, Disclosure of Certain Capital Assets, requires certain types of assets (lease assets, subscription assets, intangible right-to-use assets, and other intangible assets) to be disclosed separately in the capital asset note disclosures by major class of underlying asset. It also requires additional disclosures for capital assets held for sale. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Implementation Guide No. 2025-1, Implementation Guidance Update—2025, effective for fiscal years beginning after June 15, 2025.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

NOTE 23 - DONOR RESTRICTED ENDOWMENTS:

The County is the beneficiary of various trusts created by donors, the assets of which are in possession of the County. The County has legally enforceable rights and claims to such assets, including the right to income there from. Net realized and unrealized gains and losses related to these interests are reported as changes in net position reserved for the explicit purposes of donor stipulations. The carrying value of the County's interests in these restrictions at June 30, 2025 is as follows:

COUNTY OF FREDERICK, VIRGINIA

Notes to Financial Statements At June 30, 2025 (Continued)

NOTE 23 - DONOR RESTRICTED ENDOWMENTS: (Continued)

Nonexpendable principal	\$ 238,326
Accumulated earnings	<u>837,114</u>
Total	\$ <u>1,075,440</u>

The net appreciation on nonexpendable trust principal has been reflected in the net position as net position for the private purpose trust fund. The County does not have a formal policy for spending the investment income but follows the wishes of the donor. Under the Uniform Prudent Management of Institutional Funds Act (UPMIFA), adopted in the Commonwealth of Virginia, the Authority is subject to guidelines, which provide rules on spending from endowment funds, and permits the release of restrictions on the use and management of these funds.

NOTE 24 – ADOPTION OF ACCOUNTING PRINCIPLES:

During the current year, the County implemented GASB Statement No. 101, *Compensated Absences*. In addition to the value of unused vacation time owed to employees upon separation of employment, the County now recognizes an estimated amount of sick leave earned as of year-end that will be used by employees as time off in future years as part of the liability for compensated absences.

The change in accounting principle resulted in the following restatement of net position:

	Component Unit
	School Board
Net Position as reported at June 30, 2024	138,772,388
Implementation of GASB 101	<u>(10,809,911)</u>
Net Position as restated at July 1, 2024	<u>127,962,477</u>

- Required Supplementary Information -

COUNTY OF FREDERICK, VIRGINIA

Budgetary Comparison Schedule
General Fund
Year Ended June 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance With Final Budget</u>
				<u>Positive (Negative)</u>
Revenues				
Property taxes	\$ 153,996,568	\$ 153,996,568	\$ 159,353,143	\$ 5,356,575
Other local taxes	54,518,785	54,518,785	53,421,066	(1,097,719)
Permits, privilege fees and regulatory licenses	2,601,050	2,780,273	2,485,674	(294,599)
Fines and forfeitures	262,000	262,000	335,356	73,356
Use of money and property	3,574,819	3,648,727	4,535,780	887,053
Charges for services	4,349,806	4,349,806	3,971,676	(378,130)
Miscellaneous	231,250	406,250	613,088	206,838
Recovered costs	2,121,852	2,121,852	8,282,655	6,160,803
Intergovernmental:				
Revenue from the Commonwealth	24,139,205	24,253,499	23,573,780	(679,719)
Revenue from the Federal Government	4,836,077	4,867,824	5,220,955	353,131
Total revenues	<u>\$ 250,631,412</u>	<u>\$ 251,205,584</u>	<u>\$ 261,793,173</u>	<u>\$ 10,587,589</u>
Expenditures				
Current:				
General Government Administration:				
Board of supervisors	\$ 416,307	\$ 637,832	\$ 606,848	\$ 30,984
County administrator	976,131	999,490	980,512	18,978
County attorney	563,688	618,966	398,634	220,332
Human Resources	1,139,544	1,163,534	924,208	239,326
Independent auditor	78,000	78,000	80,000	(2,000)
Commissioner of the Revenue	2,091,152	2,136,115	2,072,949	63,166
Board of assessors	520,280	551,597	491,151	60,446
Treasurer	2,265,685	2,311,133	2,054,042	257,091
Finance	1,337,560	1,395,053	1,378,428	16,625
Information technology	2,848,719	3,412,663	3,196,806	215,857
Management information systems	844,152	794,490	686,708	107,782
Other	6,127,481	4,295,874	1,841,974	2,453,900
Elections	314,525	374,419	247,622	126,797
Registrar	383,722	378,450	324,669	53,781
Total general government administration	<u>\$ 19,906,946</u>	<u>\$ 19,147,616</u>	<u>\$ 15,284,551</u>	<u>\$ 3,863,065</u>
Judicial Administration:				
Circuit court	\$ 138,500	\$ 150,938	\$ 94,154	\$ 56,784
General district court	24,546	24,546	10,087	14,459
Juvenile and domestic relations court	34,737	34,737	16,111	18,626
Clerk of the circuit court	1,215,904	1,247,302	1,054,960	192,342
Law library	12,200	12,200	17,541	(5,341)
Juvenile court probation	158,998	164,584	142,995	21,589

COUNTY OF FREDERICK, VIRGINIA

Budgetary Comparison Schedule

General Fund (Continued)

Year Ended June 30, 2025

	Original Budget	Final Budget	Actual	Variance With Final Budget
				Positive (Negative)
Expenditures (Continued)				
Judicial Administration: (Continued)				
Commonwealth attorney	\$ 2,239,394	\$ 2,333,250	\$ 2,269,040	\$ 64,210
Victim/witness program	261,161	280,287	223,659	56,628
Total judicial administration	\$ 4,085,440	\$ 4,247,844	\$ 3,828,547	\$ 419,297
Public Safety:				
Sheriff	\$ 22,645,921	\$ 26,915,437	\$ 23,505,166	\$ 3,410,271
Volunteer fire departments	1,566,819	1,895,220	1,446,699	448,521
Ambulance and rescue service	427,250	429,216	429,216	-
Fire and rescue	24,209,169	27,627,556	24,630,767	2,996,789
Regional jail	7,238,116	7,238,116	7,238,116	-
Juvenile detention center	337,841	481,198	481,198	-
Inspections	1,680,763	1,948,296	1,808,704	139,592
Public safety communications	2,745,051	2,813,758	2,022,023	791,735
Total public safety	\$ 60,850,930	\$ 69,348,797	\$ 61,561,889	\$ 7,786,908
Public Works:				
Road administration, street lights	\$ 55,250	\$ 55,250	\$ 51,271	\$ 3,979
General engineering and administration	678,235	701,231	661,588	39,643
Refuse collection	1,823,712	1,833,864	1,731,169	102,695
Refuse disposal	750,540	750,540	701,858	48,682
Litter control	41,258	41,258	6,176	35,082
General properties	2,804,916	3,956,436	3,230,123	726,313
Animal shelter	962,182	1,238,499	1,120,504	117,995
Total public works	\$ 7,116,093	\$ 8,577,078	\$ 7,502,689	\$ 1,074,389
Health and Welfare:				
Health department	\$ 500,177	\$ 507,110	\$ 507,110	\$ -
Northwestern Community Services Board	482,157	482,157	482,157	-
Welfare and social services	11,501,310	11,552,961	9,742,250	1,810,711
Tax relief for the elderly	1,011,043	1,011,043	1,375,518	(364,475)
Area Agency on Aging	69,300	69,300	69,300	-
Total health and welfare	\$ 13,563,987	\$ 13,622,571	\$ 12,176,335	\$ 1,446,236
Education:				
Community college	\$ 68,750	\$ 68,750	\$ 68,750	\$ -
Appropriation to public school system	109,747,110	122,177,387	117,601,391	4,575,996
Total education	\$ 109,815,860	\$ 122,246,137	\$ 117,670,141	\$ 4,575,996

COUNTY OF FREDERICK, VIRGINIA

Budgetary Comparison Schedule
General Fund (Continued)
Year Ended June 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance With Final Budget</u>
				<u>Positive (Negative)</u>
Expenditures (Continued)				
Parks, recreation and cultural:				
Parks and recreation	\$ 8,643,447	\$ 11,318,791	\$ 9,026,830	\$ 2,291,961
Regional library	<u>1,550,306</u>	<u>1,550,306</u>	<u>1,550,306</u>	-
Total parks, recreation and cultural	<u>\$ 10,193,753</u>	<u>\$ 12,869,097</u>	<u>\$ 10,577,136</u>	<u>\$ 2,291,961</u>
Community Development:				
Planning and community development	\$ 1,616,901	\$ 1,701,616	\$ 1,629,316	\$ 72,300
Economic Development Commission	726,152	1,706,707	1,706,707	-
Zoning board	10,321	13,321	10,384	2,937
Building appeals board	561	561	-	561
NSV Regional Commission	95,521	95,521	95,521	-
Soil and Water Conservation District	13,283	13,283	13,283	-
Cooperative extension program	<u>342,393</u>	<u>356,522</u>	<u>351,608</u>	<u>4,914</u>
Total community development	<u>\$ 2,805,132</u>	<u>\$ 3,887,531</u>	<u>\$ 3,806,819</u>	<u>\$ 80,712</u>
Debt Service:				
Principal	\$ 1,178,225	\$ 1,178,225	\$ 1,178,225	\$ -
Interest and fiscal charges	<u>736,892</u>	<u>736,892</u>	<u>738,613</u>	<u>(1,721)</u>
Total debt service	<u>\$ 1,915,117</u>	<u>\$ 1,915,117</u>	<u>\$ 1,916,838</u>	<u>\$ (1,721)</u>
Total expenditures	<u>\$ 230,253,258</u>	<u>\$ 255,861,788</u>	<u>\$ 234,324,945</u>	<u>\$ 21,536,843</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ 20,378,154</u>	<u>\$ (4,656,204)</u>	<u>\$ 27,468,228</u>	<u>\$ 32,124,432</u>
Other Financing Sources (Uses)				
Issuance of Long-term debt	\$ -	\$ -	\$ 274,294	\$ 274,294
Transfers in	5,672,056	5,672,056	5,672,056	-
Transfers out	<u>(26,050,192)</u>	<u>(39,487,899)</u>	<u>(38,948,502)</u>	<u>539,397</u>
Total other financing sources (uses)	<u>\$ (20,378,136)</u>	<u>\$ (33,815,843)</u>	<u>\$ (33,002,152)</u>	<u>\$ 813,691</u>
Net change in fund balance	\$ 18	\$ (38,472,047)	\$ (5,533,924)	\$ 32,938,123
Fund balance, beginning of year	<u>(18)</u>	<u>38,472,047</u>	<u>95,523,302</u>	<u>57,051,255</u>
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 89,989,378</u>	<u>\$ 89,989,378</u>

The budgetary data presented above is on the modified accrual basis of accounting which is in accordance with generally accepted accounting principles. Appropriations to public school system includes actual cash outlay and funds from debt issuances. Budgets have been reclassified accordingly.

COUNTY OF FREDERICK, VIRGINIA

Budgetary Comparison Schedule
Shawneeland Sanitary District Fund
Year Ended June 30, 2025

	Original Budget	Final Budget	Actual	Variance With Final Budget Positive (Negative)
Revenues				
Property taxes	\$ 859,160	\$ 859,160	\$ 880,982	\$ 21,822
Use of money and property	8,000	8,000	87,194	79,194
Recovered costs	<u>1,000</u>	<u>1,000</u>	<u>5,296</u>	<u>4,296</u>
Total revenues	\$ 868,160	\$ 868,160	\$ 973,472	\$ 105,312
Expenditures				
Current:				
Community Development	\$ 1,429,569	\$ 1,429,570	\$ 1,025,814	\$ 403,756
Excess (deficiency) of revenues over expenditures	<u>\$ (561,409)</u>	<u>\$ (561,410)</u>	<u>\$ (52,342)</u>	<u>\$ 509,068</u>
Net change in fund balance	<u>\$ (561,409)</u>	<u>\$ (561,410)</u>	<u>\$ (52,342)</u>	<u>\$ 509,068</u>
Fund balance, beginning of year	<u>561,409</u>	<u>561,410</u>	<u>1,998,349</u>	<u>1,436,939</u>
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,946,007</u>	<u>\$ 1,946,007</u>

The budgetary data presented above is on the modified accrual basis of accounting which is in accordance with generally accepted accounting principles.

COUNTY OF FREDERICK, VIRGINIA

Budgetary Comparison Schedule
Lake Holiday Sanitary District Fund
Year Ended June 30, 2025

	Original Budget	Final Budget	Actual	Variance With Final Budget
				Positive (Negative)
Revenues				
Property taxes	\$ 1,744,578	\$ 1,744,578	\$ 374,851	\$ (1,369,727)
Total revenues	<u>\$ 1,744,578</u>	<u>\$ 1,744,578</u>	<u>\$ 374,851</u>	<u>\$ (1,369,727)</u>
Expenditures				
Current:				
Community Development	\$ 73,560	\$ 213,765	\$ 213,765	\$ -
Debt Service:				
Principal	\$ 487,500	\$ 1,903,750	\$ 1,903,750	\$ -
Interest and fiscal charges	1,183,518	54,921	54,920	1
Total debt service	<u>\$ 1,671,018</u>	<u>\$ 1,958,671</u>	<u>\$ 1,958,670</u>	<u>\$ 1</u>
Total expenditures	<u>\$ 1,744,578</u>	<u>\$ 2,172,436</u>	<u>\$ 2,172,435</u>	<u>\$ 1</u>
Net change in fund balance	\$ -	\$ (427,858)	\$ (1,797,584)	\$ (1,369,726)
Fund balance, beginning of year	<u>-</u>	<u>427,858</u>	<u>1,797,584</u>	<u>1,369,726</u>
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

The budgetary data presented above is on the modified accrual basis of accounting which is in accordance with generally accepted accounting principles.

COUNTY OF FREDERICK, VIRGINIA

Budgetary Comparison Schedule
CARES/ARP ACT Fund
Year Ended June 30, 2025

	Original Budget	Final Budget	Actual	Variance With Final Budget Positive (Negative)
Revenues				
Intergovernmental:				
Revenue from the Federal Government	\$ _____ -	\$ 925,647	\$ 865,713	\$ (59,934)
Total revenues	\$ _____ -	\$ 925,647	\$ 865,713	\$ (59,934)
Expenditures				
Current:				
Community Development:	\$ _____	\$ 865,713	\$ 865,713	\$ _____ -
Total expenditures	\$ _____ -	\$ 865,713	\$ 865,713	\$ _____ -
Excess (deficiency) of revenues over expenditures	\$ _____ -	\$ 59,934	\$ _____ -	\$ (59,934)
Other Financing Sources (Uses)				
Transfers out	\$ _____ -	\$ _____ -	\$ _____ -	\$ _____ -
Total other financing sources (uses)	\$ _____ -	\$ _____ -	\$ _____ -	\$ _____ -
Net change in fund balance	\$ _____ -	\$ 59,934	\$ _____ -	\$ (59,934)
Fund balance, beginning of year	<u>_____ -</u>	<u>(59,934)</u>	<u>_____ -</u>	<u>59,934</u>
Fund balance, end of year	<u>_____ -</u>	<u>\$ _____ -</u>	<u>\$ _____ -</u>	<u>\$ _____ -</u>

The budgetary data presented above is on the modified accrual basis of accounting which is in accordance with generally accepted accounting principles.

COUNTY OF FREDERICK, VIRGINIA

Schedule of Employer's Proportionate Share of the Net Pension Liability (Asset)
For the Measurement Dates of June 30, 2015 through June 30, 2024

Date (1)	Employer's Proportion of the Net Pension Liability (Asset) (NPLA) (2)	Employer's Proportionate Share of the NPLA (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the NPLA as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total Pension Liability (Asset) (6)
Primary Government - County of Frederick Retirement Plan					
2024	70.3044%	\$ 10,321,308	\$ 40,071,184	25.76%	94.25%
2023	70.3044%	11,229,680	37,191,569	30.19%	93.19%
2022	68.8500%	8,436,914	32,930,000	25.62%	94.34%
2021	68.5679%	3,598,449	31,620,138	11.38%	97.50%
2020	67.2526%	24,025,042	30,557,450	78.62%	81.77%
2019	65.9410%	14,998,353	28,277,168	53.04%	87.34%
2018	65.0911%	10,753,170	26,852,773	40.04%	89.88%
2017	64.3410%	9,487,461	24,614,534	38.54%	90.22%
2016	64.9200%	15,159,093	23,781,621	63.74%	88.00%
2015	64.1119%	10,062,275	22,011,588	45.71%	88.00%
Component Unit School Board (professional)					
2024	1.0755%	\$ 100,955,543	\$ 115,307,039	87.55%	84.52%
2023	1.0695%	108,100,598	106,642,405	101.37%	82.45%
2022	1.0936%	104,115,363	101,839,563	102.23%	82.61%
2021	1.0931%	84,857,641	96,498,552	87.94%	85.46%
2020	1.0963%	159,534,620	95,876,678	166.40%	71.47%
2019	1.1061%	145,572,994	92,769,549	156.92%	73.51%
2018	1.0902%	128,205,000	88,520,955	144.83%	74.81%
2017	1.0842%	133,333,000	85,337,127	156.24%	72.92%
2016	1.1032%	154,596,000	83,545,029	185.05%	70.68%
2015	1.0707%	134,757,000	79,240,978	170.06%	70.68%

Schedule of Changes in Net Pension Liability(Asset) and Related Ratios
Component Unit School Board (nonprofessional)
For the Measurement Dates of June 30, 2015 through June 30, 2024

	2024	2023	2022	2021	2020	2019
Total pension liability						
Service cost	\$ 875,797	\$ 878,934	\$ 845,954	\$ 860,324	\$ 877,348	\$ 851,100
Interest	2,236,873	2,137,112	2,076,689	1,874,555	1,790,392	1,692,051
Differences between expected and actual experience	84,683	325,792	(487,495)	(2,646)	(39,949)	364,011
Changes in assumptions	-	-	-	870,873	-	697,130
Benefit payments, including refunds of employee contributions	<u>(2,037,825)</u>	<u>(1,683,688)</u>	<u>(1,462,268)</u>	<u>(1,446,687)</u>	<u>(1,315,193)</u>	<u>(1,189,056)</u>
Net change in total pension liability	\$ 1,159,528	\$ 1,658,150	\$ 972,880	\$ 2,156,419	\$ 1,312,598	\$ 2,415,236
Total pension liability - beginning	<u>33,281,973</u>	<u>31,623,823</u>	<u>30,650,943</u>	<u>28,494,524</u>	<u>27,181,926</u>	<u>24,766,690</u>
Total pension liability - ending (a)	<u>\$ 34,441,501</u>	<u>\$ 33,281,973</u>	<u>\$ 31,623,823</u>	<u>\$ 30,650,943</u>	<u>\$ 28,494,524</u>	<u>\$ 27,181,926</u>
Plan fiduciary net position						
Contributions - employer	\$ 473,561	\$ 431,679	\$ 505,398	\$ 486,499	\$ 489,723	\$ 449,392
Contributions - employee	520,918	484,435	461,325	442,279	460,470	421,888
Net investment income	3,412,408	2,187,556	(37,879)	7,538,991	526,323	1,740,976
Benefit payments, including refunds of employee contributions	<u>(2,037,825)</u>	<u>(1,683,688)</u>	<u>(1,462,268)</u>	<u>(1,446,687)</u>	<u>(1,315,193)</u>	<u>(1,189,056)</u>
Administrative expense	(23,378)	(21,921)	(21,541)	(18,749)	(17,800)	(17,073)
Other	568	878	801	711	(623)	(1,097)
Net change in plan fiduciary net position	\$ 2,346,252	\$ 1,398,939	\$ (554,164)	\$ 7,003,044	\$ 142,900	\$ 1,405,030
Plan fiduciary net position - beginning	<u>35,482,174</u>	<u>34,083,235</u>	<u>34,637,399</u>	<u>27,634,355</u>	<u>27,491,455</u>	<u>26,086,425</u>
Plan fiduciary net position - ending (b)	<u>\$ 37,828,426</u>	<u>\$ 35,482,174</u>	<u>\$ 34,083,235</u>	<u>\$ 34,637,399</u>	<u>\$ 27,634,355</u>	<u>\$ 27,491,455</u>
School Division's net pension liability(asset) - ending (a) - (b)	\$ (3,386,925)	\$ (2,200,201)	\$ (2,459,412)	\$ (3,986,456)	\$ 860,169	\$ (309,529)
Plan fiduciary net position as a percentage of the total pension liability	109.83%	106.61%	107.78%	113.01%	96.98%	101.14%
Covered payroll	\$ 11,972,786	\$ 10,528,987	\$ 10,304,334	\$ 9,784,278	\$ 9,812,681	\$ 9,366,325
School Division's net pension liability as a percentage of covered payroll	-28.29%	-20.90%	-23.87%	-40.74%	8.77%	-3.30%

Schedule of Changes in Net Pension Liability(Asset) and Related Ratios
Component Unit School Board (nonprofessional)
For the Measurement Dates of June 30, 2015 through June 30, 2024

	2018	2017	2016	2015
Total pension liability				
Service cost	\$ 865,925	\$ 890,311	\$ 895,679	\$ 907,457
Interest	1,616,669	1,553,215	1,466,113	1,382,144
Differences between expected and actual experience	(214,164)	(113,298)	(76,365)	(109,100)
Changes in assumptions	-	(304,975)	-	-
Benefit payments, including refunds of employee contributions	<u>(1,194,035)</u>	<u>(1,043,501)</u>	<u>(1,038,720)</u>	<u>(923,171)</u>
Net change in total pension liability	\$ 1,074,395	\$ 981,752	\$ 1,246,707	\$ 1,257,330
Total pension liability - beginning	<u>23,692,295</u>	<u>22,710,543</u>	<u>21,463,836</u>	<u>20,206,506</u>
Total pension liability - ending (a)	<u>\$ 24,766,690</u>	<u>\$ 23,692,295</u>	<u>\$ 22,710,543</u>	<u>\$ 21,463,836</u>
Plan fiduciary net position				
Contributions - employer	\$ 488,250	\$ 487,563	\$ 638,515	\$ 619,812
Contributions - employee	412,055	416,129	403,915	394,323
Net investment income	1,810,706	2,688,328	385,945	950,171
Benefit payments, including refunds of employee contributions	<u>(1,194,035)</u>	<u>(1,043,501)</u>	<u>(1,038,720)</u>	<u>(923,171)</u>
Administrative expense	(15,547)	(15,326)	(13,287)	(12,709)
Other	(1,619)	(2,403)	(161)	(202)
Net change in plan fiduciary net position	\$ 1,499,810	\$ 2,530,790	\$ 376,207	\$ 1,028,224
Plan fiduciary net position - beginning	<u>24,586,615</u>	<u>22,055,825</u>	<u>21,679,618</u>	<u>20,651,394</u>
Plan fiduciary net position - ending (b)	<u>\$ 26,086,425</u>	<u>\$ 24,586,615</u>	<u>\$ 22,055,825</u>	<u>\$ 21,679,618</u>
School Division's net pension liability(asset) - ending (a) - (b)	\$ (1,319,735)	\$ (894,320)	\$ 654,718	\$ (215,782)
Plan fiduciary net position as a percentage of the total pension liability	105.33%	103.77%	97.12%	101.01%
Covered payroll	\$ 8,835,602	\$ 8,515,910	\$ 8,345,354	\$ 7,965,421
School Division's net pension liability as a percentage of covered payroll	-14.94%	-10.50%	7.85%	-2.71%

COUNTY OF FREDERICK, VIRGINIA

Schedule of Employer Contributions - Pension
Years Ended June 30, 2016 through June 30, 2025

Date	Contributions in Relation to Contractually Required Contribution				Employer's Covered Payroll	Contributions as a % of Covered Payroll
	Contractually Required Contribution	Contractually Required Contribution	Contribution Deficiency (Excess)	(3)	(4)	(5)
Primary Government						
2025	\$ 5,768,481	\$ 5,768,481	\$ -	\$ 41,893,979		13.78%
2024	5,447,174	5,447,174	-	40,071,184		13.59%
2023	5,072,378	5,072,378	-	37,191,569		13.64%
2022	4,184,212	4,184,212	-	32,930,000		12.71%
2021	4,007,198	4,007,198	-	31,620,138		12.67%
2020	3,433,143	3,433,143	-	30,557,450		11.24%
2019	3,173,090	3,173,090	-	28,277,168		11.22%
2018	2,825,083	2,825,083	-	26,852,773		10.52%
2017	2,643,601	2,643,601	-	24,614,534		10.74%
2016	2,889,467	2,889,467	-	23,781,621		12.15%
Component Unit School Board (nonprofessional)						
2025	\$ 500,299	\$ 500,299	\$ -	\$ 12,828,175		3.90%
2024	476,769	476,769	-	11,972,786		3.98%
2023	438,061	438,061	-	10,528,987		4.16%
2022	510,694	510,694	-	10,304,334		4.96%
2021	488,525	488,525	-	9,784,278		4.99%
2020	480,523	480,523	-	9,812,681		4.90%
2019	467,447	467,447	-	9,366,325		4.99%
2018	488,848	488,848	-	8,835,602		5.53%
2017	510,949	510,949	-	8,515,910		6.00%
2016	652,607	652,607	-	8,345,354		7.82%
Component Unit School Board (professional)						
2025	\$ 17,803,118	\$ 17,803,118	\$ -	\$ 125,285,840		14.21%
2024	18,139,305	18,139,305	-	115,307,039		15.73%
2023	16,883,233	16,883,233	-	106,642,405		15.83%
2022	16,245,878	16,245,878	-	101,839,563		15.95%
2021	15,464,228	15,464,228	-	96,498,552		16.03%
2020	14,567,304	14,567,304	-	95,876,678		15.19%
2019	14,175,476	14,175,476	-	92,769,549		15.28%
2018	14,341,367	14,341,367	-	88,520,955		16.20%
2017	12,510,423	12,510,423	-	85,337,127		14.66%
2016	11,746,431	11,746,431	-	83,545,029		14.06%

* Excludes contributions (mandatory and match on voluntary) to the contribution portion of the Hybrid plan.

COUNTY OF FREDERICK, VIRGINIA

Notes to Required Supplementary Information - Pension
Year Ended June 30, 2025

Changes of benefit terms – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The actuarial assumptions used in the June 30, 2023, valuations were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) – Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

All Others (Non 10 Largest) – Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Component Unit School Board - Professional Employee:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Schedule of Changes in Total OPEB Liability and Related Ratios
 Primary Government
 For the Measurement Dates of June 30, 2017 through June 30, 2024

	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB liability								
Service cost	\$ 1,100,921	\$ 1,015,949	\$ 1,727,024	\$ 1,911,691	\$ 1,468,325	\$ 1,176,153	\$ 1,146,894	\$ 1,107,254
Interest	2,202,496	1,935,926	1,373,335	1,539,233	1,653,352	1,464,877	1,398,548	1,217,753
Changes in assumptions	(1,079,457)	1,637,636	(20,846,775)	1,557,125	8,032,523	7,207,463	(288,025)	(5,324,224)
Differences between expected and actual experience	(401,121)	975,549	(415,361)	4,346,250	(384,495)	3,370,281	(471,706)	-
Benefit payments	(918,320)	(1,006,391)	(848,457)	(615,969)	(726,533)	(735,118)	(385,063)	(470,007)
Net change in total OPEB liability	\$ 904,519	\$ 4,558,669	\$ (19,010,234)	\$ 8,738,330	\$ 10,043,172	\$ 12,483,656	\$ 1,400,648	\$ (3,469,224)
Total OPEB liability - beginning	\$ 57,708,200	\$ 53,149,531	\$ 72,159,765	\$ 63,421,435	\$ 53,378,263	\$ 40,894,607	\$ 39,493,959	\$ 42,963,183
Total OPEB liability - ending	<u>\$ 58,612,719</u>	<u>\$ 57,708,200</u>	<u>\$ 53,149,531</u>	<u>\$ 72,159,765</u>	<u>\$ 63,421,435</u>	<u>\$ 53,378,263</u>	<u>\$ 40,894,607</u>	<u>\$ 39,493,959</u>
Covered-employee payroll	\$ N/A							
County's total OPEB liability (asset) as a percentage of covered-employee payroll	N/A							

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

Schedule of Changes in Total OPEB Liability and Related Ratios
 Component Unit School Board
 For the Measurement Dates of June 30, 2017 through June 30, 2024

	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB liability								
Service cost	\$ 248,248	\$ 347,770	\$ 421,216	\$ 709,054	\$ 620,613	\$ 558,586	\$ 540,722	\$ 578,000
Interest	144,134	179,434	100,360	196,722	222,699	268,397	250,797	200,000
Changes in assumptions	(31,155)	193,494	(656,057)	(559,778)	430,903	(238,894)	(25,319)	(455,000)
Differences between expected and actual experience	56,866	(1,629,116)	(145,301)	(3,093,629)	11,901	(643,676)	21,261	-
Benefit payments	(169,240)	(298,981)	(44,641)	(121,875)	(407,186)	(234,972)	(359,280)	(321,000)
Net change in total OPEB liability	\$ 248,853	\$ (1,207,399)	\$ (324,423)	\$ (2,869,506)	\$ 878,930	\$ (290,559)	\$ 428,181	\$ 2,000
Total OPEB liability - beginning	<u>3,790,224</u>	<u>4,997,623</u>	<u>5,322,046</u>	<u>8,191,552</u>	<u>7,312,622</u>	<u>7,603,181</u>	<u>7,175,000</u>	<u>7,173,000</u>
Total OPEB liability - ending	<u>\$ 4,039,077</u>	<u>\$ 3,790,224</u>	<u>\$ 4,997,623</u>	<u>\$ 5,322,046</u>	<u>\$ 8,191,552</u>	<u>\$ 7,312,622</u>	<u>\$ 7,603,181</u>	<u>\$ 7,175,000</u>
Covered-employee payroll	\$ N/A							
School Board's total OPEB liability (asset) as a percentage of covered-employee payroll	N/A							

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

Notes to Required Supplementary Information - County and Component Unit School Board OPEB
Year Ended June 30, 2025

County:

Valuation Date: 1/1/2024
Measurement Date: 6/30/2024

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

Methods and assumptions used to determine OPEB liability:

Actuarial Cost Method	Entry age normal level % of salary
Discount Rate	3.97%
Inflation	2.50%
Healthcare Trend Rate	The healthcare trend rate assumption starts at 7.50% in 2024 and gradually declines to 4.04% by the year 2075
Salary Increase Rates	The salary increase rate starts at 2.85% salary increase for 1 year of service and gradually declines to 1.00% salary increase for 20 or more years of service
Retirement Age	The average age at retirement is 62
Mortality Rates	The mortality rates for active and healthy retirees was calculated using the Pub-2020 Safety and General employees Headcount-Weighted Mortality Projected with Fully Generational MP2021 Mortality Improvement Scale. The mortality rates for disabled retirees and calculated using the Pub-2010 Safety and General Disabled Retirees Headcount-Weighted Mortality Projected with Fully Generational MP2021 Mortality Improvement Scale.

Component Unit School Board

Valuation Date: 6/30/2024
Measurement Date: 6/30/2024

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

Methods and assumptions used to determine OPEB liability:

Actuarial Cost Method	Entry age normal level % of salary
Discount Rate	3.97%
Inflation	2.50%
Healthcare Trend Rate	The healthcare trend rate assumption starts at 7.50% in 2024 and gradually declines to 3.94% by the year 2075
Salary Increase Rates	The salary increase rate starts at 5.95% salary increase for 1 year of service and gradually declines to 3.50% salary increase for 20 or more years of service
Retirement Age	The average age at retirement is 62
Mortality Rates	The mortality rates for active and healthy retirees was calculated using the Pub-2020 Safety and General employees Headcount-Weighted Mortality Projected with Fully Generational MP2021 Mortality Improvement Scale. The mortality rates for disabled retirees and calculated using the Pub-2010 Safety and General Disabled Retirees Headcount-Weighted Mortality Projected with Fully Generational MP2021 Mortality Improvement Scale.

Schedule of Frederick County School Board's Share of Net OPEB Liability
 Teacher Employee Health Insurance Credit (HIC) Plan
 For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net HIC OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total HIC OPEB Liability (6)
2024	1.0762%	\$ 12,437,546	\$ 115,307,039	10.79%	21.82%
2023	1.0695%	12,956,351	106,642,405	12.15%	17.90%
2022	1.0927%	13,648,082	101,839,563	13.40%	15.08%
2021	1.0911%	14,005,408	96,498,552	14.51%	13.15%
2020	1.0936%	14,266,715	95,876,678	14.88%	9.95%
2019	1.1060%	14,478,877	92,769,549	15.61%	8.97%
2018	1.0900%	13,839,000	88,151,703	15.70%	8.08%
2017	1.0837%	13,748,000	85,523,561	16.08%	7.04%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions
 Teacher Employee Health Insurance Credit (HIC) Plan
 Years Ended June 30, 2016 through June 30, 2025

Date	Contributions in Relation to Contractually Required Contribution		Contribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a % of Covered Payroll	
	Contractually Required Contribution (1)	Contractually Required Contribution (2)			(5)	
2025	\$ 1,515,892	\$ 1,515,892	\$ -	\$ 125,280,369		1.21%
2024	1,395,215	1,395,215	-	115,307,039		1.21%
2023	1,290,373	1,290,373	-	106,642,405		1.21%
2022	1,232,259	1,232,259	-	101,839,563		1.21%
2021	1,167,632	1,167,632	-	96,498,552		1.21%
2020	1,150,520	1,150,520	-	95,876,678		1.20%
2019	1,113,235	1,113,235	-	92,769,549		1.20%
2018	1,084,266	1,084,266	-	88,151,703		1.23%
2017	949,312	949,312	-	85,523,561		1.11%
2016	891,575	891,575	-	84,110,824		1.06%

Changes of benefit terms – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Schedule of County and School Board's Share of Net OPEB Liability
 Group Life Insurance (GLI) Plan
 For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
Primary Government					
2024	0.15311%	\$ 1,708,573	\$ 39,312,215	4.35%	73.41%
2023	0.15481%	1,856,648	36,466,012	5.09%	69.30%
2022	0.15257%	1,829,582	33,052,241	5.54%	67.21%
2021	0.15359%	1,754,159	31,106,362	5.64%	67.45%
2020	0.15165%	2,481,178	30,598,093	8.11%	52.64%
2019	0.14615%	2,347,619	28,650,726	8.19%	52.00%
2018	0.14122%	2,144,748	26,852,773	7.99%	51.22%
2017	0.13694%	2,060,839	25,259,830	8.16%	48.86%
Component Unit School Board (nonprofessional)					
2024	0.04686%	\$ 522,921	\$ 12,032,532	4.35%	73.41%
2023	0.04535%	543,889	10,682,239	5.09%	69.30%
2022	0.04780%	575,558	10,397,687	5.54%	67.21%
2021	0.04770%	555,008	9,842,904	5.64%	67.45%
2020	0.04780%	797,203	9,831,083	8.11%	52.64%
2019	0.04803%	781,575	9,415,010	8.30%	52.00%
2018	0.04647%	706,000	8,835,602	7.99%	51.22%
2017	0.04652%	700,000	8,580,980	8.16%	48.86%
Component Unit School Board (professional)					
2024	0.44939%	\$ 5,014,842	\$ 115,386,378	4.35%	73.41%
2023	0.45384%	5,442,964	106,904,751	5.09%	69.30%
2022	0.46940%	5,652,631	102,118,069	5.54%	67.21%
2021	0.46910%	5,461,713	96,853,363	5.64%	67.45%
2020	0.46610%	7,777,612	95,914,006	8.11%	52.64%
2019	0.47402%	7,713,567	92,922,748	8.30%	52.00%
2018	0.46554%	7,071,000	88,520,955	7.99%	51.22%
2017	0.46462%	6,992,000	85,700,063	8.16%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions
 Group Life Insurance (GLI) Plan
 Years Ended June 30, 2017 through June 30, 2025

Date	Contributions in Relation to Contractually Required Contribution			Employer's Covered Payroll	Contributions as a % of Covered Payroll	
	Contractually Required Contribution (1)	Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)		(4)	(5)
Primary Government						
2025	\$ 193,065	\$ 193,065	\$ -	\$ 41,077,715		0.47%
2024	212,286	212,286	-	39,312,215		0.54%
2023	196,916	196,916	-	36,466,012		0.54%
2022	178,482	178,482	-	33,052,241		0.54%
2021	167,973	167,973	-	31,106,362		0.54%
2020	159,110	159,110	-	30,598,093		0.52%
2019	148,984	148,984	-	28,650,726		0.52%
2018	139,634	139,634	-	26,852,773		0.52%
2017	131,351	131,351	-	25,259,830		0.52%
Component Unit School Board (nonprofessional)						
2025	\$ 60,487	\$ 60,487	\$ -	\$ 12,869,655		0.47%
2024	64,976	64,976	-	12,032,532		0.54%
2023	57,684	57,684	-	10,682,239		0.54%
2022	56,148	56,148	-	10,397,687		0.54%
2021	53,152	53,152	-	9,842,904		0.54%
2020	51,122	51,122	-	9,831,083		0.52%
2019	48,958	48,958	-	9,415,010		0.52%
2018	45,945	45,945	-	8,835,602		0.52%
2017	44,621	44,621	-	8,580,980		0.52%
Component Unit School Board (professional)						
2025	\$ 590,415	\$ 590,415	\$ -	\$ 125,620,160		0.47%
2024	623,086	623,086	-	115,386,378		0.54%
2023	577,286	577,286	-	106,904,751		0.54%
2022	551,438	551,438	-	102,118,069		0.54%
2021	523,008	523,008	-	96,853,363		0.54%
2020	498,753	498,753	-	95,914,006		0.52%
2019	483,198	483,198	-	92,922,748		0.52%
2018	460,309	460,309	-	88,520,955		0.52%
2017	445,640	445,640	-	85,700,063		0.52%

Schedule is intended to show information for 10 years. Information prior to the 2017 is not available. However, additional years will be included as they become available.

Notes to Required Supplementary Information
 Group Life Insurance (GLI) Plan
 Year Ended June 30, 2025

Changes of benefit terms – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Teachers

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Non-Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Schedule of Changes in the School Board's Net OPEB Liability and Related Ratios
 Health Insurance Credit (HIC) Plan
 For the Measurement Dates of June 30, 2020 through June 30, 2024

	2024	2023	2022	2021	2020
Total HIC OPEB Liability					
Service cost	\$ 9,247	\$ 9,006	\$ 13,900	\$ 13,457	\$ -
Interest	28,869	36,174	35,315	30,502	-
Changes in benefit terms	-	-	-	-	451,894
Differences between expected and actual experience	(4,413)	(138,789)	(20,866)	-	-
Changes of assumptions	-	-	353	18,211	-
Benefit payments	(17,076)	(12,633)	(9,507)	(30)	-
Net change in total HIC OPEB liability	\$ 16,627	\$ (106,242)	\$ 19,195	\$ 62,140	\$ 451,894
Total HIC OPEB Liability - beginning	\$ 426,987	\$ 533,229	\$ 514,034	\$ 451,894	-
Total HIC OPEB Liability - ending (a)	\$ 443,614	\$ 426,987	\$ 533,229	\$ 514,034	\$ 451,894
 Plan fiduciary net position					
Contributions - employer	\$ 65,848	\$ 57,912	\$ 48,430	\$ 45,964	\$ -
Net investment income	16,304	7,604	(877)	6,115	-
Benefit payments	(17,076)	(12,633)	(9,507)	(30)	-
Administrator charges	(246)	(217)	(172)	(204)	-
Other	-	38	676	-	-
Net change in plan fiduciary net position	\$ 64,830	\$ 52,704	\$ 38,550	\$ 51,845	\$ -
Plan fiduciary net position - beginning	\$ 143,099	\$ 90,395	\$ 51,845	-	-
Plan fiduciary net position - ending (b)	\$ 207,929	\$ 143,099	\$ 90,395	\$ 51,845	\$ -
 School Board's net HIC OPEB liability - ending (a) - (b)	\$ 235,685	\$ 283,888	\$ 442,834	\$ 462,189	\$ 451,894
 Plan fiduciary net position as a percentage of the total HIC OPEB liability					
	46.87%	33.51%	16.95%	10.09%	0.00%
 Covered payroll					
	\$ 11,972,786	\$ 10,528,987	\$ 10,304,334	\$ 9,779,662	\$ 9,685,868
 School Board's net HIC OPEB liability as a percentage of covered payroll					
	1.97%	2.70%	4.30%	4.73%	4.67%

Schedule is intended to show information for 10 years. Information prior to the 2020 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions
 Health Insurance Credit (HIC) Plan
 Years Ended June 30, 2020 through June 30, 2025

Date	Contributions in Relation to Contractually Required Contribution		Contribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a % of Covered Payroll
	Contractually Required Contribution (1)	Contractually Required Contribution (2)			
2025	\$ 70,555	\$ 70,555	\$ -	\$ 12,828,175	0.55%
2024	65,850	65,850	-	11,972,786	0.55%
2023	57,909	57,909	-	10,528,987	0.55%
2022	48,430	48,430	-	10,304,334	0.47%
2021	45,964	45,964	-	9,779,662	0.47%
2020	-	-	-	9,685,868	0.00%

Schedule is intended to show information for 10 years. Information prior to 2020 is not available. However, additional years will be included as they become available.

Notes to Required Supplementary Information
Health Insurance Credit (HIC) Plan
Year Ended June 30, 2024

Changes of benefit terms – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 though June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

- Other Supplementary Information -
Combining and Individual Fund Financial Statements and Schedules

COUNTY OF FREDERICK, VIRGINIA

Combining Balance Sheet
Nonmajor Governmental Funds
At June 30, 2025

	Division of Court Services Fund	Children's Services Act Fund	EMS Revenue Recovery Fund	Total
Assets				
Cash and cash equivalents	\$ 59,391	\$ 459,906	\$ 512,278	\$ 1,031,575
Receivables	1,463	-	-	1,463
Due from other governments	-	429,617	-	429,617
Total assets	<u>60,854</u>	<u>889,523</u>	<u>512,278</u>	<u>1,462,655</u>
Liabilities				
Accounts payable and accrued liabilities	\$ 17,007	\$ 469,380	\$ 512,278	\$ 998,665
Total liabilities	<u>17,007</u>	<u>469,380</u>	<u>512,278</u>	<u>998,665</u>
Fund Balance				
Committed	\$ 43,847	\$ 420,143	\$ -	\$ 463,990
Total fund balance	<u>43,847</u>	<u>420,143</u>	<u>-</u>	<u>463,990</u>
Total liabilities and fund balance	<u>60,854</u>	<u>889,523</u>	<u>512,278</u>	<u>1,462,655</u>

COUNTY OF FREDERICK, VIRGINIA

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

Nonmajor Governmental Funds

Year Ended June 30, 2025

	Division of Court Services Fund	Children's Services Act Fund	EMS Revenue Recovery Fund	Total
Revenues				
Use of money and property	\$ 3,762	\$ -	\$ -	\$ 3,762
Charges for services	436,439	-	3,027,807	3,464,246
Miscellaneous	-	-	-	-
Recovered costs	63,515	-	-	63,515
Intergovernmental:				
Revenue from the Commonwealth	59,329	1,851,307	-	1,910,636
Revenue from the Federal Government	-	42,344	-	42,344
Total revenues	\$ 563,045	\$ 1,893,651	\$ 3,027,807	\$ 5,484,503
Expenditures				
Current:				
Judicial administration	\$ 561,216	\$ -	\$ -	\$ 561,216
Public safety	-	-	3,027,807	3,027,807
Health and welfare	-	4,204,562	-	4,204,562
Total expenditures	\$ 561,216	\$ 4,204,562	\$ 3,027,807	\$ 7,793,585
Excess (deficiency) of revenues over (under) expenditures	\$ 1,829	\$ (2,310,911)	\$ -	\$ (2,309,082)
Other financing sources (uses)				
Transfers in	\$ -	\$ 2,301,218	\$ -	\$ 2,301,218
Total other financing sources (uses)	\$ -	\$ 2,301,218	\$ -	\$ 2,301,218
Net change in fund balance	\$ 1,829	\$ (9,693)	\$ -	\$ (7,864)
Fund balance, beginning of year	42,018	429,836	-	471,854
Fund balance, end of year	<u>\$ 43,847</u>	<u>\$ 420,143</u>	<u>\$ -</u>	<u>\$ 463,990</u>

COUNTY OF FREDERICK, VIRGINIA

Combining Statement of Net Position
Internal Service Funds
At June 30, 2025

	Health Insurance Fund	Central Stores Fund	Unemploy- ment Fund	Maintenance Insurance Fund	Total Internal Service Funds
Assets					
Current assets:					
Cash and cash equivalents	\$ 28,236,788	\$ 271,025	\$ -	\$ 378,278	\$ 28,886,091
Total assets	<u>\$ 28,236,788</u>	<u>\$ 271,025</u>	<u>\$ -</u>	<u>\$ 378,278</u>	<u>\$ 28,886,091</u>
Liabilities					
Current liabilities:					
Accounts payable and accrued expenses	\$ 11,603	\$ 1,377	\$ -	\$ -	\$ 12,980
Claims payable	<u>1,715,987</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,715,987</u>
Total liabilities	<u>\$ 1,727,590</u>	<u>\$ 1,377</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,728,967</u>
Net Position					
Unrestricted	\$ 26,509,198	\$ 269,648	\$ -	\$ 378,278	\$ 27,157,124
Total net position	<u>\$ 26,509,198</u>	<u>\$ 269,648</u>	<u>\$ -</u>	<u>\$ 378,278</u>	<u>\$ 27,157,124</u>

COUNTY OF FREDERICK, VIRGINIA

Combining Statement of Revenues, Expenses, and Changes in Net Position
Internal Service Funds
Year Ended June 30, 2025

	Health Insurance Fund	Central Stores Fund	Unemploy- ment Fund	Maintenance Insurance Fund	Total Internal Service Funds
Operating revenues					
Charges for services	\$ 19,500,468	\$ 6,763	\$ -	\$ -	\$ 19,507,231
Operating Expenses					
Benefits and related expenses	\$ 20,302,844	\$ -	\$ 10,801	\$ -	\$ 20,313,645
Services and supplies	\$ -	\$ 24,027	\$ -	\$ 2,453	\$ 26,480
Total operating expenses	<u>\$ 20,302,844</u>	<u>\$ 24,027</u>	<u>\$ 10,801</u>	<u>\$ 2,453</u>	<u>\$ 20,340,125</u>
Operating income (loss)	\$ (802,376)	\$ (17,264)	\$ (10,801)	\$ (2,453)	\$ (832,894)
Nonoperating revenues					
Investment income	\$ 1,264,228	\$ 12,446	\$ -	\$ 16,613	\$ 1,293,287
Income(loss) before transfers	\$ 461,852	\$ (4,818)	\$ (10,801)	\$ 14,160	\$ 460,393
Transfers in					
Change in net position	\$ 461,852	\$ (4,818)	\$ -	\$ 14,160	\$ 471,194
Net position, beginning of year	<u>\$ 26,047,346</u>	<u>\$ 274,466</u>	<u>\$ -</u>	<u>\$ 364,118</u>	<u>\$ 26,685,930</u>
Net position, end of year	<u>\$ 26,509,198</u>	<u>\$ 269,648</u>	<u>\$ -</u>	<u>\$ 378,278</u>	<u>\$ 27,157,124</u>

COUNTY OF FREDERICK, VIRGINIA

Combining Statement of Cash Flows
Internal Service Funds
Year Ended June 30, 2025

	Health Insurance Fund	Central Stores Fund	Unemploy- ment Fund	Mainten- ance Insurance Fund	Total Internal Service Funds
Cash flows from operating activities					
Receipts from insured	\$ 19,500,468	\$ -	\$ -	\$ -	\$ 19,500,468
Receipts from services	\$ -	\$ 6,763	\$ -	\$ -	\$ 6,763
Payments to suppliers	(19,638,989)	(22,650)	\$ -	(3,020)	(19,664,659)
Other payments	\$ -	\$ -	(10,801)	\$ -	(10,801)
Net cash provided by (used for) operating activities	<u>\$ (138,521)</u>	<u>\$ (15,887)</u>	<u>\$ (10,801)</u>	<u>\$ (3,020)</u>	<u>\$ (168,229)</u>
Cash flows from noncapital financing activities:					
Transfers in	\$ -	\$ -	\$ 10,801	\$ -	\$ 10,801
Net cash provided by (used for) noncapital financing activities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 10,801</u>	<u>\$ -</u>	<u>\$ 10,801</u>
Cash flows from investing activities					
Investment income	\$ 1,264,228	\$ 12,446	\$ -	\$ 16,613	\$ 1,293,287
Net increase (decrease) in cash and cash equivalents	\$ 1,125,707	\$ (3,441)	\$ -	\$ 13,593	\$ 1,135,859
Balances, beginning of year	<u>\$ 27,111,081</u>	<u>\$ 274,466</u>	<u>\$ -</u>	<u>\$ 364,685</u>	<u>\$ 27,750,232</u>
Balances, end of year	<u>\$ 28,236,788</u>	<u>\$ 271,025</u>	<u>\$ -</u>	<u>\$ 378,278</u>	<u>\$ 28,886,091</u>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:					
Operating income (loss)	\$ (802,376)	\$ (17,264)	\$ (10,801)	\$ (2,453)	\$ (832,894)
Change in assets and liabilities:					
Accounts payable	5,722	1,377	\$ -	(567)	6,532
Claims payable	<u>658,133</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>658,133</u>
Net cash provided by (used for) operating activities	<u>\$ (138,521)</u>	<u>\$ (15,887)</u>	<u>\$ (10,801)</u>	<u>\$ (3,020)</u>	<u>\$ (168,229)</u>

COUNTY OF FREDERICK, VIRGINIA

Combining Statement of Fiduciary Net Position

Custodial Funds

At June 30, 2025

	Northwestern Regional Fund	Winchester Regional Fund	Undistributed	Northwestern Regional Fund		
	Special Welfare Fund	Jail Authority Fund	Local Sales Tax Fund	State Sales Tax Fund	Education Program Fund	Total
Assets						
Cash and cash equivalents	\$ 223,603	\$ 12,172,841	\$ 1,136,927	\$ -	\$ 3,386	\$ 14,395,124
Receivables	-	163,589	61,722	-	-	- 225,311
Due from other governmental units	-	1,103,618	3,763,227	3,915,233	-	- 8,782,078
Total assets	\$ 223,603	\$ 13,440,048	\$ 4,961,876	\$ 3,915,233	\$ 3,386	\$ 858,367 \$ 23,402,513
Liabilities						
Accounts payable and accrued liabilities	\$ 50	\$ 1,126,423	\$ 3,330,008	\$ 75,760	\$ -	\$ 418,883 \$ 4,951,124
Total liabilities	\$ 50	\$ 1,126,423	\$ 3,330,008	\$ 75,760	\$ -	\$ 418,883 \$ 4,951,124
Net Position						
Restricted for:						
Other Governments	\$ -	\$ 12,313,625	\$ 1,631,868	\$ 3,839,473	\$ 3,386	\$ 439,484 \$ 18,227,836
Individuals and organizations	\$ 223,553	\$ -	\$ -	\$ -	\$ -	\$ - 223,553
Total net position	\$ 223,553	\$ 12,313,625	\$ 1,631,868	\$ 3,839,473	\$ 3,386	\$ 439,484 \$ 18,451,389

COUNTY OF FREDERICK, VIRGINIA

Combining Statement of Changes in Assets and Liabilities
Custodial Funds
Year Ended June 30, 2025

	Special Welfare Fund	Northwestern Regional Jail Authority Fund	Winchester Regional Airport Authority Fund	Undistributed Local Sales Tax Fund	State Sales Tax Fund	Northwestern Regional Education Program Fund	Total
Additions:							
Contributions							
Private contributions	\$ 104,055	\$ 1,146,145	\$ 2,567,718	\$ -	\$ -	\$ -	\$ 3,817,918
Government contributions	<u> -</u>	<u>27,069,538</u>	<u>9,819,311</u>	<u>23,369,082</u>	<u>3,336</u>	<u>7,286,223</u>	<u>67,547,490</u>
Total contributions	\$ 104,055	\$ 28,215,683	\$ 12,387,029	\$ 23,369,082	\$ 3,336	\$ 7,286,223	\$ 71,365,408
Investment earnings:							
Interest	\$ 9,520	\$ 469,651	\$ 46,375	\$ -	\$ -	\$ 55,551	\$ 581,097
Total investment earnings	\$ 9,520	\$ 469,651	\$ 46,375	\$ -	\$ -	\$ 55,551	\$ 581,097
Total additions	\$ 113,575	\$ 28,685,334	\$ 12,433,404	\$ 23,369,082	\$ 3,336	\$ 7,341,774	\$ 71,946,505
Deductions:							
Recipient payments	\$ 78,796	\$ -	\$ -	\$ 23,316,971	\$ 3,720	\$ -	\$ 23,399,487
Administrative expenses	<u> -</u>	<u>28,233,009</u>	<u>12,520,143</u>	<u>-</u>	<u>-</u>	<u>7,276,678</u>	<u>48,029,830</u>
Total deductions	\$ 78,796	\$ 28,233,009	\$ 12,520,143	\$ 23,316,971	\$ 3,720	\$ 7,276,678	\$ 71,429,317
Net increase (decrease) in fiduciary net position	\$ 34,779	\$ 452,325	\$ (86,739)	\$ 52,111	\$ (384)	\$ 65,096	\$ 517,188
Net position - beginning	<u>188,774</u>	<u>11,861,300</u>	<u>1,718,607</u>	<u>3,787,362</u>	<u>3,770</u>	<u>374,388</u>	<u>17,934,201</u>
Net position - ending	<u>\$ 223,553</u>	<u>\$ 12,313,625</u>	<u>\$ 1,631,868</u>	<u>\$ 3,839,473</u>	<u>\$ 3,386</u>	<u>\$ 439,484</u>	<u>\$ 18,451,389</u>

COUNTY OF FREDERICK, VIRGINIA

Revenue and Expenditures Budgetary Comparison Schedule
For Nonmajor and Other Funds With Legally Adopted Budgets
Year Ended June 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance With Final Budget</u>
				<u>Positive (Negative)</u>
Special Revenue Funds				
Division of Court Services Fund				
Revenues				
Revenue from use of money and property	\$ 1,500	\$ 1,500	\$ 3,762	\$ 2,262
Charges for services	497,273	497,273	436,439	(60,834)
Miscellaneous	-	-	-	-
Recovered costs	104,382	104,382	63,515	(40,867)
Intergovernmental:				
Revenue from the Commonwealth	-	59,329	59,329	-
Total revenues	<u>\$ 603,155</u>	<u>\$ 662,484</u>	<u>\$ 563,045</u>	<u>\$ (99,439)</u>
Expenditures				
Judicial Administration				
Division of Court Services	\$ 623,097	\$ 982,427	\$ 561,216	\$ 421,211
Total expenditures	<u>\$ 623,097</u>	<u>\$ 982,427</u>	<u>\$ 561,216</u>	<u>\$ 421,211</u>
EMS Revenue Recovery Fund				
Revenues				
Charges for services	\$ 2,625,594	\$ 2,924,734	\$ 3,027,807	\$ 103,073
Total revenues	<u>\$ 2,625,594</u>	<u>\$ 2,924,734</u>	<u>\$ 3,027,807</u>	<u>\$ 103,073</u>
Expenditures				
Public Safety				
EMS Revenue Recovery Fund	\$ 2,624,593	\$ 3,067,525	\$ 3,027,807	\$ 39,718
Total expenditures	<u>\$ 2,624,593</u>	<u>\$ 3,067,525</u>	<u>\$ 3,027,807</u>	<u>\$ 39,718</u>
Capital Projects Funds				
Capital Projects Fund				
Revenues				
Revenue from use of money and property	\$ -	\$ -	\$ 2,740,538	\$ 2,740,538
Intergovernmental:				
Revenue from the Commonwealth	-	639,259	397,724	(241,535)
Total revenues	<u>\$ -</u>	<u>\$ 639,259</u>	<u>\$ 3,138,262</u>	<u>\$ 2,499,003</u>
Expenditures				
Capital projects	\$ 3,200,000	\$ 33,113,138	\$ 12,101,423	\$ 21,011,715
Total expenditures	<u>\$ 3,200,000</u>	<u>\$ 33,113,138</u>	<u>\$ 12,101,423</u>	<u>\$ 21,011,715</u>
Debt Service Funds				
School Debt Service Fund				
Revenues				
Intergovernmental:				
Categorical aid:				
Revenue from the Commonwealth	\$ 284,932	\$ 284,932	\$ 313,344	\$ 28,412
Revenue from the Federal Government	280,543	280,543	280,543	-
Total revenues	<u>\$ 565,475</u>	<u>\$ 565,475</u>	<u>\$ 593,887</u>	<u>\$ 28,412</u>
Expenditures				
Principal and interest	\$ 20,426,918	\$ 20,426,918	\$ 20,426,918	\$ -
Total expenditures	<u>\$ 20,426,918</u>	<u>\$ 20,426,918</u>	<u>\$ 20,426,918</u>	<u>\$ -</u>

The budgetary data presented above is on the modified accrual basis of accounting which is in accordance with generally accepted accounting principles.

COUNTY OF FREDERICK, VIRGINIA

 Component Unit School Board
 Combining Balance Sheet
 At June 30, 2025

	School Operating Fund	School Cafeteria Fund	School Textbook Fund	School Special Grants Fund	School Activities Fund	School Capital Projects Fund	School Capital Fund	Total Governmental Funds
Assets								
Cash and cash equivalents	\$ 8,303,463	\$ 3,153,870	\$ 4,473,383	\$ 1,699,032	\$ 2,675,188	\$ 17,488,493	\$ 4,874,632	\$ 42,668,061
Accounts receivable	46,412	2,987	-	-	-	-	-	49,399
Due from other governments	5,964,964	601,314	-	-	-	-	-	6,566,278
Inventory	-	145,325	-	-	-	-	-	145,325
Total assets	\$ 14,314,839	\$ 3,903,496	\$ 4,473,383	\$ 1,699,032	\$ 2,675,188	\$ 17,488,493	\$ 4,874,632	\$ 49,429,063
Liabilities								
Accounts payable and accrued liabilities	\$ 14,314,839	\$ 513,391	\$ -	\$ 59,516	\$ -	\$ 2,405,186	\$ 672,686	\$ 17,965,618
Total liabilities	\$ 14,314,839	\$ 513,391	\$ -	\$ 59,516	\$ -	\$ 2,405,186	\$ 672,686	\$ 17,965,618
Fund Balance								
Nonspendable	\$ -	\$ 145,325	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 145,325
Restricted	-	-	-	1,639,516	-	6,856,174	-	8,495,690
Committed	-	3,244,780	4,473,383	-	2,675,188	8,227,133	4,201,946	22,822,430
Total fund balance	\$ -	\$ 3,390,105	\$ 4,473,383	\$ 1,639,516	\$ 2,675,188	\$ 15,083,307	\$ 4,201,946	\$ 31,463,445
Total liabilities and fund balance	\$ 14,314,839	\$ 3,903,496	\$ 4,473,383	\$ 1,699,032	\$ 2,675,188	\$ 17,488,493	\$ 4,874,632	\$ 49,429,063

COUNTY OF FREDERICK, VIRGINIA

Component Unit School Board
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position
At June 30, 2025

Total fund balances for governmental funds (Exhibit 40)	\$ 31,463,445
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Total net position reported for governmental activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:

Land and improvements	\$ 12,658,290
Construction in progress	8,226,772
Buildings and improvements, net of depreciation	245,256,127
Lease buildings, net of depreciation	970,607
Lease equipment, net of depreciation	100,071
Equipment, net of depreciation	33,232,447
School Board capital assets in primary government, net of depreciation	<u>(63,287,747)</u>
 Total capital assets	 237,156,567

The net pension asset is not an available resource and, therefore, is not reported in the funds.	3,386,925
--	-----------

Pension deferrals - Deferred outflows	38,236,754
OPEB deferrals - Deferred outflows	3,821,915

Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds. This includes deferred inflows related to measurement of net pension and OPEB liabilities.

Items related to measurement of net OPEB liability	(4,298,596)
Items related to measurement of net pension liability	(18,697,810)

An internal service fund is used by the School Board to charge the cost of health insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position. The internal service funds net position are:

	8,509,988
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Long-term liabilities applicable to the School Board's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Balances of long-term liabilities affecting net position are compensated absences and net OPEB obligation.

Compensated absences	\$ (18,029,381)
Lease liabilities	(920,961)
Net OPEB liability	(22,250,071)
Net Pension liability	<u>(100,955,543)</u>
 Total	 <u>(142,155,956)</u>

Total net position of governmental activities (Exhibit 1)	\$ 157,423,232
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COUNTY OF FREDERICK, VIRGINIA

Component Unit School Board
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
Year Ended June 30, 2025

	School Operating Fund	School Cafeteria Fund	School Textbook Fund	School Special Grants Fund	School Activities Fund	School Capital Projects Fund	School Capital Fund	Total Governmental Funds
Revenues								
Use of money and property	\$ 468,469	\$ 119,009	\$ 168,876	\$ 111,238	\$ -	\$ 487,940	\$ -	\$ 1,355,532
Charges for services	191,778	2,225,434	-	-	-	-	-	2,417,212
Miscellaneous	1,128,801	56,517	-	-	3,953,187	-	-	5,138,505
Intergovernmental:								
Appropriation from primary government	108,522,760	-	-	-	-	18,167,067	5,467,769	132,157,596
Revenue from the Commonwealth	121,463,266	236,721	1,331,811	-	-	-	-	123,031,798
Revenue from the Federal Government	8,865,924	5,859,130	-	-	-	-	-	14,725,054
Total revenues	\$ 240,640,998	\$ 8,496,811	\$ 1,500,687	\$ 111,238	\$ 3,953,187	\$ 18,655,007	\$ 5,467,769	\$ 278,825,697
Expenditures								
Current:								
Education:								
Instruction	\$ 174,984,067	\$ -	\$ 1,087,240	\$ 1,394,851	\$ 4,020,010	\$ -	\$ 2,507,016	\$ 183,993,184
Administration, attendance and health	10,156,076	-	-	-	-	-	-	10,156,076
Transportation	14,840,332	-	-	-	-	-	-	14,840,332
Facilities operations	21,339,822	-	-	-	-	-	-	21,339,822
Building improvements	6,466,268	-	-	-	-	-	-	6,466,268
Technology	10,909,836	-	-	-	-	-	-	10,909,836
School food services	-	9,985,491	-	-	-	-	-	9,985,491
Capital projects	-	-	-	-	-	14,125,331	-	14,125,331
Total expenditures	\$ 238,696,401	\$ 9,985,491	\$ 1,087,240	\$ 1,394,851	\$ 4,020,010	\$ 14,125,331	\$ 2,507,016	\$ 271,816,340
Excess (deficiency) of revenues over (under) expenditures	\$ 1,944,597	\$ (1,488,680)	\$ 413,447	\$ (1,283,613)	\$ (66,823)	\$ 4,529,676	\$ 2,960,753	\$ 7,009,357
Other financing sources (uses)								
Transfers in	\$ -	\$ 1,000,000	\$ 944,597	\$ -	\$ -	\$ -	\$ -	\$ 1,944,597
Transfers out	\$ (1,944,597)	-	-	-	-	-	-	\$ (1,944,597)
Total other financing sources (uses)	\$ (1,944,597)	\$ 1,000,000	\$ 944,597	\$ -	\$ -	\$ -	\$ -	\$ -
Net change in fund balance	\$ -	\$ (488,680)	\$ 1,358,044	\$ (1,283,613)	\$ (66,823)	\$ 4,529,676	\$ 2,960,753	\$ 7,009,357
Fund balance, beginning of year,	-	3,878,785	3,115,339	2,923,129	2,742,011	10,553,631	1,241,193	24,454,088
Fund balance, end of year	\$ -	\$ 3,390,105	\$ 4,473,383	\$ 1,639,516	\$ 2,675,188	\$ 15,083,307	\$ 4,201,946	\$ 31,463,445

COUNTY OF FREDERICK, VIRGINIA

Component Unit School Board
Reconciliation of the Statement of Revenues, Expenditures,
and Changes in Fund Balances of Governmental Funds to the Statement of Activities
Year Ended June 30, 2025

Net change in fund balances - total governmental funds (Exhibit 42)	\$	7,009,357
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Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Capital Outlay	\$ 29,378,958	
Depreciation	<u>(8,199,521)</u>	21,179,437

School Board capital assets are jointly owned by the County and School Board. The County share of School Board capital assets is in proportion to the debt owed on such by the County. The transfers to the School Board are affected by the relationship of the debt to assets on a year to year basis. The net transfer resulting from this relationship reduced the transfers to the School Board.

(3,275,461)

Under the modified accrual basis of accounting used in the governmental funds, revenues are recorded when measurable and realizable to pay current obligations. However, in the statement of net position revenues are reported when earned. This requires adjustments to convert the revenues to the accrual basis.

(Increase) decrease in deferred inflows related to the measurement of the net OPEB liability	1,352,292	
(Increase) decrease in deferred inflows related to the measurement of the net pension liability	<u>(4,333,456)</u>	

Some expenses reported in the statement of activities do not require the usage of current financial resources and, therefore are not reported as expenditures in governmental funds

Compensated absences	\$ (4,237,507)	
Proceeds from issuance of lease	<u>(1,200,901)</u>	
Lease liabilities	293,703	
Decrease (increase) in net pension liability	7,145,055	
Increase (decrease) in net pension asset	1,186,724	
Decrease (increase) in deferred outflows related to pensions	5,031,738	
Decrease (increase) in deferred outflows related to OPEB	119,494	
Increase (decrease) in net OPEB liability	<u>767,245</u>	9,105,551

Internal service funds are used by the County to charge the costs of health insurance, supplies and unemployment costs to individual funds. The net revenue of internal service funds is reported with governmental activities.

(1,576,965)

Change in net position of governmental activities (Exhibit 2)	\$ 29,460,755	
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COUNTY OF FREDERICK, VIRGINIA

Component Unit School Board
Statement of Net Position
Internal Service Funds
At June 30, 2025

	Health Insurance Fund	Consolidated Services Fund	Total
Assets			
Current assets:			
Cash and cash equivalents	\$ 12,599,088	\$ 767,275	\$ 13,366,363
Receivables, net	131,352	2,932	134,284
Inventory	-	454,493	454,493
Total assets	<u><u>\$ 12,730,440</u></u>	<u><u>\$ 1,224,700</u></u>	<u><u>\$ 13,955,140</u></u>
Liabilities			
Current liabilities:			
Accounts payable and accrued expenses	\$ 2,811,146	\$ 218,972	\$ 3,030,118
Claims payable	2,415,034	-	2,415,034
Total liabilities	<u><u>\$ 5,226,180</u></u>	<u><u>\$ 218,972</u></u>	<u><u>\$ 5,445,152</u></u>
Net Position			
Unrestricted	\$ 7,504,260	\$ 1,005,728	\$ 8,509,988
Total net position	<u><u>\$ 7,504,260</u></u>	<u><u>\$ 1,005,728</u></u>	<u><u>\$ 8,509,988</u></u>

COUNTY OF FREDERICK, VIRGINIA

Component Unit School Board
Statement of Revenues, Expenses, and Changes in Net Position
Internal Service Funds
Year Ended June 30, 2025

	Health Insurance Fund	Consolidated Services Fund	Total
Operating revenues			
Charges for services	\$ 24,549,208	\$ 4,211,070	\$ 28,760,278
Operating Expenses			
Benefits and related expenses	\$ 26,764,511	\$ -	\$ 26,764,511
Facilities operations	\$ -	\$ 4,156,877	\$ 4,156,877
Total operating expenses	<u>\$ 26,764,511</u>	<u>\$ 4,156,877</u>	<u>\$ 30,921,388</u>
Operating income (loss)	\$ (2,215,303)	\$ 54,193	\$ (2,161,110)
Nonoperating revenues			
Investment income	<u>584,145</u>	<u>\$ -</u>	<u>584,145</u>
Income(loss) before transfers	\$ (1,631,158)	\$ 54,193	\$ (1,576,965)
Change in net position	\$ (1,631,158)	\$ 54,193	\$ (1,576,965)
Net position, beginning of year	<u>9,135,418</u>	<u>951,535</u>	<u>10,086,953</u>
Net position, end of year	<u>\$ 7,504,260</u>	<u>\$ 1,005,728</u>	<u>\$ 8,509,988</u>

COUNTY OF FREDERICK, VIRGINIA

Component Unit School Board
Statement of Cash Flows
Internal Service Funds
Year Ended June 30, 2025

	Health Insurance Fund	Consolidated Services Fund	Total
Cash flows from operating activities			
Receipts from insured	\$ 24,452,997	\$ -	\$ 24,452,997
Receipts from services		4,215,103	4,215,103
Payments to suppliers	<u>(26,142,931)</u>	<u>(4,219,416)</u>	<u>(30,362,347)</u>
Net cash provided by (used for) operating activities	\$ (1,689,934)	\$ (4,313)	\$ (1,694,247)
Cash flows from investing activities			
Investment income	<u>584,145</u>	<u>-</u>	<u>584,145</u>
Net increase (decrease) in cash and cash equivalents	\$ (1,105,789)	\$ (4,313)	\$ (1,110,102)
Balances, beginning of year	<u>13,704,877</u>	<u>771,588</u>	<u>14,476,465</u>
Balance, end of year	<u><u>12,599,088</u></u>	<u><u>767,275</u></u>	<u><u>13,366,363</u></u>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:			
Operating income (loss)	\$ (2,215,303)	\$ 54,193	\$ (2,161,110)
Change in assets and liabilities:			
Receivables, net	(96,211)	4,033	(92,178)
Inventory	-	(49,430)	(49,430)
Accounts payable	240,542	(13,109)	227,433
Claims payable	381,038	-	381,038
Net cash provided by (used for) operating activities	<u><u>\$ (1,689,934)</u></u>	<u><u>\$ (4,313)</u></u>	<u><u>\$ (1,694,247)</u></u>

COUNTY OF FREDERICK, VIRGINIA

Component Unit School Board
School Operating Fund
Budgetary Comparison Schedule
Year Ended June 30, 2025

	Original Budget	Final Budget	Actual	Variance With Final Budget
	Original Budget	Final Budget	Actual	Positive (Negative)
Revenues				
Use of money and property	\$ 466,766	\$ 466,765	\$ 468,469	\$ 1,704
Charges for services	134,750	134,750	191,778	57,028
Miscellaneous	455,000	1,073,670	1,128,801	55,131
Intergovernmental:				
Appropriation from primary government	109,747,110	113,098,756	108,522,760	(4,575,996)
Revenue from the Commonwealth	118,963,314	120,257,858	121,463,266	1,205,408
Revenue from the Federal Government	8,556,896	10,216,608	8,865,924	(1,350,684)
Total revenues	<u>\$ 238,323,836</u>	<u>\$ 245,248,407</u>	<u>\$ 240,640,998</u>	<u>\$ (4,607,409)</u>
Expenditures				
Current:				
Education:				
Instruction	\$ 179,506,846	\$ 178,577,470	\$ 174,984,067	\$ 3,593,403
Administration, attendance and health	10,374,811	10,300,856	10,156,076	144,780
Transportation	14,732,467	15,102,019	14,840,332	261,687
Facilities operations	19,103,585	21,295,401	21,339,822	(44,421)
Building improvements	1,790,814	6,587,239	6,466,268	120,971
Technology	10,870,716	11,440,825	10,909,836	530,989
Total expenditures	<u>\$ 236,379,239</u>	<u>\$ 243,303,810</u>	<u>\$ 238,696,401</u>	<u>\$ 4,607,409</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ 1,944,597</u>	<u>\$ 1,944,597</u>	<u>\$ 1,944,597</u>	<u>\$ -</u>
Other financing sources (uses)				
Transfers out	\$ (1,944,597)	\$ (1,944,597)	\$ (1,944,597)	\$ -
Total other financing sources (uses)	<u>\$ (1,944,597)</u>	<u>\$ (1,944,597)</u>	<u>\$ (1,944,597)</u>	<u>\$ -</u>
Net change in fund balance	\$ -	\$ -	\$ -	\$ -
Fund balance, beginning of year	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

COUNTY OF FREDERICK, VIRGINIA

Component Unit School Board
Revenue and Expenditure Budgetary Comparison Schedule
Other Funds
Year Ended June 30, 2025

	Original Budget	Final Budget	Actual	Variance With Final Budget
				Positive (Negative)
School Cafeteria Fund				
Revenues:				
Revenue from use of money and property	\$ -	\$ 125,000	\$ 119,009	\$ (5,991)
Charges for services	2,721,795	2,545,516	2,225,434	(320,082)
Miscellaneous	-	51,279	56,517	5,238
Intergovernmental:				
Revenue from the Commonwealth	104,000	104,000	236,721	132,721
Revenue from the Federal Government	<u>4,273,688</u>	<u>4,800,803</u>	<u>5,859,130</u>	<u>1,058,327</u>
Total revenues	<u>\$ 7,099,483</u>	<u>\$ 7,626,598</u>	<u>\$ 8,496,811</u>	<u>\$ 870,213</u>
Expenditures:				
School food service operations	<u>\$ 11,321,757</u>	<u>\$ 11,811,599</u>	<u>\$ 9,985,491</u>	<u>\$ 1,826,108</u>
School Textbook Fund				
Revenues:				
Revenue from use of money and property	\$ 75,000	\$ 75,000	\$ 168,876	\$ 93,876
Charges for services	1,000	1,000	-	(1,000)
Intergovernmental:				
Revenue from the Commonwealth	<u>1,330,992</u>	<u>1,330,992</u>	<u>1,331,811</u>	<u>819</u>
Total revenues	<u>\$ 1,406,992</u>	<u>\$ 1,406,992</u>	<u>\$ 1,500,687</u>	<u>\$ 93,695</u>
Expenditures:				
Instruction	<u>\$ 5,110,074</u>	<u>\$ 5,111,991</u>	<u>\$ 1,087,240</u>	<u>\$ 4,024,751</u>
School Special Grants Fund				
Revenues:				
Revenue from use of money and property	\$ -	\$ -	\$ 111,238	\$ 111,238
Total revenues	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 111,238</u>	<u>\$ 111,238</u>
Expenditures:				
Instruction	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,394,851</u>	<u>\$ (1,394,851)</u>
School Capital Projects Fund				
Revenues:				
Revenue from use of money and property	\$ -	\$ -	\$ 487,940	\$ 487,940
Intergovernmental:				
Appropriation from primary government	<u>\$ -</u>	<u>\$ 191,050,494</u>	<u>\$ 18,167,067</u>	<u>\$ (172,883,427)</u>
Total revenues	<u>\$ -</u>	<u>\$ 191,050,494</u>	<u>\$ 18,655,007</u>	<u>\$ (172,395,487)</u>
Expenditures:				
Capital projects - school construction projects	<u>\$ -</u>	<u>\$ 204,408,936</u>	<u>\$ 14,125,331</u>	<u>\$ 190,283,605</u>
School Capital Fund				
Revenues:				
Intergovernmental:				
Appropriation from primary government	<u>\$ 3,000,000</u>	<u>\$ 5,467,769</u>	<u>\$ 5,467,769</u>	<u>\$ -</u>
Total revenues	<u>\$ 3,000,000</u>	<u>\$ 5,467,769</u>	<u>\$ 5,467,769</u>	<u>\$ -</u>
Expenditures:				
Instruction	<u>\$ 4,000,000</u>	<u>\$ 7,159,426</u>	<u>\$ 2,507,016</u>	<u>\$ 4,652,410</u>

The budgetary data presented above is on the modified accrual basis of accounting which is in accordance with generally accepted accounting principles.

COUNTY OF FREDERICK, VIRGINIA

Exhibit 49

Component Unit Economic Development Authority
Statement of Net Position
At June 30, 2025

	Economic Development Authority
Assets	
Current assets:	
Cash and cash equivalents	\$ 4,293,439
Total current assets	<u>\$ 4,293,439</u>
Noncurrent assets:	
Capital assets:	
Other capital assets, net of accumulated depreciation	\$ 1,119
Total assets	<u>\$ 4,294,558</u>
Liabilities	
Current liabilities:	
Accounts payable and accrued expenses	\$ 28,008
Compensated absences - current portion	<u>38,886</u>
Total current liabilities	<u>\$ 66,894</u>
Noncurrent liabilities:	
Compensated absences - noncurrent portion	\$ 16,665
Total noncurrent liabilities	<u>\$ 16,665</u>
Total liabilities	<u>\$ 83,559</u>
Net Position	
Investment in capital assets	\$ 1,119
Unrestricted	<u>4,209,880</u>
Total net position	<u>\$ 4,210,999</u>

COUNTY OF FREDERICK, VIRGINIA

Component Unit Economic Development Authority
Statement of Revenues, Expenses, and Changes in Net Position
Year Ended June 30, 2025

	Total
Operating revenues	
Charges for services	\$ <u>144,687</u>
Operating Expenses	
EDC operations	\$ <u>699,656</u>
Economic development incentive payments	\$ <u>300,000</u>
Depreciation	\$ <u>1,118</u>
Other operating expenses	<u>19,591</u>
Total operating expenses	\$ <u>1,020,365</u>
Operating income (loss)	\$ <u>(875,678)</u>
Nonoperating revenues	
Contribution from Frederick County	\$ <u>1,706,707</u>
Investment income	<u>112,772</u>
Total nonoperating revenues	\$ <u>1,819,479</u>
Income(loss) before transfers	<u>943,801</u>
Change in net position	\$ <u>943,801</u>
Net position, beginning of year	<u>3,267,198</u>
Net position, end of year	<u>\$ 4,210,999</u>

COUNTY OF FREDERICK, VIRGINIA

Component Unit Economic Development Authority
Statement of Cash Flows
Year Ended June 30, 2025

	Total
Cash flows from operating activities	
Receipts from services	\$ 144,687
Payments to suppliers	<u>(1,021,269)</u>
Net cash provided by (used for) operating activities	<u>\$ (876,582)</u>
Cash flows from noncapital financing activities:	
Contribution from Frederick County and other localities	<u>\$ 1,706,707</u>
Cash flows from investing activities	
Investment income	<u>\$ 112,772</u>
Net increase (decrease) in cash and cash equivalents	<u>\$ 942,897</u>
Balances, beginning of year	<u>3,350,542</u>
Balance, end of year	<u>\$ 4,293,439</u>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:	
Operating income (loss)	\$ (875,678)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:	
Depreciation expense	1,118
Change in assets and liabilities:	
Accounts payable	(4,735)
Compensated absences payable	<u>2,713</u>
Net cash provided by (used for) operating activities	<u>\$ (876,582)</u>

Statistical Section

Contents

Tables

Financial Trends

These tables contain trend information to help the reader understand how the the County's financial performance and well-being have changed over time. 1 - 4

Revenue Capacity

These tables contain information to help the reader assess the factors affecting the County's ability to generate its property and sales taxes. 5 - 8

Debt Capacity

These tables present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue debt in the future. 9 - 10

Demographic and Economic Information

These tables offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place and to help make comparisons over time and with other governments. 11

Operating Information

These tables contain information about the County's operations and resources to help the reader understand how the County's financial information relate to the services the County provides and the activities it performs. 12 - 15

Sources: Unless otherwise noted, the information in these tables is derived from the annual comprehensive financial reports for the relevant year.

COUNTY OF FREDERICK, VIRGINIA

Table 1

Net Position by Component
 Last Ten Fiscal Years
(accrual basis of accounting)

	FISCAL YEAR									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Governmental activities										
Investment in capital assets	\$ (12,315,518)	\$ (10,248,279)	\$ (7,344,979)	\$ (5,511,757)	\$ (3,320,879)	\$ (5,324,441)	\$ (1,525,616)	\$ (1,853,075)	\$ 7,922,792	\$ 14,466,667
Restricted	-	-	-	-	-	-	-	1,494,941	1,494,941	1,494,941
Unrestricted	<u>31,414,325</u>	<u>46,283,748</u>	<u>19,667,788</u>	<u>9,599,111</u>	<u>22,147,984</u>	<u>48,439,513</u>	<u>72,788,808</u>	<u>104,485,992</u>	<u>123,143,473</u>	<u>118,368,517</u>
Total governmental activities net position	<u>\$ 19,098,807</u>	<u>\$ 36,035,469</u>	<u>\$ 12,322,809</u>	<u>\$ 4,087,354</u>	<u>\$ 18,827,105</u>	<u>\$ 43,115,072</u>	<u>\$ 71,263,192</u>	<u>\$ 104,127,858</u>	<u>\$ 132,561,206</u>	<u>\$ 134,330,125</u>
Business-type activities										
Investment in capital assets	\$ 17,673,891	\$ 17,926,107	\$ 16,245,725	\$ 18,800,591	\$ 21,090,176	\$ 22,606,718	\$ 23,186,025	\$ 25,260,484	\$ 27,072,547	\$ 27,804,043
Unrestricted	<u>21,105,451</u>	<u>22,107,878</u>	<u>23,093,798</u>	<u>22,277,562</u>	<u>20,671,545</u>	<u>20,345,894</u>	<u>21,311,828</u>	<u>22,142,415</u>	<u>23,371,211</u>	<u>26,806,290</u>
Total business-type activities net position	<u>\$ 38,779,342</u>	<u>\$ 40,033,985</u>	<u>\$ 39,339,523</u>	<u>\$ 41,078,153</u>	<u>\$ 41,761,721</u>	<u>\$ 42,952,612</u>	<u>\$ 44,497,853</u>	<u>\$ 47,402,899</u>	<u>\$ 50,443,758</u>	<u>\$ 54,610,333</u>
Primary government										
Investment in capital assets	\$ 5,358,373	\$ 7,677,828	\$ 8,900,746	\$ 13,288,834	\$ 17,769,297	\$ 17,282,277	\$ 21,660,409	\$ 23,407,409	\$ 34,995,339	\$ 42,270,710
Restricted	-	-	-	-	-	-	-	1,494,941	1,494,941	1,494,941
Unrestricted	<u>52,519,776</u>	<u>68,391,626</u>	<u>42,761,586</u>	<u>31,876,673</u>	<u>42,819,529</u>	<u>68,785,407</u>	<u>94,100,636</u>	<u>126,628,407</u>	<u>146,514,684</u>	<u>145,174,807</u>
Total primary government net position	<u>\$ 57,878,149</u>	<u>\$ 76,069,454</u>	<u>\$ 51,662,332</u>	<u>\$ 45,165,507</u>	<u>\$ 60,588,826</u>	<u>\$ 86,067,684</u>	<u>\$ 115,761,045</u>	<u>\$ 151,530,757</u>	<u>\$ 183,004,964</u>	<u>\$ 188,940,458</u>

COUNTY OF FREDERICK, VIRGINIA

Table 2

Changes in Net Position
Last Ten Fiscal Years
(*accrual basis of accounting*)

	FISCAL YEAR									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Expenses										
Governmental activities:										
General government	\$ 7,666,894	\$ 8,719,721	\$ 7,432,517	\$ 9,632,173	\$ 10,746,422	\$ 9,434,528	\$ 12,473,589	\$ 15,842,164	\$ 12,541,931	\$ 15,571,299
Judicial administration	2,966,129	3,355,287	2,945,219	3,344,836	3,819,194	3,854,016	4,326,562	3,978,194	4,307,174	4,467,298
Public safety	33,892,629	35,632,221	37,494,242	40,222,149	45,615,796	49,042,230	51,795,813	54,004,305	57,412,084	61,126,223
Public works	3,818,488	3,878,797	4,411,774	4,684,177	5,166,140	5,469,741	5,589,346	5,704,467	5,926,830	6,188,583
Health and welfare	9,970,270	12,169,453	12,132,958	12,899,295	13,845,519	14,483,940	15,062,889	14,903,607	15,771,759	16,393,626
Education	92,621,668	79,160,438	100,860,131	116,544,002	94,945,194	99,894,443	109,591,957	109,834,020	117,658,353	133,256,924
Parks, recreation and cultural	5,954,027	6,322,529	6,540,653	6,835,163	7,605,319	6,834,007	7,496,700	8,224,996	10,142,273	11,132,609
Community development	3,055,294	3,232,921	4,707,000	(1,089,126)	7,821,297	7,864,902	1,088,349	11,105,451	7,810,183	9,442,363
Interest on long-term debt	6,190,516	5,734,878	5,297,014	5,560,360	5,858,332	5,795,908	5,265,554	5,369,660	6,632,309	6,373,930
Total governmental activities expenses	\$ 166,135,915	\$ 158,206,245	\$ 181,821,508	\$ 198,633,029	\$ 195,423,213	\$ 202,673,715	\$ 212,690,759	\$ 228,966,864	\$ 238,202,896	\$ 263,952,855
Business-type activities:										
Landfill	\$ 6,004,630	\$ 6,198,622	\$ 6,544,878	\$ 7,449,915	\$ 7,954,852	\$ 7,872,658	\$ 8,510,115	\$ 8,784,714	\$ 9,685,164	\$ 9,450,257
Total primary government expenses	\$ 172,140,545	\$ 164,404,867	\$ 188,366,386	\$ 206,082,944	\$ 203,378,065	\$ 210,546,373	\$ 221,200,874	\$ 237,751,578	\$ 247,888,060	\$ 273,403,112
Program Revenues										
Governmental activities:										
Charges for services:										
Judicial administration	\$ 1,162,107	\$ 1,340,711	\$ 1,141,080	\$ 1,107,782	\$ 965,528	\$ 994,272	\$ 961,629	\$ 983,185	\$ 1,082,723	\$ 1,188,015
Public safety	3,965,539	4,198,189	4,401,046	4,179,816	4,247,423	4,584,850	5,041,323	6,057,158	6,645,497	5,566,095
Parks, recreation and cultural	2,178,694	2,230,911	2,305,564	2,540,807	1,923,665	1,905,544	2,693,330	2,959,410	3,354,395	3,498,327
Community development	967	640	985	360	430	262	885	3,070	1,763	4,515
Operating grants and contributions	11,361,659	11,956,010	12,269,289	13,286,047	18,221,384	24,891,681	19,344,163	25,485,735	21,237,546	18,091,831
Capital grants and contributions	1,677,555	2,504,668	218,816	253,984	6,276,035	2,518,374	482,567	2,541,334	4,056,568	397,724
Total governmental activities program revenues	\$ 20,346,521	\$ 22,231,129	\$ 20,336,780	\$ 21,368,796	\$ 31,634,465	\$ 34,894,983	\$ 28,523,897	\$ 38,029,892	\$ 36,378,492	\$ 28,746,507
Business-type activities:										
Charges for services:										
Landfill	\$ 6,554,987	\$ 7,076,899	\$ 7,498,806	\$ 8,404,829	\$ 8,043,060	\$ 8,755,529	\$ 9,636,568	\$ 10,019,120	\$ 10,067,318	\$ 11,446,534
Total business-type activities program revenues	\$ 6,554,987	\$ 7,076,899	\$ 7,498,806	\$ 8,404,829	\$ 8,043,060	\$ 8,755,529	\$ 9,636,568	\$ 10,019,120	\$ 10,067,318	\$ 11,446,534
Total primary government program revenues	\$ 26,901,508	\$ 29,308,028	\$ 27,835,586	\$ 29,773,625	\$ 39,677,525	\$ 43,650,512	\$ 38,160,465	\$ 48,049,012	\$ 46,445,810	\$ 40,193,041
Net (expense) / revenue										
Governmental activities	\$ (145,789,394)	\$ (135,975,116)	\$ (161,484,728)	\$ (177,264,233)	\$ (163,788,748)	\$ (167,778,732)	\$ (184,166,862)	\$ (190,936,972)	\$ (201,824,404)	\$ (235,206,348)
Business-type activities	\$ 550,357	\$ 878,277	\$ 953,928	\$ 954,914	\$ 88,208	\$ 882,871	\$ 1,126,453	\$ 1,234,406	\$ 382,154	\$ 1,996,277
Total primary government net expense	\$ (145,239,037)	\$ (135,096,839)	\$ (160,530,800)	\$ (176,309,319)	\$ (163,700,540)	\$ (166,895,861)	\$ (183,040,409)	\$ (189,702,566)	\$ (201,442,250)	\$ (233,210,071)
General Revenues and Other Changes in Net Position										
Governmental activities:										
Taxes										
Property taxes	\$ 93,993,770	\$ 102,416,263	\$ 109,780,458	\$ 115,716,083	\$ 122,954,976	\$ 130,693,950	\$ 147,132,870	\$ 152,702,174	\$ 153,096,349	\$ 160,253,409
Local sales and use taxes	12,941,843	13,613,239	14,060,202	14,344,226	16,037,305	18,640,707	20,782,663	21,758,647	21,949,826	22,916,890
Business licenses taxes	6,571,015	6,986,765	7,121,489	7,563,051	8,589,974	8,491,750	9,437,066	10,312,805	11,036,428	11,265,112
Consumer utility taxes	3,307,711	3,598,024	3,764,949	3,739,978	3,773,932	3,862,261	4,006,629	3,967,926	3,897,878	3,891,253
Meals and lodging taxes	5,230,863	5,672,541	6,006,378	6,094,860	5,826,993	6,516,380	7,882,009	8,707,303	8,943,464	9,409,172
Motor vehicle licenses tax	2,312,410	2,456,832	2,564,935	2,600,084	2,665,730	3,185,703	3,283,030	3,327,873	2,734,498	2,795,786
Taxes on recordation and wills	1,450,726	1,638,399	1,813,793	1,782,444	2,068,695	2,903,174	2,985,325	2,368,923	2,198,559	2,354,070
Other local taxes	506,895	459,877	586,699	509,733	563,720	32,425	31,210	31,661	740,855	788,783
Unrestricted grants and contributions	14,706,414	14,730,944	14,655,560	14,668,011	14,608,559	14,124,911	14,124,870	14,172,426	14,095,757	14,115,484
Unrestricted revenues from use of money and property	232,173	358,948	891,692	1,638,199	1,281,680	3,213,183	786,968	5,957,646	9,603,000	8,660,561
Miscellaneous	257,399	979,946	391,882	372,109	156,935	438,314	1,943,342	494,254	1,961,138	524,747
Transfers	-	-	-	-	(36,059)	(81,000)	-	-	-	-
Total governmental activities	\$ 141,511,219	\$ 152,911,778	\$ 161,638,037	\$ 169,028,778	\$ 178,528,499	\$ 192,066,699	\$ 212,314,982	\$ 223,801,638	\$ 230,257,752	\$ 236,975,267
Business-type activities:										
Unrestricted revenues from use of money and property	\$ 87,082	\$ 139,894	\$ 331,776	\$ 747,314	\$ 386,770	\$ 54,004	\$ 94,962	\$ 1,460,514	\$ 2,195,403	\$ 1,932,126
Miscellaneous	343,947	236,472	197,013	36,402	208,590	217,957	242,826	210,126	463,302	238,172
Transfers	-	-	-	-	36,059	81,000	-	-	-	-
Total business-type activities	\$ 431,029	\$ 376,366	\$ 528,789	\$ 783,716	\$ 595,360	\$ 308,020	\$ 418,788	\$ 1,670,640	\$ 2,658,705	\$ 2,170,298
Total primary government	\$ 141,942,248	\$ 153,288,144	\$ 162,166,826	\$ 169,812,494	\$ 179,123,859	\$ 192,374,719	\$ 212,733,770	\$ 225,472,278	\$ 232,916,457	\$ 239,145,565
Change in Net Position										
Governmental activities	\$ (4,278,175)	\$ 16,936,662	\$ 153,309	\$ (8,235,455)	\$ 14,739,751	\$ 24,287,967	\$ 28,148,120	\$ 32,864,666	\$ 28,433,348	\$ 1,768,919
Business-type activities	\$ 981,386	\$ 1,254,643	\$ 1,482,717	\$ 1,738,630	\$ 683,568	\$ 1,190,891	\$ 1,545,241	\$ 2,905,046	\$ 3,040,859	\$ 4,166,575
Total primary government	\$ (3,296,789)	\$ 18,191,305	\$ 1,636,026	\$ (6,496,825)	\$ 15,423,319	\$ 25,478,858	\$ 29,693,361	\$ 35,769,712	\$ 31,474,207	\$ 5,935,494

COUNTY OF FREDERICK, VIRGINIA

Table 3

Fund Balances of Governmental Funds
 Last Ten Fiscal Years
(modified accrual basis of accounting)

	FISCAL YEAR									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General fund										
Nonspendable	\$ 739,051	\$ 657,896	\$ 662,781	\$ 659,028	\$ 4,069	\$ 1,621	\$ 2,870	\$ 1,148	\$ 5,794	\$ 3,422
Restricted	4,505,016	6,221,962	7,321,262	8,506,149	10,031,731	7,583,353	10,264,508	12,393,006	14,573,358	13,663,352
Committed	2,690,991	2,881,170	2,392,072	9,362,607	2,749,731	3,762,020	3,123,866	4,958,397	9,686,632	9,757,271
Assigned	4,780	4,780	4,780	4,780	4,780	4,780	4,780	4,780	4,980	4,980
Unassigned	46,690,210	52,415,969	47,952,681	45,331,680	55,839,926	71,016,238	73,612,601	66,836,070	71,252,538	66,560,353
Total general fund	\$ 54,630,048	\$ 62,181,777	\$ 58,333,576	\$ 63,864,244	\$ 68,630,237	\$ 82,368,012	\$ 87,008,625	\$ 84,193,401	\$ 95,523,302	\$ 89,989,378
All other governmental funds										
Unassigned, reported in:										
Other governmental funds	\$ (3,708)	\$ -	\$ (21,130)	\$ -	\$ -	\$ (18,771)	\$ (60,343)	\$ -	\$ -	\$ -
Restricted, reported in:										
Capital Projects fund	968,963	1,127,627	873,624	4,136,972	3,997,998	1,945,967	3,871,241	13,018,197	16,763,759	11,596,626
Committed, reported in:										
Shawneeland Sanitary District fund	2,088,781	2,022,979	1,951,862	1,679,161	1,673,437	1,634,619	1,740,600	1,819,706	1,998,349	1,946,007
Lake Holiday Sanitary District fund	2,771,093	2,978,895	3,155,880	3,326,742	3,475,000	3,629,689	1,332,820	1,569,500	1,797,584	-
Capital Projects fund	-	1,265,534	5,645,343	5,741,000	8,510,061	17,195,898	32,444,018	52,595,436	52,572,636	55,461,560
Other governmental funds	589,157	577,656	297,315	261,225	145,701	52,918	33,339	175,336	471,854	463,990
Assigned, reported in:										
School debt service fund	113,880	30,470	20,824	31,896	332,289	198,506	38,185	31,847	63,706	116,586
Other governmental funds	-	-	-	-	(8,737)	-	-	-	-	-
Total all other governmental funds	\$ 6,528,166	\$ 8,003,161	\$ 11,923,718	\$ 15,176,996	\$ 18,125,749	\$ 24,638,826	\$ 39,399,860	\$ 69,210,022	\$ 73,667,888	\$ 69,584,769

Table 4

COUNTY OF FREDERICK, VIRGINIA

Changes in Fund Balances of Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

	FISCAL YEAR									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Revenues										
General property taxes	\$ 94,062,966	\$ 101,655,465	\$ 109,224,212	\$ 115,333,617	\$ 122,298,369	\$ 131,356,037	\$ 144,928,440	\$ 151,143,496	\$ 153,061,034	\$ 160,608,976
Other local taxes	32,321,463	34,425,677	35,918,445	36,634,376	39,526,349	43,632,400	48,407,932	50,475,138	51,501,508	53,421,066
Permits, privilege fees and regulatory licenses	2,264,101	2,422,501	2,294,004	2,188,705	2,285,194	2,424,417	2,657,136	3,368,665	3,683,536	2,485,674
Fines and forfeitures	285,390	468,331	299,419	313,896	248,111	199,394	207,792	204,131	257,225	335,356
Revenue from use of money and property	207,355	310,240	755,569	1,405,286	1,115,495	3,176,597	712,485	5,119,488	8,277,753	7,367,274
Charges for services	4,757,816	4,879,619	5,255,252	5,326,164	4,603,741	4,861,117	5,832,239	6,430,027	7,143,617	7,435,922
Miscellaneous	257,399	979,946	391,882	372,109	156,935	438,314	500,328	822,982	1,110,890	613,088
Recovered costs	6,245,761	6,520,603	3,823,911	7,955,154	13,888,159	4,120,813	5,682,479	6,498,448	5,496,471	8,351,466
Intergovernmental:										
School Board									226,069	
Commonwealth	24,057,732	25,075,183	22,888,382	23,837,076	30,092,052	25,718,666	24,693,448	30,544,559	26,864,952	26,195,484
Federal	3,687,896	4,116,439	4,255,283	4,370,966	9,013,926	15,816,300	9,258,152	11,654,936	12,298,850	6,409,555
Total revenues	\$ 168,147,879	\$ 180,854,004	\$ 185,106,359	\$ 197,737,349	\$ 223,228,331	\$ 231,744,055	\$ 242,880,431	\$ 266,261,870	\$ 269,921,905	\$ 273,223,861
Expenditures										
General government administration	\$ 9,374,654	\$ 9,606,162	\$ 9,906,318	\$ 11,060,111	\$ 13,652,684	\$ 12,304,107	\$ 14,441,748	\$ 18,334,158	\$ 14,385,105	\$ 15,284,551
Judicial administration	2,950,037	3,232,528	3,127,517	3,496,716	3,454,816	3,411,205	3,768,104	3,894,600	4,115,326	4,389,763
Public safety	32,767,871	34,231,876	40,974,676	41,067,469	47,647,993	45,828,904	50,606,665	53,851,863	62,044,970	64,589,696
Public works	4,318,993	4,587,590	5,678,157	5,432,118	6,291,241	6,031,603	5,817,279	7,276,084	6,742,895	7,502,689
Health and welfare	9,873,956	11,915,283	12,107,460	12,906,354	13,510,278	13,692,229	14,545,019	15,091,775	15,785,676	16,380,897
Education	108,736,711	74,376,901	89,077,680	112,919,393	113,050,249	116,962,538	105,231,273	130,905,925	127,738,509	132,226,346
Parks, recreation and cultural	6,085,796	6,110,877	6,497,972	7,346,862	7,625,553	6,244,228	6,907,012	8,358,657	10,073,190	10,577,136
Community development	3,919,778	3,247,083	4,901,410	3,273,451	3,041,444	4,952,601	3,189,004	12,740,697	7,096,999	5,912,111
Capital projects	10,353,916	5,119,655	1,255,468	1,459,828	12,281,617	4,570,405	3,226,293	4,984,993	10,201,414	12,101,423
Debt service										
Principal	11,376,522	12,321,614	12,310,236	11,939,301	12,867,406	13,823,793	17,286,307	13,878,364	14,058,893	16,646,975
Bond issuance costs	260,203	-	-	-	-	-	-	-	-	-
Interest and other fiscal charges	6,493,706	7,069,872	6,455,304	6,117,595	6,718,766	7,095,255	6,994,578	6,516,565	7,525,140	8,392,131
Total expenditures	\$ 206,512,143	\$ 171,819,441	\$ 192,292,198	\$ 217,019,198	\$ 240,142,047	\$ 234,916,868	\$ 232,013,282	\$ 275,833,681	\$ 279,768,117	\$ 294,003,718
Excess of revenues over (under) expenditures	\$ (38,364,264)	\$ 9,034,563	\$ (7,185,839)	\$ (19,281,849)	\$ (16,913,716)	\$ (3,172,813)	\$ 10,867,149	\$ (9,571,811)	\$ (9,846,212)	\$ (20,779,857)
Other financing sources (uses)										
Long-term debt issued	\$ 30,959,225	\$ -	\$ 6,320,000	\$ 25,075,000	\$ 22,555,000	\$ 20,325,000	\$ 7,910,000	\$ 32,445,000	\$ 23,990,000	\$ 10,464,294
Transfers in	16,081,076	18,887,040	21,997,858	16,324,165	33,337,148	39,064,862	78,239,380	50,710,245	43,361,473	46,959,757
Transfers out	(16,100,440)	(18,894,879)	(22,005,425)	(16,279,070)	(33,338,601)	(39,133,354)	(78,321,366)	(50,718,455)	(43,373,969)	(46,970,558)
Bonds issued	-	-	-	-	-	-	-	-	-	-
Premium on bonds issued	2,734,253	-	446,107	2,496,409	2,074,915	3,167,157	706,484	4,129,959	1,656,475	709,321
Payments to bond escrow agent	-	-	-	-	-	-	-	-	-	-
Capital leases	-	-	499,655	449,291	-	-	-	-	-	-
Total other financing sources (uses)	\$ 33,674,114	\$ (7,839)	\$ 7,258,195	\$ 28,065,795	\$ 24,628,462	\$ 23,423,665	\$ 8,534,498	\$ 36,566,749	\$ 25,633,979	\$ 11,162,814
Net change in fund balances	\$ (4,690,150)	\$ 9,026,724	\$ 72,356	\$ 8,783,946	\$ 7,714,746	\$ 20,250,852	\$ 19,401,647	\$ 26,994,938	\$ 15,787,767	\$ (9,617,043)
Debt service as a percentage of noncapital expenditures	8.947%	11.411%	10.087%	8.476%	8.321%	9.006%	10.729%	8.776%	8.165%	8.854%

COUNTY OF FREDERICK, VIRGINIA

Table 5

Assessed Value and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years

Fiscal Year	Real Estate	Personal Property	Mobile Homes	Machinery and Tools	Public Utility		Total Taxable Assessed Value	Total Direct Tax Rate (1)	Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
					Real Estate	Personal Property				
2016	8,531,313,390	1,119,825,165	41,363,812	336,670,936	438,123,088	2,567,006	10,469,863,397	1.102	10,469,863,397	100.00%
2017	9,113,604,193	1,069,481,659	41,640,270	372,087,261	411,242,029	2,239,737	11,010,295,149	1.062	11,010,295,149	100.00%
2018	9,712,087,084	1,267,398,404	42,252,296	394,297,574	446,856,822	1,972,840	11,864,865,020	1.111	11,864,865,020	100.00%
2019	10,245,922,812	1,303,950,734	40,648,192	399,905,501	425,870,977	1,678,857	12,417,977,073	1.102	12,417,977,073	100.00%
2020	11,045,742,031	1,388,113,329	41,571,613	427,162,771	444,856,732	1,582,726	13,349,029,202	1.097	13,349,029,202	100.00%
2021	11,453,180,102	1,485,183,613	40,204,589	410,711,083	420,275,891	1,353,609	13,810,908,887	1.109	13,810,908,887	100.00%
2022	12,158,735,000	1,519,666,217	36,610,330	457,012,403	439,261,387	1,219,903	14,612,505,240	1.096	14,612,505,240	100.00%
2023	14,934,564,400	1,686,939,295	39,318,739	497,655,075	392,156,957	1,182,031	17,551,816,497	0.910	17,551,816,497	100.00%
2024	15,380,439,600	1,654,478,507	47,662,831	483,684,426	444,596,625	1,442,224	18,012,304,213	0.892	18,012,304,213	100.00%
2025	18,912,404,369	1,745,435,579	47,860,978	504,629,454	465,110,269	1,551,693	21,676,992,342	0.818	21,676,992,342	100.00%

(1) The total direct tax rate is calculated using the weighted average method

Notes: The County collects real estate and personal property taxes on semiannual installments. Accordingly, assessed values for real property, personal property, machinery and tools, and mobile home taxes include assessments for the second half of the prior calendar year and first half of the current calendar year.

Source: Commissioner of Revenue - based on book values only - abatements not included

Table 6

Property Tax Rates (1)

Last Ten Fiscal Years

Fiscal Years	Real Estate	Personal Property	Machinery and Tools	Airplanes	Mobile Homes	Total Direct Tax Rate (2)
2016	0.600	4.86	2.00	0.010	0.600	1.102
2017	0.600	4.86	2.00	0.010	0.600	1.062
2018	0.610	4.86	2.00	0.010 / 0.500 ⁽³⁾	0.610	1.111
2019	0.610	4.86	2.00	0.010	0.610	1.102
2020	0.610	4.86	2.00	0.010	0.610	1.097
2021	0.610	4.86	2.00	0.010	0.610	1.109
2022	0.610	4.86	2.00	0.010	0.610	1.096
2023	0.510	4.23	2.00	0.010	0.510	0.910
2024	0.510	4.23	2.00	0.010	0.510	0.892
2025	0.480	4.23	2.00	0.010	0.480	0.818

(1) Per \$100 of assessed value

(2) The total direct tax rate is calculated using the weighted average method

COUNTY OF FREDERICK, VIRGINIA

Table 7

Principal Property Taxpayers
Current Year and the Period Nine Years Prior

Taxpayer	Type Business	Fiscal Year 2025		Fiscal Year 2016	
		2025 Assessed Valuation	% of Total Assessed Valuation	2016 Assessed Valuation	% of Total Assessed Valuation
Trans Allegheny Interstate	Utility	162,621,299	0.84%	\$ 157,867,705	1.76%
Village at Orchard Ridge	Senior Living	103,001,979	0.53%	50,800,600	0.57%
GPT BTS (Amazon)	Distribution	102,514,500	0.53%		
Owner	Manufacturing	102,271,000	0.53%		
Navy Federal Credit Union	Call Center	96,727,577	0.50%		
SE Va Interstate 81	Distribution	93,670,190	0.48%		
Fort Collier Group	Industrial Park	90,068,165	0.46%	41,584,800	0.46%
HP Hood	Dairy Plant	84,971,393	0.44%	53,352,400	0.59%
Shendoah Valley Electric	Utility	84,042,233	0.43%	49,600,782	0.55%
Rappahannock Electric	Utility	77,689,382	0.40%	42,136,800	0.47%
Potomac Edison	Utility			40,304,055	0.45%
Winchester VA I FGF LLC	Federal Govt			33,411,300	0.37%
EIP Winchester	Distribution			31,848,600	0.36%
Virginia Electric Power	Utility			27,051,765	0.30%
		<hr/> \$ 997,577,718	<hr/> 5.15%	<hr/> \$ 527,958,807	<hr/> 5.89%

Source: Commissioner of Revenue - 2025 RE BOOK, 2025 PUBLIC SERVICE RE TOTAL,
FY 2016 ACFR

COUNTY OF FREDERICK, VIRGINIA

Table 8

Property Tax Levies and Collections
Last Ten Fiscal Years

Fiscal Year	Total Tax Levy for Fiscal Year	Collected within the Fiscal Year of the Levy		Delinquent Tax Collection	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2016	104,471,709	99,974,927	95.70%	3,554,892	103,529,819	99.10%
2017	112,614,704	108,204,936	96.08%	4,269,020	112,473,956	99.88%
2018	120,412,650	115,516,086	95.93%	3,899,428	119,415,514	99.17%
2019	126,341,027	121,256,920	95.98%	4,577,200	125,834,120	99.60%
2020	133,781,642	128,332,002	95.93%	4,706,232	133,038,234	99.44%
2021	141,915,596	135,754,997	95.66%	5,096,256	140,851,253	99.25%
2022	153,372,316	145,132,564	94.63%	5,602,487	150,735,051	98.28%
2023	163,039,315	154,722,662	94.90%	7,067,446	161,790,108	99.23%
2024	163,195,288	155,287,626	95.15%	7,186,485	162,474,111	99.56%
2025	172,321,853	163,614,660	94.95%	7,398,060	171,012,720	99.24%

Notes:

Levies and collection amounts are exclusive of penalties and interest.

Levies and collection amounts do not include Shawneeland Sanitary District, Lake Holiday Sanitary District or Star Fort. Levies and collection amounts include amounts reimbursed to the County by the Commonwealth of Virginia for personal property taxes.

Source: County Treasurer's office and prior audit reports.

COUNTY OF FREDERICK, VIRGINIA

Table 9

Ratios of Outstanding Debt by Type

Last Ten Fiscal Years

Fiscal Years	Governmental Activities							Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
	General Obligation Bonds	Literary Fund Loans	Other Notes/ Bonds	** Subscriptions Payable	* Leases Payable	Notes Payable				
2016	131,959,470	1,196,169	35,991,665	-	-	23,692	169,170,996	3218.99%	1,998	
2017	120,780,491	382,000	34,594,966	-	-	3,135	155,760,592	2806.89%	1,801	
2018	116,075,154	-	33,151,889	-	-	405,372	149,632,415	2592.27%	1,694	
2019	132,256,379	-	31,659,045	-	-	646,153	164,561,577	2675.70%	1,843	
2020	144,443,187	-	30,115,531	-	-	440,181	174,998,899	2658.83%	1,904	
2021	154,379,246	-	28,523,879	-	-	226,631	183,129,756	2490.01%	1,948	
2022	148,267,986	-	24,267,001	-	160,788	113,001	172,808,776	2292.58%	1,822	
2023	171,215,315	-	22,563,165	-	86,314	-	193,864,794	2408.44%	2,016	
2024	182,895,264	-	20,808,177	1,166,086	37,157	-	204,906,684	N/A	2,089	
2025	178,599,251	-	17,590,796	1,080,393	12,899	-	197,283,339	N/A	1,973	

Note: Details regarding the County's outstanding debt can be found in note 8 to the financial statements.

(1) See the Schedule of Demographic and Economic Statistics - Table 11

N/A - Not Available

* GASB 87 implemented FY 2022

** GASB 96 implemented FY 2024

COUNTY OF FREDERICK, VIRGINIA

Table 10

Ratio of Net General Bonded Debt to
 Assessed Value and Net Bonded Debt Per Capita
 Last Ten Fiscal Years

Fiscal Year	Gross Bonded Debt	Less: City of Winchester Share	Net Bonded Debt (3)	Ratio of Net General Obligation		Net Bonded Debt per Capita (1)
				Debt to Assessed Value (2)		
2016	167,304,991	-	167,304,991	1.60%		1,976
2017	154,001,626	-	154,001,626	1.40%		1,780
2018	147,560,518	-	147,560,518	1.24%		1,670
2019	162,340,329	-	162,340,329	1.31%		1,818
2020	173,078,192	-	173,078,192	1.30%		1,883
2021	181,519,291	-	181,519,291	1.31%		1,931
2022	171,352,089	-	171,352,089	1.17%		1,807
2023	192,683,162	-	192,683,162	1.10%		2,003
2024	202,684,516	-	202,684,516	1.13%		2,066
2025	195,244,347	-	195,244,347	0.90%		1,952

(1) Population data can be found in the Schedule of Demographic and Economic Statistics - Table 11

(2) See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property - Table 7

(3) Includes all long-term general obligation bonded debt, Literary Fund Loans, lease revenue bonds, and local financing lease.

COUNTY OF FREDERICK, VIRGINIA**Table 11**

Demographic and Economic Statistics
Last Ten Calendar Years

Calendar Year	County Population (1)	Personal Income (3)(b)	Per Capita Personal Income (3)(b)	Median Age (1)	School Enrollment (2)	Unemployment Rate (4)
2016	84,668	5,255,408	46,460	40.3	13,203	3.50%
2017	86,499	5,549,223	48,078	40.5	13,338	3.20%
2018	88,355	5,772,248	49,306	40.6	13,525	2.60%
2019	89,313	6,150,219	51,937	40.7	13,627	2.40%
2020	91,907	6,581,796	54,902	40.7	13,880	4.80%
2021	94,009	7,354,581	60,258	40.4	13,521	2.90%
2022	94,839	7,537,747	61,448	40.6	13,876	2.30%
2023	96,178	8,049,387	65,119	40.6	13,962	2.50%
2024	98,109	N/A	N/A	N/A	14,178	2.60%
2025 (a)	100,000	N/A	N/A	N/A	14,421	3.40%

Notes:

- (a) 2025 figures are estimated
- (b) Includes City of Winchester

Sources:

- (1) U.S. Census Bureau
- (2) Virginia Department of Education Fall Membership Report as of September 30th of the respective year
- (3) Bureau of Economic Analysis
- (4) LAUS Unit and Bureau of Labor Statistics

N/A = Not available

Note: Updated federal statistical data was unavailable as of December 15, 2025, due to the 2025 federal government shutdown.

COUNTY OF FREDERICK, VIRGINIA**Table 12**

Largest Employers -- Frederick County
Current Year and Nine Years Ago

Employer	2025		Employees	2016	
	Rank	Total Employment		Rank	Total Employment
Amazon Fulfillment Services Inc.	1	1000 and over	Frederick County School Board	1	1000 and over
Frederick County School Board	2	1000 and over	Navy Federal Credit Union	2	1000 and over
Navy Federal Credit Union	3	1000 and over	U.S. Department of Homeland Defense	3	500 to 999
Trex Company Inc & Subsid	4	1000 and over	County of Frederick	4	500 to 999
U.S. Department of Homeland Defense	5	1000 and over	H.P. Hood, Inc.	5	500 to 999
Wal Mart	6	500 to 999	Trex Company Inc. & Subsid	6	500 to 999
The Home Depot	7	500 to 999	Lord Fairfax Community College	7	500 to 999
H.P. Hood, Inc.	8	500 to 999	The Home Depot	8	250 to 499
County of Frederick	9	500 to 999	Axiom Staffing	9	250 to 499
Kraft Heinz Company	10	250 to 499	Kraft Heinz Company	10	250 to 499

Source: Virginia Employment Commission

COUNTY OF FREDERICK, VIRGINIA

Table 13

Full-time Equivalent County Government Employees by Function
Last Ten Fiscal Years

Function	FISCAL YEAR									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General government	65	71	73	76	79	81	82	83	84	82
Judicial administration	22	24	25	27	27	28	28	29	30	30
Public safety										
Sheriffs department	133.5	139.5	140.5	144.5	153.5	155.5	157.5	157.5	164.5	168.5
Juvenile Court Probation	2	2	2	2	2	1	1	1	0	0
Building Inspections	14	14	15	15	15	16	17	17	17	17
Fire & Rescue	95.5	105.5	117.5	132.5	140.5	148.5	153.5	161.5	169.5	185.5
Communications	16	16	16	16	17	17	17	19	20	20
Public Works										
Engineering	4	4	4	4	4	5	5	6	6	6
Refuse Collection	2	2	2	3	3	3	3	3	3	3
Maintenance	9	9	9	9	9	10	10	10	11	11
Animal Shelter	7	7	7	8	8	8	8	8	8	8
Health and welfare										
Department of social services	66	67	72	73	82	83	83	85	87	90
Parks and Recreation	39	40	41	41	41	42	42	43	43	43
Community development										
Planning	11	11	11	11	11	11	11	12	12	12
Extensions	2	2	2	2	2	2	2	2	2	2
Regional Jail	204	208	208	208	209	209	213	213	214	215
Landfill	27	27	27	27	28	28	28	28	28	28
Division of Court Services	8	9	8	6	6	6	5	5	6	6
Shawneeland Sanitary District	6	7	7	7	7	7	7	7	7	7
Airport	11	11	11	11	11	11	11	12	12	11
CSA Fund							2	3	3	3
EMS Revenue Recovery	1	1	2	2	2	2	2	2	2	2
EDA	3	3	3	3	3	3	3	3	3	3
Totals	<u><u>748</u></u>	<u><u>780</u></u>	<u><u>803</u></u>	<u><u>828</u></u>	<u><u>860</u></u>	<u><u>877</u></u>	<u><u>891</u></u>	<u><u>910</u></u>	<u><u>932</u></u>	<u><u>953</u></u>

Source: Prior Frederick County Annual Budgets

COUNTY OF FREDERICK, VIRGINIA

Table 14

Operating Indicators by Function
Last Ten Fiscal Years

Function	FISCAL YEAR									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Public Safety										
Sheriffs Department:										
Calls for service answered	74,431	76,517	74,751	77,238	89,403	80,983	90,651	95,440	88,242	87,014
Warrants served	7,149	7,586	7,880	7,148	7,049	7,728	6,787	7,366	7,162	5,170
Criminal arrests	3,587	3,745	3,432	3,324	3,416	3,801	3,317	3,375	3,416	3,390
Citations issued	8,849	8,775	6,201	5,956	6,062	4,358	4,266	5,408	5,862	6,137
Civil papers served	17,495	17,298	15,821	17,577	15,639	16,536	14,949	15,067	14,830	15,393
Fire and Rescue:										
Incident responses	10,533	10,581	11,074	11,142	10,810	11,803	13,221	13,370	13,342	14,433
Building Inspections:										
Permits issued	6,311	6,712	6,789	6,997	7,319	8,024	6,871	7,849	8,255	7,282
Inspections performed	17,662	18,070	17,995	18,483	20,123	29,911	22,150	23,494	23,746	23,014
Public Works										
Engineering:										
Site reviews	626	664	660	768	1,113	1,526	1,500	1,585	1,847	1,616
Land disturbance permits issued	601	683	687	700	639	779	625	759	947	712
Animal Shelter:										
Dogs/cats adopted/reclaimed	1,100	1,252	1,334	1,477	1,125	943	932	959	904	870
Health and Welfare										
Department of Social Services:										
Adult protective service investigations	355	413	407	451	411	504	478	557	604	620
Child protective service investigations	628	509	621	550	548	515	587	560	552	622
Culture and Recreation										
Parks and Recreation:										
Recreation hall & shelter permits issued	1,178	1,198	1,276	2,062	1,582	1,585	1,077	1,272	1,314	1,354
Special events & excursions conducted	58	61	61	64	50	55	22	19	23	42
After-school program participants	532	550	612	686	533	715	750	672	800	958
Youth sports participants	8,461	8,628	8,732	8,803	6,600	5,400	6,100	5,047	5,293	6,189
Community Development										
Planning:										
Rezoning applications processed	12	5	4	7	2	4	7	8	7	11
Road Administration:										
Street signs installed/repaired (b)	34	113	130	98	103	63	65	63	67	68
Landfill										
Refuse weighed and disposed (tons/year)	162,326	167,617	185,810	189,646	185,870	228,990	205,477	212,914	220,397	221,701
Residential Recycling (tons/year)	4,974	3,092	3,093	3,139	3,143	3,237	2,735	2,642	2,834	2,690
Component Unit - School Board										
Education:										
School enrollment (1)	13,203	13,338	13,525	13,627	13,880	13,521	13,876	13,962	14,178	14,421
Number of instructional personnel (a)	1,490	1,500	1,532	1,568	1,604	1,644	1,685	1,741	1,786	1,830
Local expenditures per pupil (2)	5,607	5,858	6,253	6,506	6,463	6,877	6,545	7,162	7,151	7,513

Notes:

(a) Full-time equivalent positions

(b) 2016 program revamped and moved from Public Works to Planning

Source: Individual county departments, prior Frederick County Annual Budgets

(1) Virginia Department of Education Fall Membership Report as of September 30th of the respective year

(2) Superintendent's Annual School Report, Table 15.

COUNTY OF FREDERICK, VIRGINIA

Table 15

Capital Asset Statistics by Function
Last Ten Fiscal Years

Function	FISCAL YEAR									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General government										
Administration buildings	2	2	2	2	2	2	3	3	3	3
Vehicles	9	9	9	10	9	10	11	10	11	11
Public safety										
Sheriffs department:										
Patrol units	104	107	92	77	95	96	137	145	101	140
Other vehicles	49	53	75	99	60	91	65	39	111	51
Building inspections:										
Vehicles	10	11	11	11	11	11	9	9	12	11
Animal control:										
Vehicles	4	4	4	4	4	4	5	4	4	5
Fire & Rescue:										
Vehicles	23	23	25	29	29	32	31	30	35	41
Public works										
General maintenance:										
Trucks/vehicles	4	3	3	3	3	3	3	4	4	4
Other Public Works Vehicles	23	22	23	24	24	25	26	26	25	26
Landfill:										
Vehicles	11	10	11	12	13	12	11	11	11	11
Sites	11	11	11	11	11	11	11	11	11	11
Health and welfare										
Department of Social Services:										
Vehicles	11	12	12	12	12	12	12	11	11	13
Culture and Recreation										
Parks and Recreation:										
Community centers	5	5	5	5	5	5	5	5	5	5
Vehicles	24	25	29	28	28	29	29	31	37	36
Parks acreage	433.5	433.5	433.5	440	457	447	411	411	411	739
Swimming pools	2	2	2	2	2	2	2	2	2	2
Tennis courts	6	6	6	6	6	6	6	6	6	6
Pickleball courts	-	-	-	-	-	-	-	-	-	7
Spray ground	-	-	-	-	-	-	-	-	-	1
Community Development										
Planning:										
Vehicles	4	4	4	4	4	4	3	3	3	3
Component Unit - School Board										
Education:										
Schools (a)	18	18	18	18	18	19	19	19	19	19
School buses	207	216	233	234	249	256	260	262	271	271
Vehicles	137	128	141	133	140	151	151	151	154	154

Notes:

(a) Elementary, middle and high schools

Source: Individual county departments, prior Frederick County Annual Budgets

**Independent Auditors' Report on Internal Control over Financial Reporting
and on Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards***

**To the Honorable Members of the Board of Supervisors
County of Frederick, Virginia**

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Frederick, Virginia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the County of Frederick, Virginia's basic financial statements, and have issued our report thereon dated December 19, 2025. Our report includes a reference to other auditors who audited the financial statements of School Activities Fund, as described in our report on the County of Frederick, Virginia's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County of Frederick, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County of Frederick, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the County of Frederick, Virginia's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County of Frederick, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Holman, Farnum, Cox & Associates

Charlottesville, Virginia
December 19, 2025

**Independent Auditors' Report on Compliance for Each Major Program and on
Internal Control over Compliance Required by the Uniform Guidance**

**To the Honorable Members of the Board of Supervisors
County of Frederick, Virginia**

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited County of Frederick, Virginia's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of County of Frederick, Virginia's major federal programs for the year ended June 30, 2025. County of Frederick, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, County of Frederick, Virginia's complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of County of Frederick, Virginia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of County of Frederick, Virginia's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to County of Frederick, Virginia's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on County of Frederick, Virginia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about County of Frederick, Virginia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding County of Frederick, Virginia's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of County of Frederick, Virginia's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of County of Frederick, Virginia's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Report on Internal Control over Compliance (Continued)

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Hollins, Farnul, Cox Associates

Charlottesville, Virginia
December 19, 2025

COUNTY OF FREDERICK, VIRGINIA

Schedule of Expenditures of Federal Awards

Year Ended June 30, 2025

Federal Grantor/Pass - Through Grantor/ Program or Cluster Title	Federal Assistance Listing	Pass-through Identifying Number	Passed-through to Subrecipients	Federal Expendi- tures
PRIMARY GOVERNMENT:				
DEPARTMENT OF AGRICULTURE:				
Pass through payments:				
Virginia Department of Social Services:				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program (SNAP Cluster)	10.561	0010117/0010118/0040117/0040118	\$ _____ -	\$ 1,440,960
DEPARTMENT OF HEALTH AND HUMAN SERVICES:				
Pass through payments:				
Virginia Department of Social Services:				
MaryLee Allen Promoting Safe and Stable Families Program	93.556	0950116/0950117	\$ _____ -	\$ 52,297
Guardianship Assistance	93.090	1110121/1110122	\$ _____ -	\$ 1,113
Title IV-E Prevention Program	93.472	1140122	\$ _____ -	\$ 23,890
Temporary Assistance for Needy Families	93.558	0400117/0400118	\$ _____ -	\$ 361,206
Refugee and Entrant Assistance-State Replacement Designee Administered Programs	93.566	0500117/0500118	\$ _____ -	\$ 4,777
Low-income Home Energy Assistance	93.568	0600417/0600418	\$ _____ -	\$ 56,153
Child Care Mandatory and Matching Funds of the Child Care and Development Fund (CCDF Cluster)	93.596	0760117/0760118	\$ _____ -	\$ 68,840
Chafee Education and Training Vouchers Program (ETV)	93.599	9160117	\$ _____ -	\$ 3,164
Adoption and Legal Guardianship Incentive Payments	93.603	1130115/1130116	\$ _____ -	\$ 5,898
Stephanie Tubbs Jones Child Welfare Services Program	93.645	0900116/0900117	\$ _____ -	\$ 1,357
Foster Care - Title IV-E	93.658	1100117/1100118	\$ _____ -	\$ 541,321
Adoption Assistance	93.659	1120117/1120118	\$ _____ -	\$ 512,626
Social Services Block Grant	93.667	1000117/1000118	\$ _____ -	\$ 402,350
John H. Chafee Foster Care Program for Successful Transition to Adulthood	93.674	9150117/9150118	\$ _____ -	\$ 6,326
COVID-19-Elder Abuse Prevention Interventions Program	93.747	8000221/8000321	\$ _____ -	\$ 3,600
Children's Health Insurance Program	93.767	0540117/0540118	\$ _____ -	\$ 15,098
Medical Assistance Program (Medicaid Cluster)	93.778	1200117/1200118	\$ _____ -	\$ 1,215,778
Total Department of Health and Human Services			\$ _____ -	\$ 3,275,794
DEPARTMENT OF JUSTICE:				
Direct payments:				
Forfeited Assets	16.000	N/A	\$ _____ -	\$ 64,125
State Criminal Alien Assistance Program	16.606	N/A	\$ _____ -	\$ 1,650
Pass through payments:				
Department of Criminal Justice Services:				
Edward Byrne Memorial Justice Assistance Grant Program	16.738	17A6069AD13	\$ _____ -	\$ 69,713
Crime Victim Assistance	16.575	18V9261VW16 & 15S9261VW14	\$ _____ -	\$ 180,341
Total Department of Justice			\$ _____ -	\$ 315,829
DEPARTMENT OF TRANSPORTATION:				
Pass through payments:				
Virginia Department of Motor Vehicles:				
State and Community Highway Safety (Highway Safety Cluster)	20.600	FSC1858098 & SC1757260 & 18X9204020VA17	\$ _____ -	\$ 29,836
Alcohol Open Container Requirements	20.607	154AL1757267 & 15AL1858093	\$ _____ -	\$ 14,204
Virginia Department of Emergency Management:				
Interagency Hazardous Materials Public Sector Training and Planning Grants	20.703	Not available	\$ _____ -	\$ 5,950
Total Department of Transportation			\$ _____ -	\$ 49,990
DEPARTMENT OF TREASURY:				
Direct payments:				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	\$ _____ -	\$ 865,713
Pass through payments:				
Virginia Department of Criminal Justice:				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	Not available	\$ _____ -	\$ 149,837
Total Department of Treasury			\$ _____ -	\$ 1,015,550
DEPARTMENT OF HOMELAND SECURITY:				
Pass through payments:				
Virginia Department of Emergency Services:				
Emergency Management Performance Grants	97.042	Not available	\$ _____ -	\$ 10,695
Total Department of Homeland Security			\$ _____ -	\$ 10,695
Total Primary Government			\$ _____ -	\$ 6,108,818

Schedule of Expenditures of Federal Awards
Year Ended June 30, 2025 (Continued)

Federal Grantor/Pass - Through Grantor/ Program or Cluster Title	Federal Assistance Listing	Pass-through Identifying Number	Passed-through to Subrecipients	Federal Expendi- tures
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COMPONENT UNIT SCHOOL BOARD:**DEPARTMENT OF AGRICULTURE:**

Pass through payments:

Virginia Department of Agriculture:				
Food distribution (Child Nutrition Cluster) (Note 3)	10.555	Not available	\$ -	\$ 725,474
Department of Education:				
National School Lunch Program (Child Nutrition Cluster)	10.555	2016IN109941	\$ -	\$ 3,829,316
Total 10.555			\$ -	\$ 4,554,790
School Breakfast Program (Child Nutrition Cluster)	10.553	2016IN109941	\$ -	\$ 1,277,225
Total Child Nutrition Cluster			\$ -	\$ 5,832,015
Child Nutrition Discretionary Grants Limited Availability	10.579	202424N11994 1	\$ -	\$ 27,115
Schools and Roads - Grants to States (Forest Service Schools and Roads Cluster)	10.665	10.665	\$ -	\$ 692
Total Department of Agriculture			\$ -	\$ 5,859,822

DEPARTMENT OF EDUCATION:

Pass through payments:

Virginia Department of Education:				
Title I Grants to Local Educational Agencies	84.010	S010A140046/S010A150046	\$ -	\$ 2,090,900
Title I - State Agency Program for Neglected and Delinquent Children and Youth	84.013	S013A140046/S013A150046	\$ -	\$ 8,736
English Language Acquisition State Grants	84.365	T365A140046/S365A150046	\$ -	\$ 127,164
Special Education - Grants to States (Special Education Cluster)	84.027	H027A140107/H027A150107	\$ -	\$ 3,571,350
Special Education - Preschool Grants (Special Education Cluster)	84.173	H173A150112	\$ -	\$ 56,186
Total Special Education Cluster			\$ -	\$ 3,627,536
Education for Homeless Children and Youth	84.196	Not available	\$ -	\$ 42,077
Career and Technical Education - Basic Grants to States	84.048	V048A150046	\$ -	\$ 207,858
Student Support and Academic Enrichment Program	84.424	Not available	\$ -	\$ 237,355
Supporting Effective Instruction State Grant	84.367	S367A140044/S367A150044	\$ -	\$ 309,831
Comprehensive Literacy Development	84.371		\$ -	\$ 53,382
COVID-19-Education Stabilization Fund:				
Elementary and Secondary School Emergency Relief Fund	84.425D	S425D200008	\$ -	\$ 1,976,695
Total Department of Education			\$ -	\$ 8,681,534

DEPARTMENT OF TREASURY:

Pass through payments:

Virginia Department of Education:				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	SLFR1026	\$ -	\$ 183,698
Total Component Unit School Board			\$ -	\$ 14,725,054
Total Expenditures of Federal Awards			\$ -	\$ 20,833,872

COUNTY OF FREDERICK, VIRGINIA

Notes to Schedule of Expenditures of Federal Awards Year Ended June 30, 2025

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the County of Frederick, Virginia under programs of the federal government for the year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements of the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County of Frederick, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County of Frederick, Virginia.

Note 2 – Summary of Significant Accounting Policies

(1) Expenditures on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

(2) Pass-through entity identifying numbers are presented where available.

Note 3 - Food Donation

Nonmonetary assistance is reported on the schedule at fair market value of the commodities received and disbursed. At June 30, 2025 the School Board had food commodities totaling \$145,325 in inventory.

Note 4 - De Minimis Cost Rate

The County did not elect to use the 15-percent de minimis indirect cost rate allowed under Uniform Guidance.

Note 5 - Loan Balances

The County has no loans or loan guarantees which are subject to reporting requirements for the current year.

Note 6 - Relationship to Financial Statements

Federal expenditures, revenues and capital contributions are reported in the County's basic financial statements as follows:

Primary government:	
General Fund	\$ 5,220,955
School Debt Service Fund	280,543
CARES/ARP Act Fund	865,713
Other Governmental Funds	42,344
Total primary government	\$ 6,409,555
Component Unit School Board:	
School Operating Fund	\$ 8,865,924
School Cafeteria Fund	5,859,130
Total component unit school board	\$ 14,725,054
Total federal expenditures per basic financial statements	\$ 21,134,609
Payments in lieu of taxes	\$ (20,194)
Federal subsidy	\$ (280,543)
Total federal expenditures per the Schedule of Expenditures of Federal Awards	\$ 20,833,872

COUNTY OF FREDERICK, VIRGINIA

Schedule of Findings and Questioned Costs
Year Ended June 30, 2025

Section I - Summary of Auditors' Results

Financial Statements

Type of auditors' report issued:	Unmodified
Internal control over financial reporting:	
Material weaknesses identified?	No
Significant deficiency(ies) identified?	None reported
Noncompliance material to financial statements noted?	No

Federal Awards

Internal control over major programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Type of auditors' report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516(a)?	No

Identification of major programs:

<u>CFDA #</u>	<u>Name of Federal Program or Cluster</u>
21.027	COVID-19 - Coronavirus State and Local Fiscal Recovery Funds
84.027/84.173	Special Education Cluster
93.667	Social Services Block Grant
84.425	COVID-19 - Education Stabilization Fund
10.561	State Administrative Matching Grants for the Supplemental Nutrition Assistance Program

Dollar threshold used to distinguish between Type A and Type B programs	\$750,000
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Auditee qualified as low-risk auditee?	Yes
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Section II - Financial Statement Findings

There are no financial statement findings to report.

Section III - Federal Award Findings and Questioned Costs

There are no federal award findings and questioned costs to report.

COUNTY OF FREDERICK, VIRGINIA

Summary Schedule of Prior Audit Findings
Year Ended June 30, 2025

There were no federal award findings reported for year ended June 30, 2024.